

# **County of Santa Cruz**

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## PLANNING DEPARTMENT

701 OCEAN STREET, 4<sup>TH</sup> FLOOR, SANTA CRUZ, CA 95060 (831) 454-2580 FAX: (831) 454-2131 TDD: (831) 454-2123 ALVIN D. JAMES, DIRECTOR

May 30, 2000

Agenda: June 13, 2000

Board of Supervisors County of Santa Cruz 701 Ocean Street Santa Cruz, California 95060

# PUBLIC HEARING TO CONSIDER EXTENSION OF INTERIM ZONING REGULATIONS FOR THE SEACLIFF BEACH SPECIAL COMMUNITY AREA

Members of the Board:

On April 4, 2000, your Board considered a report on the **draft Seacliff** Village Plan and referred the Plan to the Housing Advisory Commission and Parks Commission for their review and recommendation. Your Board also directed that a public hearing be scheduled for this date to consider extending the development moratorium for the area within the proposed **Seacliff** Village Plan area (see Minute Order, Attachment 3.)

# BACKGROUND

In response to public concern regarding proposed development of the 2.9 acre "McGregor" parcel, in December 1998, your Board directed the Planning Commission to study the existing zoning and consider the appropriateness of rezoning the site.

In April 1999, the Planning Commission held a public hearing and, based on public testimony, recommended that your Board rezone the property, direct Planning Department staff to prepare a **Seacliff** Village Plan, and adopt an interim ordinance to prevent development that might impede the efforts or recommendations of the Plan.

Your Board considered the Planning Commission's recommendations in May 1999 and directed staff to include the preparation of the **Seacliff** Village Plan in the Planning Department's 1999/2000 Work Program for Advanced Planning. Your Board also directed staff to return with an interim ordinance to prevent development during the Plan's preparation.

On August 10, 1999, your Board adopted Urgency Ordinance No. 4556, effective for 45 days (Attachment 4.) On September 21, 1999, your Board adopted Urgency Ordinance No. 4558, extending the development moratorium until June 30, 2000 (Attachment 5.)

As mentioned above, your Board reviewed the draft **Seacliff** Village Plan on April 4, 2000. At that time, staff identified issues, including parking and affordable housing, that merited additional study and recommendation. Your Board concurred and continued consideration of the draft Plan until November **21**, **2000**.

# DISCUSSION

As discussed at your April 4<sup>th</sup> meeting, additional time for review and recommendation by the Housing Advisory Commission and Parks Commission is needed. The Parks Commission received an introductory presentation at their May 8<sup>th</sup> meeting and continued consideration until June 12<sup>th</sup>. The Housing Advisory Commission will hear an introductory presentation at their next meeting.

The current development moratorium expires on June 30, 2000. As the potential for imminent development is still present within the boundaries of the **Seacliff** Village Plan area, it is appropriate to continue the current development moratorium until the components of the Plan are better realized and reviewed. The proposed ordinance extending the development moratorium until June 30, 2001 or the adoption of the **Seacliff** Village Plan, whichever occurs first, is attached for your consideration (Attachment 1.) Because the ordinance extension is also proposed to be adopted as an urgency measure, a 4/5 vote is required.

The proposed ordinance was reviewed for environmental impacts per the requirements of the California Environmental Quality Act (CEQA) and was found to be categorically exempt, and a copy of the Notice of Exemption is included as Attachment 2.

# RECOMMENDATION

Extension of the development moratorium until June 30, 2001 or the adoption of the **Seacliff** Village Plan, whichever occurs first, will allow the community and your Board time to thoughtfully consider the appropriate uses for the parcels within the **Seacliff** Village Plan area.

It is, therefore, RECOMMENDED that your Board take the following actions:

- 1. Adopt the attached interim ordinance (Attachment 1), as an urgency measure; and
- **2.** Certify the attached Notice of Exemption (Attachment 2).

Sincerely,

Alvin D. James Planning Director

**RECOMMENDED:** 

SUSAN A. MAURIELLO County Administrative Officer

#### ORDINANCE NO.

# AN ORDINANCE OF THE COUNTY OF SANTA CRUZ AMENDING ORDINANCE NO. 4558 BY EXTENDING THE INTERIM ZONING REGULATIONS FOR THE SEACLIFF BEACH SPECIAL COMMUNITY AREA

WHEREAS, on August 10, 1999, the Board of Supervisors adopted Ordinance No. 4556 establishing interim zoning regulations for the **Seacliff** Beach Special Community Area; and,

WHEREAS, on September 21, 1999, the Board of Supervisors adopted Ordinance No. 4558 extending interim zoning regulations for the **Seacliff** Beach Special Community area and, pursuant to Government Code Section 65858, said ordinance to expire on June 30, 2000, unless further extended; and

WHEREAS, preparation and review of the Seacliff Village Plan is on-going but will not be completed prior to June 30, 2000; and

WHEREAS, the findings in Section I are still applicable to the **Seacliff** Beach Special Community Area.

