

County of Santa Cruz

PARKS, OPEN SPACE & CULTURAL SERVICES

979 17 th AVENUE, SANTA CRUZ, CA 95062 (831) 454-7900 FAX: (831) 454-7940 TDD: (831) 454-7978

BARRY C. SAMUEL, DIRECTOR

June 9, 1999

AGENDA: JUNE 15, 1999

Board of Supervisors County of Santa Cruz 701 Ocean Street Santa Cruz, California 95060

SUBJECT:

26th AVENUE STAIRWAY

Dear Members of the Board:

On March 16, 1999, your Board approved a grant application to the State Coastal Conservancy for \$40,000, to augment funds to repair the 26th Avenue Coastal Stairway. Wave action from the successive storms in 1998, during the 1203-DR-CA Disaster, resulted in the destruction of this coastal access stairway in Live Oak.

The 26th Avenue Stairway Project requires the moving of large rip-rap from the construction site in order to replace the damaged piers and beach landing, replacing the rip-rap and keying it into the beach, grouting a portion of the rip-rap, constructing the wooden stairway on concrete piers that are approximately twice the length of the original piers, and installing two benches and a bike rack. In order to accommodate the benches and bike rack, the guard rail at the end of 26th Avenue will need to be relocated. The Federal Emergency Management Agency (FEMA) will provide \$38,290 toward the repair of the stairway per the as built plans using the undamaged upper concrete landing pad. The State Office of Emergency Services (OES) will provide an additional \$12,763 to this project under the 1203-DR-CA Disaster declaration. The County is providing \$13,747, and the Board of the Coastal Conservancy has authorized \$40,000 toward the project. The Parks Department is estimating that the cost for this project will be approximately \$104,800.



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This stairway was constructed in 1983 with State Coastal Conservancy funds. A condition of the original grant and the associated coastal permit number XS-82-36 required the County to maintain five parking spaces within 100 feet of the 26th Avenue Stairway. In 1989, all parking on 26th Avenue, from East Cliff to the beach, was eliminated in an effort to stem the illegal activities in the area. This is the only beach access point in Live Oak with these restrictions.

The State Coastal Conservancy staff has advised that five parking spaces must be reinstalled in order for the County to receive the \$40,000 grant as indicated in the attached letter from Timothy Duff. Furthermore, as a condition of the grant, the County would also have to accept six lateral Offers-to-Dedicate (OTD) that are in the vicinity of the proposed stairway. Five of the OTD's were previously listed in the letter to your Board dated March 16, 1999. The State Coastal Conservancy has requested the County to accept a sixth OTD which is adjacent to Moran Lake. The OTD's are easements for public access and recreation from the toe of the rip-rap, or seawall, to the mean high tide line as previously mentioned. The Parks Department's concerns in accepting the OTD's are liability and the public perception regarding the County's responsibilities in maintaining the beach. The State Coastal Conservancy is in the process of preparing a grant agreement for your Board's consideration.

If the County decides to rebuild the stairway, then it appears the original permit conditions must be addressed. The options available to the County are replacing the five parking places or filing for an amendment to the County's Coastal Permit to eliminate the condition for the five parking places. Staff of the Coastal Commission have indicated that they would not support such a request.

In addition, a realignment within fixed asset appropriations must occur before a construction contract can be awarded. Most of the storm repair funds were incorrectly allocated to equipment (494000-8404), rather than structures and improvements (494000-6610). The Parks Department is requesting your Board to realign \$222,243 from 494000-8404 to 494000-66 10 in order to fund the storm repairs within the County park system.



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In order to rebuild the 26th Avenue Stairway it is therefore RECOMMENDED that your Board:

- 1. Direct the Public Works Department to establish five parking spaces within 100 feet of the stairway at the end of 26th Avenue;
- 2. Direct the Director of Parks, Open Space and Cultural Services to return with the necessary document to secure the grant from the State Coastal Conservancy, including the six Offer-to-Dedicate associated with the replacement of the 26th Avenue Stairway project; and
- 3. Direct the Auditor-Controller to reallocate \$222,243 in the account number 494000-8404, used for equipment, to 494000-6610, structures and improvements.

Sincerely,

Barry C. Samuel

Director

RECOMMENDED:

