



# County of Santa Cruz

## SHERIFF - CORONER

701 OCEAN STREET, SUITE 340, SANTA CRUZ, CA 95060

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MARK TRACY  
SHERIFF -CORONER

February 26, 1999

Agenda: March 9, 1999

### BOARD OF SUPERVISORS

County of Santa Cruz  
701 Ocean Street  
Santa Cruz, CA 95060

### MENTALLY ILL OFFENDER CRIME REDUCTION GRANT- DEMONSTRATION GRANT APPLICATION

Dear Members of the Board:

The Board of Corrections announced on December 11, 1998, that it will award \$24,650,000 on a competitive basis to counties for four-year **Demonstration Grant** projects that provide a collaborative and multi-disciplinary approach to address issues presented by mentally ill offenders while incarcerated and upon release. The grant proposals are required to **identify** a continuum of responses, including prevention, intervention, and incarceration for this unique type of offender.

The intent of the Demonstration Grant is to reduce jail overcrowding, crime, and criminal justice costs related to the mentally ill offender while affording maximum flexibility at the local level. Strategies will include, among other components, mental health or substance abuse treatment for mentally ill offenders who have been released **from** law enforcement custody, and the establishment of long-term stability for these offenders including a stable source of income, a safe and decent residence, and a conservator or caretaker. Due to the very tight time constraints imposed by the State legislation from the announcement of the grant until its due date (March 10, 1999), the Mentally Ill Offender Crime Reduction Strategy Committee, approved earlier by your Board, has met and continues to meet to develop a Local Plan required for this grant.

As your Board is aware, the State Board of Corrections(BOC) awarded the Sheriff-Coroner's Office \$3 1,500 for a Mentally Ill Offender Crime Reduction Planning Grant. The purpose of the planning grant is to **identify** a strategy for a comprehensive continuum of responses by the County to address the unique needs of the mentally ill offender while incarcerated and upon release to reduce the likelihood of the offender returning to jail.

The Strategy Committee, chaired by Sheriff Tracy, has worked diligently towards the

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development of a MIOCR Local Plan to address this unique group. Initial data has shown that in the last two and half years, there has been a total of 383 individuals arrested and identified as having a major mental disorder. Approximately 66% of these offenders were arrested for misdemeanor offenses, while 34% were arrested for felonies for a total of 1,338 arrests and 1,692 charges. These offenders represented a total of 18,710 jail days. While in jail, these individuals are very staff- intensive for correctional, mental health, and medical staff. Given these numbers, it is difficult for the jail psychiatric team to provide and assure adequate ongoing supervision of this population.

Our grant application proposes a model that is a blend of two **successful** programs currently in use. These are the A.C.T. (Assertive Community Treatment) Team approach presently used nationally and the Conditional Release Program (**ConRep**) utilized by the State of California. The **ConRep** model provides authority for a clinician to supervise mentally disordered felons in the community with the authority to recommit the individual back to the hospital at any time. The ACT Team is a multidisciplinary group with the responsibility of providing services for individuals with severe and persistent mental illness. It requires collaborative work with law enforcement, mental health, courts, and the jail.

The Strategy Committee is proposing a team **staffed** by two Mental Health Clinicians, two Probation Officers, one Mental Health supervisor, and one Psychiatrist. This team would provide comprehensive, centralized services to a maximum of 75 clients on a twenty-four hour, **seven-day-a-week** basis. Per grant requirements, the treatment would start with the initial incarceration of the mentally ill offender and continue for the duration of the four-year period. Upon release on probation, the offender would receive intensive case supervision by the ACT team. The focus of the ACT team would be prevention and intervention as an alternative to incarceration. Police officers in the field could page an on-call ACT team member for response before any booking or incarceration would need to happen. Grant funds would also be allocated for housing and other needs of the client that would not normally be available.

The Demonstration Grant must also **identify** specific outcome and performance criteria and a plan for annual reporting to the BOC for evaluation of the effectiveness of the proposal. The proposal must include a basic research design, including randomly selected subjects, placed in treatment and control groups. With approval from your Board, **BOTEC** Corporation has been contracted as a professional consultant to assist in the necessary analysis and background work to develop the required randomized experimental design for this grant. These initial consultant costs of \$28,000 will be paid from the planning grant award of \$3 1,500, Further analysis of the demonstration grant results would be paid from the Demonstration Grant award.

A minimum of 25% Hard or In-Kind matching funds is required. The BOC has announced in its Request for Proposals that priority will be given to those projects which include additional funding in excess of the minimum 25% match on the amount of the grant. Because the grant application is in active development, final grant amounts are not yet available at the time of this letter. It is anticipated that the grant amount requested will be for approximately \$600,000 each year with an in-kind match. No hard match of County **funds** is proposed. The grant application will be placed on file with the Clerk of the Board. This Demonstration Grant RFP is due to the

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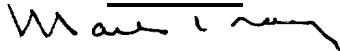
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Board of Corrections by March 10, 1999 at 5:00 P.M..