NOW, THEREFORE, the Board of Supervisors of the County of Santa Cruz ordains as follows:

#### **SECTION I**

The Board of Supervisors of the County of Santa Cruz make the following findings:

- 1. Policy 8.8.2 of the General Plan/Local Coastal Program Land Use Plan designates the Seacliff Beach Area as a Special Community.
- 2. Policy 8.8.1 of the General Plan/Local Coastal Program Land Use Plan encourages development of special design guidelines for well-defined villages, towns and communities.
- 3. Commercial and residential development taking place within and around the Seacliff Beach area has impacted the traffic, availability of water, utility infrastructure, community services, and quality of life in the area.
- 4. Approximately 17.5% of the land within the **Seacliff** Beach Special Community area is vacant and available for development. There is

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development proposed within the Seacliff Beach Special Community.

- 5. The Board of Supervisors determined on May 25, 1999, that it is necessary that a land use and design plan be prepared for the **Seac**liff area .The Board of Supervisors has directed the County Planning Department to include preparation of a **Seac**liff Beach Community Plan as part of the 1999-2000 Work Program.
- 6. Such a plan could include determination of appropriate land uses, design requirements such as parking standards, landscaping standards, signage standards, and infrastructure improvements such as drainage, road and roadside improvements, and the undergrounding of utilities.
- 7. The current General Plan/Local Coastal Program Land Use Plan designations within the **Seac**liff Beach Community Plan area may no longer be appropriate for the level of transportation facilities, water, utility infrastructure, and community services that exist or that may become available.
- 8. New uses proposed for property within the Seacliff Beach area during the development of the Seacliff Beach Community Plan, may conflict with the density of development, types of land uses, and design standards that will ultimately result from the Plan, thus impeding development of the plan itself.

## **SECTION II**

<u>Interim Regulations</u>, No discretionary permit shall be approved for any property located within the Seacliff Beach Special Community area, as identified in Exhibit "A", until the preparation and final adoption of the Seacliff Beach Community Plan has been completed, except for any of the following:

- 1. Applications for discretionary uses that have been deemed complete on or before August 9, 1999;
- 2. Applications for discretionary uses made for the sole purpose of rectifying a violation, for which a property owner has been notified in writing by a government agency on or before August 9, 1999;
- 3. Applications for discretionary uses made for the sole purpose of addressing an imminent threat to life or property, as determined by the Planning Director, Building Official, or County Geologist.

4. This ordinance shall not affect the issuance of building permits which are determined to be consistent with the General Plan/LCP, zoning ordinance, and other environmental regulations of the County.

#### **SECTION III**

Severability. If any provision of this section or its application to any person or circumstance is declared invalid or unenforceable by a court of competent jurisdiction, this section, to the extent it can be given effect, or the application of this section to persons other than the person to whom it is held invalid, shall not be affected thereby, and to this end, the provisions of this section are severable.

#### SECTION IV

This ordinance shall take effect immediately based on the findings by the Board of Supervisors that this ordinance is adopted consistent with Government Code Section 65858, and is necessary for the protection of the public health, safety, and general welfare. The facts constituting the need for this ordinance are set forth in the findings contained in Section I of this ordinance. Pursuant to Government Code Section 65858, this ordinance shall be in full force and effect for one year from the date of its adoption by the Board of Supervisors or until the adoption and certification of the Seacliff Village Plan, whichever occurs first.

PASSED AND ADOPTED this o day f \_\_\_\_\_, 2000, by the Board of Supervisors of the County of Santa Cruz by the following vote:

AYES:	SUPERVISORS
NOES:	SUPERVISORS
ABSENT:	SUPERVISORS
ABSTAIN:	SUPERVISORS

Chairperson of the Board of Supervisors

Attest: \_\_\_\_\_\_ Clerk of the Board

APPROVED AS TO FORM:

Assistant County Counsel



# Attachments:

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- 1. Proposed Ordinance
- 2. Notice of Exemption
- 3. Minute Order of April 4, 2000
- 4. Ordinance No. 4556
- 5. Ordinance No. 4558
- cc: Seacliff Village Plan Area property owners Housing Authority of the County of Santa Cruz St. John the Baptist Episcopal Church Seacliff Village Plan Committee California Coastal Commission

#### NOTICE OF EXEMPTION FROM THE CALIFORNIA ENVIRONMENTAL QUALITY ACT

The County of Santa Cruz has reviewed the project described below and has determined that it is exempt from the provisions of CEQA as specified in Sections 15061 - 15329 of CEQA for the reason(s) which have been checked on this document.

