

# **County of Santa Cruz**

#### **BOARD OF SUPERVISORS**

701 OCEAN STREET, SUITE 500, SANTA CRUZ, CA 95060-4069 (831) 454-2200 FAX: (831) 454-3262 TDD: (831) 454-2123

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JEFF ALMQUIST FIFTH DISTRICT

AGENDA: 8/3/99

June 29, 1999

BOARD OF SUPERVISORS County of Santa Cruz 701 Ocean Street Santa Cruz, CA 95060

RE: SUPPORT FOR ASSEMBLY BILL 1197;

PUBLIC POSTSECONDARY EDUCATION: RESIDENCY

Dear Members of the Board:

The Board has been alerted by the Citizenship Project of the introduction of Assembly Bill 1197 into the California State Assembly by Assembly Member Firebaugh regarding the assessment of nonresident tuition by California State University and California Community Colleges. Copies of the full text of the measure and a Measure Analysis are attached.

Existing law prescribes residency requirements for students at public institutions of postsecondary education, including, among others, the campuses of the California Community Colleges and the California State University. With respect to alien students, existing law specifies that an alien, including an unmarried minor alien, may establish his or her residence unless precluded by the federal Immigration and Nationality Act from establishing demicile in the United States.

A 1197 would require that a student, including an alien student precluded from establishing California residency because of federal law, who has attended high school in California for 3 or more years, and who has graduated from a California high school, be exempted, under specified circumstances, from paying nonresident tuition at the California Community Colleges or the California State University. The Bill also states that the Legislature requests that the Regents of the University of

June 30, 1999

**Page**! 2

California also take that action to exempt those students from nonresident tuition. Further AB 1197 would make various technical, non-substantive changes to the provisions relating to resi.dency with respect to attendance at campuses of the Cali.fornia Community Colleges and the California State University.

t believe that AB 1197 would expand the opportunities for higher education for students who have been attending high school in Cali.fornia. Accordingly, I recommend that the Board of Supervisors take the following actions:

- 1. Adopt the attached resolution supporting AB 1197.
- 2. Direct the Clerk of the Board to distribute the resolution as indicated.

3. Direct the County Administrative Officer to place the Bill in our legislative tracking system.

Sincerely,

JEFF ALMOUIST, Chairperson Board of Supervisors

JA:ted Attachments

> Citizenship Project Assembly Member Firebaugh

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# BEFORE THE BOARD OF SUPERVISORS OF THE COUNTY OF SANTA CRUZ, STATE OF CALIFORNIA

#### RESOLUTION NO.

On the motion of Supervisor duly seconded by Supervisor the following resolution is adopted

## RESOLUTION SUPPORTING ASSEMBLY BILL 1197

WHEREAS, Assembly Bill 1197 into the California State

Assembly by Assembly Member Firebaugh regarding the assessment of

nonresident tuition by California State University and California

Community Colleges; and

WHEREAS, existing law prescribes residency requirements for students at public institutions of postsecondary education, including, among others, the campuses of the California Community Colleges and the California State University; and

WHEREAS, with respect to alien students, existing law specifies that an alien, including an unmarried minor alien, may establish his or her residence unless precluded by the federal Immigration and Nationality Act from establishing domicile in the United States;, and

WHEREAS, AB 1197 would require that a student, including an alien student precluded from establishing California residency because of federal law, who has attended high school in California for 3 or more years, and who has graduated from a California high school, be exempted, under specified circurnstances, from paying nonresident tuition at the California Community Colleges or the California State University; and

WHEREAS, AB 1197 would also make various technical, non-substantive changes to the provisions relating to residency with respect to attendance at campuses of the California Community Colleges and the California State University; and

whereas, AB 1197 would be of assistance in expanding educational opportunities in higher education for students who have been attending high school in California.

NOW, THEREFORE, BE IT RESOLVED that the Santa Cruz County Board of Supervisors hereby supports the passage of Assembly Bill 1197.