It is therefore **RECOMMENDED** that your Board:

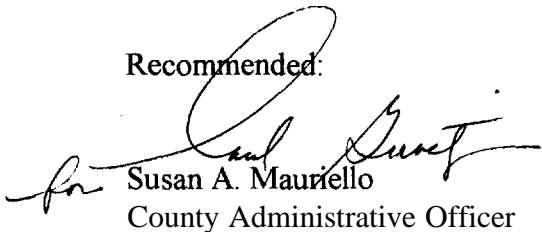
1. AUTHORIZE the Sheriff-Coroner to apply to the Board of Corrections for the Mentally Ill Offender Crime Reduction (MIOCR) Demonstration Grant in the approximate amount of \$2,400,000 (\$600,00 each year for four years); and
2. ADOPT the attached resolution appointing the Sheriff-Coroner as Chair of the Santa Cruz County MIOCR Strategy Committee for purposes of this grant, along with other members of the committee as listed, and assuring Santa Cruz County will comply with the Board of Corrections grant requirements as delineated in this resolution.

Sincerely,



MARK S. TRACY  
Sheriff-Coroner

Recommended:



Susan A. Mauriello  
County Administrative Officer

MST: sr  
Attachments

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BEFORE THE BOARD OF SUPERVISORS  
OF THE COUNTY OF SANTA CRUZ, STATE OF CALIFORNIA

RESOLUTION NO. \_\_\_\_\_

On the motion of Supervisor \_\_\_\_\_  
duly seconded by Supervisor \_\_\_\_\_  
the following resolution is adopted:

AUTHORIZING APPLICATION FOR DEMONSTRATION GRANT - MENTALLY  
ILL OFFENDERS CRIME REDUCTION GRANT - FROM THE STATE OF  
CALIFORNIA, BOARD OF CORRECTIONS, AND RELATED CONTRACTS,  
AMENDMENTS AND EXTENSIONS; APPOINTING MEMBERS OF SANTA CRUZ  
COUNTY MENTALLY ILL OFFENDER CRIME REDUCTION STRATEGY  
COMMITTEE; AND APPOINTING SHERIFF-CORONER AS CHAIRPERSON.

WHEREAS, Chapter 501 and 502 of the Statutes of 1998 provide funds for planning grants and competitive demonstration grants for the development of a continuum of graduated responses, including prevention, intervention and incarceration, for mentally ill offenders; and,

WHEREAS, Santa Cruz County has previously been awarded a planning grant in the amount of \$3 1,500.00 to assist in the development of a local plan to reduce crime and criminal justice costs related to mentally ill offenders; and,

WHEREAS, the County of Santa Cruz wishes to apply for a demonstration grant, requiring a minimum 25 percent local match.

NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors of the County of Santa Cruz hereby authorizes the Sheriff-Coroner to sign the Santa Cruz County application for the Mentally Ill Offender Crime Reduction Strategy Demonstration Grant, as well as related contracts, amendments, or extensions, with the State of California.

NOW, THEREFORE, BE IT FURTHER RESOLVED that this Board affirms its prior appointment through Resolution 435-98 of the members of the Santa Cruz County Mentally Ill Offender Crime Reduction Strategy Committee, and further **affirms** its appointment by Resolution 435-98 of Sheriff-Coroner, Mark S. Tracy, as the Chairperson of the Santa Cruz County Mentally Ill Offender Crime Reduction Strategy Committee.

NOW, THEREFORE, BE IT FURTHER RESOLVED that the County of Santa Cruz will not supplant Mentally Ill Offender Crime Reduction Demonstration Grant funds.

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NOW, THEREFORE, BE IT FURTHER RESOLVED that the County of Santa Cruz intends to enter into an agreement with the State of California, relative to the expenditure of funds, and program implementation and evaluation should a grant award be forthcoming by not later than June 30, 1999.

NOW, THEREFORE, BE IT FURTHER RESOLVED that the County of Santa Cruz will adhere to the requirements of the Board of Corrections and all conditions specified in the grant contract with the State of California in the expenditure of State funds received pursuant to said application for a demonstration grant.

NOW, THEREFORE, BE IT FURTHER RESOLVED that Santa Cruz County will participate in the collection of required common research data, program evaluation activities and conduct an evaluation of the proposed project.

NOW, THEREFORE, BE IT FURTHER RESOLVED that the County of Santa Cruz will invoice the Board of Corrections for all costs approved in the demonstration grant on a quarterly basis beginning October 1, 1999, and no later than October 15, 2003.

PASSED AND ADOPTED by the Board of Supervisors of the County of Santa Cruz, State of California, this 9th day of March, 1999, by the following vote:

AYES: SUPERVISORS  
NOES: SUPERVISORS  
ABSENT: SUPERVISORS  
ABSTAIN: SUPERVISORS

\_\_\_\_\_  
Chair of the Board of Supervisors

ATTEST: \_\_\_\_\_  
Clerk of the Board

Approved as to form:

*Harry A. Oberhelman III*  
HARRY A. OBERHELMAN III  
Assistant County Counsel

DISTRIBUTION: County Administrative Office  
Sheriff-Coroner  
Detention Bureau  
County Counsel  
Auditor-Controller

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