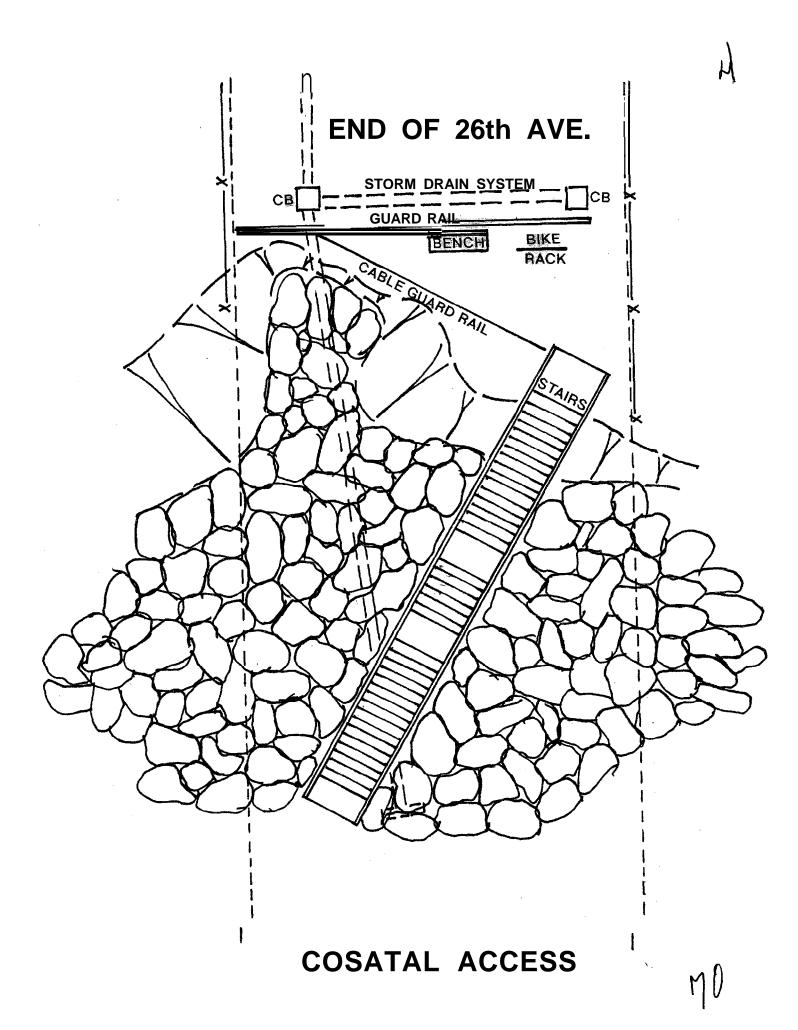
SUSAN A. MAURIELLO

County Administrative Officer

Attachments:

- 1. Site Plan
- 2. Cost Estimate / Project Funding
- 3. Letter from Tim Duff, State Coastal Conservancy
- 4. AUD 74

cc: POSCS, RDA, County Counsel, Real Property, State Coastal Conservancy



26th AVENUE COASTAL ACCESS REPLACEMENT PROJECT

COST ESTIMATE

Item <u>Number</u>	Approx. Quant.	<u>Item</u>	<u>Total</u>
1. 2. 3. 4. 5. 6. 7. 8.	Lump Sum	Excavation & Grading Construct New Stairway Replace Rock Rip-Rap Grout Rock Rip-Rip at outfall Relocate Guard Rail Install Cable Fence / Guard Rail Install Bike Rack Install 2 Commemorative Benches Sub-Total for Construction Construction Contingency at 10% Design Fees (Ifland Engineers) Permits Project Administration at 5% of Const. Grand Total	\$ 5,000 \$ 60,000 \$ 8,000 \$ 4,000 \$ 1,000 \$ 1,000 \$ 1,000 \$. 0 0 0 \$ 85,000 \$ 8,500 \$ 5,300 \$ 2,000 \$. 0 0 0
		FUNDING FEMA - DSR # 74101 (1203-DR-CA) OES - DSR # 74101 (1203-DR-CA) SCC - Grant Request County - Project Administration Costs County - DSR Cost Share per formula County - Commemorative Bench Fee Grand Total	\$ 38,290 \$ 12,763 \$ 40,000 \$ 7,056 \$ 3,191 <u>\$ 3.500</u> \$104,800





May 3, 1999

Mr. David Mitchell, ASLA Parks Planning and Development Manager County of Santa Cruz 979 Seventeenth Avenue Santa Cruz, CA 95062-4170

RE: Coastal Conservancy Funding for 26th Street Stairway Restoration

Dear Mr. Mitchell:

On April 22, 1999 the State Coastal Conservancy authorized the disbursement **of** funds to the County of Santa Cruz for two access projects in the Live Oak area including **\$75,000** for the **planned** bicycle and pedestrian pathway along East Cliff Drive and \$40,000 for the reconstruction of a beach access stairway at 26th Street. The Santa Cruz County Board of Supervisors supports these projects as do many local residents.

The Conservancy's decision to fund these improvements was based in part on their consistency with the agency's enabling legislation which states that grants may be awarded to local agencies only if the project serves greater than local public needs. The Conservancy funded the construction of the original beach access stairway at the end of 26th Street in 1981. To meet the legislative directive that the project serve greater than local needs, the Conservancy required that on-street parking near the 26th Street stairway be provided. Specifically, under the terms of our grant agreement, the County agreed to refrain from developing or otherwise utilizing County property in the vicinity of the project site in such a way as to interfere with or inconvenience the public's use of the accessway.

Currently, on-street parking on 26th Street between E. Cliff Drive and the streetend is prohibited by the posting of County "No Parking" signs. Conservancy staff believes the resulting lack of parking on 26th Street must be addressed before Conservancy funds may be directed to this project. I look forward to working with you to resolve this issue so that funding for the reconstruction of the 26" Street stairway can be made available as quickly as possible. I can be reached at (510) 286-3826.

Sinçerely,

Timothy Duff Project Manager

cc Jeff Almquist, Chair, Santa Cruz County Board of Supervisors Linda Locklin, Access Program Manager, California Coastal Commission

1330 Broadway, 11 th Flor

Oakland, California 94612-2530

510 • 286 • 1015 Fax: 510 • 286 • 0470

COUNTY OF SANTA CRUZ REQUEST FOR TRANSFER OR REVISION OF BUDGET APPROPRIATIONS AND/OR FUNDS

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