PASSED AND ADOPTED by the Board of Supervisors of the County of Santa Cruz, State of California, this \_\_\_\_\_ day of \_\_\_\_, 1999, by the following vote:

AYES: SUPERVISORS NOEs: SUPERVISORS ABSENT: SUPERVISORS

RESOLUTION SUPPORTING ASSEMBLY BILL 1197 Page 2

JEFF ALMQUIST, Chairperson Board of Supervisors

ATTEST: Clerk of said Board

Approved as to form:

DI TRIBUTION:

-Assembly Member Firebaugh Assembly Member Keeley Assembly Member Frusetta Senator McPherson

Governor Davis Citizenship Project

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~Current Session Legislation~

Bili Info

AB 1197 Public postsecondary education: residency.

Past Sessions

BILL NUMBER: AB 1197 AMENDED 05/28/99

Coaes

Statutes

AMENDED IN ASSEMBLY MAY 28, 1999 AMENDED IN ASSEMBLY APRIL 27, 1999

Constitution

AMENDED IN ASSEMBLY APRIL 6, 1999

**INTRODUCED BY Assembly Member Firebaugh** 

**FEBRUARY 26, 1999** 

An act to amend Sections 76140 and 89706 of the Education Code, relating to public postsecondary education.

## LEGISLATIVE COUNSEL'S DIGEST

AB 1197, as amended, Firebaugh. Public postsecondary education: residency.

Existing law establishes the California Community Colleges under the administration of the Board of Governors of the California Community Colleges. Existing law authorizes the establishment of community college districts under the administration of community college governing boards, and authorizes these districts to provide instruction at community college campuses throughout the state. Existing law authorizes community college districts to admit, and charge a tuition fee for, nonresident students in accordance with specified criteria.

Existing law establishes the California State University and authorizes the operation of its various campuses under the administration of the Trustees of the California State University. Existing law authorizes the trustees, on the basis of demonstrated financial need and scholastic achievement, to waive entirely, or reduce below the minimum rate, the tuition fee of a nonresident student, as defined.

Existing law prescribes residency requirements for students at public institutions of postsecondary education, including, among others, the campuses of the California Community Colleges and the California State University. With respect to alien students, existing law specifies that an alien, including an unmarried minor alien, may establish his or her residence unless precluded by the federal Immigration and Nationality Act from establishing domicile in the United States.

This bill would require that a student, including an alien student precluded from establishing California residency because of federal law, who has attended high school in California for 3 or more years, and who has graduated from a California high school, be exempted, under specified circumstances, from paying nonresident tuition at the California Community Colleges or the California State University. The bill

would state that the Legislature requests the Regents of the University of California also to take that action to exempt those students from nonresident tuition. The bill would also make various technical, nonsubstantive changes to the provisions relating to residency with respect to attendance at campuses of the California Community Colleges and the California State University.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

SECTION 1. Section 76 140 of the Education Code is amended to read:

- 76140. (a) A community college district may admit and shall charge a tuition fee to nonresident students. The district may exempt from all or parts of the fee any person described in paragraph (1) or (2):
- (1) All nonresidents who enroll for six or fewer units. Exemptions made pursuant to this paragraph shall not be made on an individual basis.
- (2) Any nonresident who is both a citizen and resident of a foreign country, if the nonresident has demonstrated a financial need for the exemption. Not more than 10 percent of the nonresident foreign students attending any community college district may be so exempted. Exemptions made pursuant to this paragraph may be made on an individual basis.
- (b) A community college district may contract with a state, a county contiguous to California, the federal government, or a foreign country, or an agency thereof, for payment of all or a part of a nonresident student's tuition fee.
- (c) Nonresident students shall not be reported as full-time equivalent students (FTES) for state apportionment purposes, except as provided by subdivision (k) or another statute, in which case a nonresident tuition fee may not be charged.
- (d) The nonresident tuition fee shall be set by the governing board of each community college district not later than February 1 of each year for the succeeding fiscal year. The governing board of each community college district shall provide nonresident students with notice of nonresident tuition fee changes during the spring term before the fall term in which the change will take effect. Nonresident tuition fee increases shall be gradual, moderate, and predictable. The fee may be paid in installments, as determined by the governing board of the district.
- (e) The fee established by the governing board of a community college district pursuant to subdivision (d) shall represent for nonresident students enrolled in 30 semester units or 45 quarter units of credit per fiscal year (1) the amount that was expended by the district for the expense of education as defined by the California Community College Budget and Accounting Manual in the preceding fiscal year, increased by the projected percent increase in the United States Consumer Price Index as determined by the Department of Finance for the current fiscal year and succeeding fiscal year and divided by the FTES (including nonresident students) attending in the district in the preceding fiscal year, (2) the expense of education in the preceding fiscal year of all districts increased by the projected percent increase in the United States Consumer Price Index as determined by the Department of Finance for the fiscal year and succeeding fiscal year and divided by the FTES (including nonresident students) attending all districts during the preceding fiscal year, (3) an amount not to exceed the fee established by the governing board of any contiguous district, or (4) an amount not to exceed the amount that was expended by the district for the expense of education,