Application No.: Assessor Parcel No.: Project Location:	N/A N/A Seacliff Village				
Project Description:	Interim ordinance extending interim zoning regulations for the Seacliff Beach Special Community Area				

Person or Agency Proposing Project

Glenda Hill, Santa Cruz County Planning Department

- A. \_\_\_\_\_ The proposed activity is not a project under CEQA Guidelines, Sections 1928 and 501.
- B. Ministerial Project involving only the use of fixed standards or objective measurements without personal judgement.
- C. <u>Statutory Exemption</u> other than a Ministerial Project. Specify type:

D. Categorical Exemption

- 1. Existing Facility
- Replacement or Reconstruction \_\_\_\_\_ 17. New Construction of Small \_ 2.
- 3. New Construction of Small
- Structure 4. Minor Alterations to Land
- 5. Alterations in Land Use
- Limitation \_\_\_\_21.
- 6. Information Collection
- \_7. Actions by Regulatory Agencies for Protection of the Environment
- \_X\_8. Actions by Regulatory Agencies \_\_\_\_24. for Protection of Nat. Resources \_\_\_\_25.
- 9. Inspection
- 10. Loans 11. Accessory Structures
- 12. Surplus Govt. Property Sales
- 13. Acquisition of Land for Wild-Life Conservation Purposes
- 14. Minor Additions to Schools
- 15. Functional Equivalent to EIR
- 16. Transfer of Ownership of Land to Create Parks

**Open Space Contracts or Easements Designation of Wilderness Areas** 

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- 19. Annexation of Existing Facilities /
- Lots for Exempt Facilities \_\_\_\_20. Changes in Organization of Local
  - Agencies
  - Enforcement Actions by Regulatory Agencies
- \_\_\_\_\_22. **Educational Programs**
- \_\_\_\_\_23. Normal Operations of Facilities for Public Gatherings
  - **Regulation of Working Conditions**
  - Transfers of Ownership of Interests in Land to Preserve **Open Space**
- \_\_\_\_ 26. Acquisition of Housing for Housing Assistance Programs
- 27. Leasing New Facilities
- \_\_\_\_ 28. Small Hydrolelectric Projects at Existing Facilities
- \_\_\_\_\_29. Cogeneration Projects at Existing Facilities
- E. Lead Agency Other Than County:

Staff Planner:

Hende Hill Date: May 30, 2000



# COUNTY OF SANTA CRUZ STATE OF CALIFORNIA

AT THE BOARD OF SUPERVISORS MEETING

On the Date of April 4, 2000

REGULAR AGENDA Item No. 071

(CONSIDERED the draft Seacliff Village Plan: ((1,) referred the Draft Seacliff Village Plan to the Parks (Commission and the Housing Advisory Commission for their (review and recommendation, and directed the Planning (Department to return with the draft Plan on November 21, (2000; with an additional direction that the Planning (Department work with State Parks to see if a plan is (possible in terms of cooperative parking arrangements; ((2) scheduled a public hearing on June 13, 2000 to consider (extension of the development moratorium until June 22, (2001 and directed the Clerk of the Board to provide the (appropriate noticing...

#### Considered the draft Seacliff Village Plan;

Upon the motion of Supervisor Symons, duly seconded by Supervisor Almquist, the Board, by unanimous vote, referred the Draft Seacliff Village Plan to the Parks Commission and the Housing Advisory Commission for their review and recommendation, and directed the Planning Department to return with the draft Plan on November 21, 2000; with an additional direction that the Planning Department work with State Parks to see if a plan is possible in terms of cooperative parking arrangements;

Upon the motion of Supervisor Symons, duly seconded by Supervisor Almquist, the Board, with Supervisor Campos voting "no", scheduled a public hearing on June 13, 2000 to consider extension of the development moratorium until June 22, 2001 and directed the Clerk of the Board to provide the appropriate noticing

cc:

CAO **Planning** 

State of California, County of Santa Cruz-ss.

I, Susan A. Mauriello, & officio Clerk of the Board of Supervisors of the County of Santa Cruz, State California, do hereby certify that the foregoing is a true and correct copy of the order made and entered in Minutes of said Board of Supervisors. In witness thereof I have hereunto set my hand and affixed seal of said Board of Supervisors.