but in no case less than the statewide average as set forth in paragraph (2). However, if for the district's preceding fiscal year FTES of all students attending in the district in noncredit courses is equal to, or greater than, 10 percent of the district's total FTES attending in the district, the district, in calculating the amount in paragraph (1), may substitute, instead, the data for expense of education in grades 13 and 14 and FTES in grades 13 and 14 attending in the district.

- (f) The governing board of each community college district also shall adopt a tuition fee per unit of credit for nonresident students enrolled in more or less than 15 units of credit per term by dividing the fee determined in subdivision (e) by 30 for colleges operating on the semester system and 45 for colleges operating on the quarter system and rounding to the nearest whole dollar. The same rate shall be uniformly charged nonresident students attending any terms or sessions maintained by the community college. The rate charged shall be the rate established for the fiscal year in which the term or session ends.
- (g) In adopting a tuition fee for nonresident students, the governing board of each community college district shall consider nonresident tuition fees of public community colleges in other states.
- (h) Any loss in district revenue generated by the nonresident tuition fee shall not be offset by additional state funding.
- (i) Any community college district that has fewer than 1,500 FTES and whose boundary is within 10 miles of another state that has a reciprocity agreement with California governing student attendance and fees may exempt students from that state from the mandatory fee requirement described in subdivision (a) for nonresident students.
- (j) Any community college district that has more than 1,500, but less than 3,001, FTES and whose boundary is within 10 miles of another state that has a reciprocity agreement with California governing student attendance and fees may, in any one fiscal year, exempt up to 100 FTES from that state from the mandatory fee requirement described in subdivision (a) for nonresident students.
- (k) The attendance of nonresident students who are exempt pursuant to subdivision (i) or (j) from the mandatory fee requirement described in subdivision (a) for nonresident students may be reported as resident FTES for state apportionment purposes. Any nonresident student reported as a resident FTES for state apportionment purposes pursuant to subdivision (i) or (j) shall pay a fee of forty-two dollars (\$42) per course unit. That fee is to be included in the FTES adjustments described in Section 76330 for purposes of computing apportionments.
- (1) Notwithstanding any other provision of law, any student, including an alien precluded from establishing California residency by reason of subdivision (h) of Section 68062, who has attended high school in California for three or more years, who has graduated from a California high school, and who obtains admission to a California community college within one year of high school graduation or on or before January 1, 2001, shall be exempt from nonresident tuition. In order to avail himself or herself of the exemption provided by this subdivision, a student precluded from establishing California residency by subdivision (h) of Section 68062 shall submit a declaration to the community college he or she attends declaring his or her intent to seek the legalization of his or her immigration status.

SEC. 2. Section 89706 of the Education Code is amended to read:

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- 89706. (a) The trustees may, on the basis of demonstrated financial need and scholastic achievement, waive entirely, or reduce below the rate, or the minimum rate, fixed by Section 89705, the tuition fee of a nonresident student, as defined in Section 68018, who is a citizen and resident of a foreign country, who is an undergraduate student of exceptional scholastic ability and prior scholastic achievement, and who is enrolled in a course of study of no less than 10 semester units.
- (b) The number of reductions and waivers granted by the trustees under this section shall at no time exceed 71/2 percent of the nonresident undergraduate students who are citizens and residents of a foreign country, then enrolled in the California State University.
- (c) Notwithstanding any other provision of law, any student, including an alien precluded from establishing California residency by reason of subdivision (h) of Section 68062, who has attended high school in California for three or more years, who has graduated from a California high school, and who continues his or her education at a California institution of higher education within one year of high school graduation or on or before January 1, 2001, shall be exempt from nonresident tuition at the California State University. In order to avail himself or herself of the exemption provided by this subdivision, a student precluded from establishing California residency by subdivision (h) of Section 68062 shall submit a declaration to the campus of the California State University that he or she attends declaring his or her intent to seek the legalization of his or her immigration status.
- SEC. 3. The Legislature hereby requests the Regents of the University of Caltfornia to take action to exemptfrom nonresident tuition any student, including an alien precludedfrom establishing Caltfornia residency by reason of subdivision (h) of Section 68062 of the Education Code, who has attended high school in Caltfornia for three or more years, who has graduatedfrom a Caltfornia high school, and who continues his or her education at a Caltfornia institution of higher education within one year of high school graduation on or before January I, 2001, and to require each of those students, in order to avail himself or herself of that exemption, to submit a declaration to the campus of the University of Caltfornia that he or she attends declaring his or her intent to seek the legalization of his or her immigration status.

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6/25/99 17130;

-> BOARD OF SUPERVISORS;

FROM:

FAX NO. : 8314241309

Jan. 25 1999 **04:42PM P1** 



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# Citizenship Project Proyecto de Ciudadania

931 E. Market Street Salinas, CA 93905 (831) 424-2713 fax 424-1309 www.newcitizep.org

FAX COVER SHEET

Date: 6/20/97
To: Solanson 5
Fax: 454-3262
From: Famor Goner
Re: Solant for AB 1197

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FROM:

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Received:

FAX NO.: 8314241309 Jun. 25 1999 04:42PM P2

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~Current Session Legislation~ Measure Analysis

> **AB** 1197 Page 1

Date of Hearing: A

April 20, 1999 .

ASSEMBLY COMMITTEE ON **HIGHER** EDUCATION

Ted Lempert, Chair

AB 1197 (**Firebaugh**) - As Amended: April **6**, 1999

SUBJECT : Assessment of Nonresident Tuition

<u>SUMMARY</u>: For purposes of assessing mandatory systemwide fees and nonresident tuition to students at the California State University (CSU) and California Community Colleges (CCC), this measure requires that any student who has (1) attended a California high school for at least three years, (2) graduated from high school and (3) is admitted to a CSU or CCC campus will only pay mandatory systemwide fees, not nonresident tuition. The University of California (UC) is not included under the provisions of this measure.

EXISTING LAW: Current law establishes residency requirements for students attending a CSU or CCC campus and requires the CSU and CCCs to charge nonresident tuition to any student who is not a California resident; furthermore, current law precludes undocumented students from establishing residency in California.

FISCAL EFFECT : Unknown.

#### COMMENTS:

The educational rights of undocumented students is a longstanding is that has been debated within legislative and judicial arenas for years. Current law, as noted above, was contested in a 1985 court cast ("Leticia A?v. Board of Regents of the University of California) when a group of undocumented students challenged UC and CSU for not recognizing them as California residents and charging them out-of-state (nonresident) tuition. At that time, the court ruled that charging nonresident tuition to undocumented students was unconstitutional because both UC and CSU used a different definition of "residency" for undocumented aliens as it used for US citizens.

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Legislation

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Section 5

The 1985 decision was later overridden by a 1990 Court of Appeal, Second District decision ( Begants of the University of California v. Los Angeles County Superior Court ), also known

AB 1197

as the <u>Bradford</u> decision. In <u>Bradford</u>, the court held that current <u>law</u> (as noted in the existing <u>law</u> portion of this analysis) was constitutional and that the related <u>Education</u> Code sections were to be upheld. As a result of <u>Bradford</u> current law regarding the assessment of nonresiden tuition charges on undocumented students is being enforced at California public colleges.

Both the Leticia A case and the <u>Bradford</u> case dealt solely with the issue of defining "California Residency" for purposes of assessing nonresident tuition, and prior legislation on this topic (AB 592, Polanco/1991) would have statutorily altered the definition of "'California Residency" as it applies to college tuition.

This measure does not change the definition of "California Resident" nor does it alter current law regarding the assessment of nonresident tuition to students that are not "California Residents". Instead; this measure simply requires that the CSU and CCC charge only mandatory systemwide fees and not nonresident tuition to those students who have (1) attended a California high school for at least three years, (2) graduated from high school and (3) is admitted to a CSU or ccc campus.

In the current year, CSU resident students pay \$1,506 in mandatory systemwide fees, while nonresident students pay \$9,253. The amount for nonresident tuition will increase to \$9,991 in the 1999-2000 fiscal year.

According to the author, many of the students that would benefit under this measure are children of parents who have been granted amnesty by the federal government, and are 'waiting for their own applications for citizenship to be accepted by the Immigration and Naturalization Service (INS)... The majority Of these students consider California their home and are expected to become citizens.

For many of these students, the biggest barrier to attending 'and enrolling in college Is the cost. Under federal and state law, undocumented students, regardless of their academic achievement or financial need, are not eligible for federal or state financial a'id nbr are they eligible to receive campus-based aid or subsidized student loans.

FAX NO. : 8314241309

Jun. 25 1999 Ø4:43PM P4

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Legislation

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AB 1197 Page 3

This measure will help talented California high school students, who cannot afford to pay-nonresident tuition, to afford college. While the costs of attending CSU and CCG will still be difficult for many families to meet, this measure takes a positive step towards ensuring that postsecondary education truly is accessible and affordable for all our state's students.

REGISTERED SUPPORT / OPPOSITION :

## Support

Mexican American Egal Defense and Educational Fund (MALDEF)
National Center' for Youth Law
Estrella Community Development Corporation
Watts/Century Latin0 Organization
National Center for Youth Law
Coalition of Humane Immigrant Rights of Los Angeles
California Immigrant Welfare Collaborative
Numerous Individuals

### Opposition

None on file.

Analysis Prepared by: Amy Supinger / HIGHER ED. / (916) 319-3960

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FROM:

FAX NO. : 8314241309

Jun. 25 1999 04: 44PM P5

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# RESOLUTION NO., 169-99 (CM)

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF WATSONVILLE SUPPORTING THE PASSAGE OF ASSEMBLY BILL 1197 (FIREBAUGH) "ASSESSMENT OF NONRESIDENT TUITION"

WHEREAS; Assembly Member Firebaugh has introduced Assembly Bill 1197, as ≰amended, into the California State Assembly on April 27, 1999; and

WHEREAS, current law establishes residency requirements for students attending a California State University ("CSU") and California Community Colleges ("CCC") and requires the "CSU" and the "CCCs" to charge nonresident tuition to any stucent who is not a California resident; furthermore, current law precludes undocumented students from establishing residency in California; and

WHEREAS, AB 1197 would require that a nonresident student, including undocumented students be exempted from paying nonresident tuition fees if Certain requirements have been met by the student; and

WHEREAS, a nonresident fee exemption shall be provided to students who have (1) attended a California high school for at least three (3) years, (2) graduated from a California high school, and who obtain admission to a California Community College within one (1) year of high school or on before January 1, 2001.

MOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF WATSONVILLE, CALIFORNIA, AS FOLLOWS:

FROM:

**FAX NO.** : 8314241309

Jun. **25 1999 04:44PM** P 6

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	The foregoing resolution was introduced at a regular meeting of the Council of the
C	ty of Watsonville, held on the <u>8th</u> day <u>of June</u> , 1999, by Council Member
•	<b>Bobeda</b> , who moved its adoption, which motion being duly seconded by Council
М	ember Phares, was upon roll call carried and the resolution adopted by the
fo	Sowing vote:

AYES:

**COUNCIL MEMBERS:** 

Carter, **Doering-Nielsen, Gomez,** 

Phares, Bobeda, Rios

NOES:

**COUNCIL MEMBERS:** 

None

ABSENT:

**COUNCIL MEMBERS:** 

None

Oscar Rios, Mayor

ATTEST:

City Clerk

APPROVED AS TO FORM:

City Attorney

Reso No. 169-99 (CM) 1-1COUNCIL\MEETO608.99\ABIL1197.RSO 9:57 am 6/10/99