Manon Mitchelf, Deputy Clerk, ON April 7,

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#### ORDINANCE NO.4\_5 56

# AN ORDINANCE OF THE COUNTY OF SANTA CRUZ ESTABLISHING INTERIM ZONING REGULATIONS FOR THE SEACLIFF BEACH SPECIAL COMMUNITY AREA

The Board of Supervisors of the County of Santa Cruz ordains as follows:

#### **SECTION I**

The Board of Supervisors of the County of Santa Cruz make the following findings:

- 1. Policy 8.8.2 of the General Plan/Local Coastal Program Land Use Plan designates the Seacliff Beach Area as a Special Community.
- 2. Policy 8.8.1 of the General Plan/Local Coastal Program Land Use Plan encourages development of special design guidelines for well-defined villages, towns and communities.
- 3. Commercial and residential development taking place within and around the **Seacliff** Beach area has impacted the traffic, availability of water, utility infrastructure, community services, and quality of life in the area.
- 4. Approximately 17.5% of the land within the Seacliff Beach Special Community area is vacant and available for development. There is development proposed within the Seacliff Beach Special Community.
- 5. The Board of Supervisors determined on May 25, 1999, that it is necessary that a land use and design plan be prepared for the Seacliff area. The Board of Supervisors has directed the County Planning Department to include preparation of a Seacliff Beach Community Plan as part of the 1999-2000 Work Program.
- 6. Such a plan could include determination of appropriate land uses, design requirements such as parking standards, landscaping standards, signage standards, and infrastructure improvements such as drainage, road and roadside improvements, and the undergrounding of utilities.
- 7. The current General Plan/Local Coastal Program Land Use Plan designations within the Seacliff Beach Community Plan area may no longer be appropriate for the level of transportation facilities, water, utility infrastructure, and community services that exist or that may become

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available.

8. New uses proposed for property within the Seacliff Beach area during the development of the Seacliff Beach Community Plan, may conflict with the density of development, types of land uses, and design standards that will ultimately result from the Plan, thus impeding development of the plan itself.

# SECTION II

Interim Regulations. No discretionary permit shall be approved for any property located within the Seacliff Beach Special Community area, as identified in Exhibit "A", until the preparation and final adoption of the Seacliff Beach Community Plan has been completed, except for any of the following:

- 1. Applications for discretionary uses that have been deemed complete on or before August 9, 1999;
- 2. Applications for discretionary uses made for the sole purpose of rectifying a violation, for which a property owner has been notified in writing by a government agency on or before August 9, 1999;
- 3. Applications for discretionary uses made for the sole purpose of addressing an imminent threat to life or property, as determined by the Planning Director, Building Official, or County Geologist.
- 4. This ordinance shall not affect the issuance of building permits which are determined to be consistent with the General Plan/LCP, zoning ordinance, and other environmental regulations of the County.

# **SECTION III**

<u>Severability.</u> If any provision of this section or its application to any person or circumstance is declared invalid or unenforceable by a court of competent jurisdiction, this section, to the extent it can be given effect, or the application of this section to persons other than the person to whom it is held invalid, shall not be affected thereby, and to this end, the provisions of this section are severable.

# SECTION IV

This ordinance shall take effect immediately based on the findings by the Board of Supervisors that this ordinance is adopted consistent with Government Code Section 65858, and is necessary for the protection of the public health, safety, and general welfare. The facts following a public hearing noticed pursuant to Government Code Section 65090 and four-fifths vote of its members, the Board of Supervisors extends the interim ordinance in accordance with the provisions of Government Code Section 65858.

PASSED AND ADOPTED this 10 thdy 96f 9 August the B o ard of Supervisors of the County of Santa Cruz by the following vote:

AYES:SUPERVISORS Beautz, Wormhoudt, Symons, Campos & AlmquistNOES:SUPERVISORS NoneABSENT,:SUPERVISORS NoneABSTAIN:SUPERVISORS None

# JEFF ALMQUIST

Chairperson of the Board of Supervisors

Attest: SUSAN M. ROZANIU Clerk of the Board

O FO**Ŗ**M:

Assistant County Counsel

DEPUTY

## ORDINANCE NO. 4558

# AN ORDINANCE OF THE COUNTY OF SANTA CRUZ AMENDING ORDINANCE NO. 4556 BY EXTENDING THE INTERIM ZONING REGULATIONS FOR THE SEACLIFF BEACH SPECIAL COMMUNITY AREA

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WHEREAS, on August 10, 1999, the Board of Supervisors adopted Ordinance No. 4556 establishing interim zoning regulations for the **Seacliff** Beach Special Community Area and, pursuant to Government Code Section 65858, said ordinance to expire on September 25, 1999, unless further extended; and

WHEREAS, the findings in Section I are still applicable to the **Seacliff** Beach Special Community Area.

NOW, THEREFORE, the Board of Supervisors of the County of Santa Cruz ordains as follows:

#### **SECTION I**

The Board of Supervisors of the County of Santa Cruz make the following findings:

- 1. Policy 8.8.2 of the General Plan/Local Coastal Program Land Use Plan designates the Seacliff Beach Area as a Special Community.
- 2. Policy 8.8.1 of the General Plan/Local Coastal Program Land Use Plan encourages development of special design guidelines for well-defined villages, towns and communities.
- 3. Commercial and residential development taking place within and around the **Seacliff** Beach area has impacted the traffic, availability of water, utility infrastructure, community services, and quality of life in the area.
- 4. Approximately 17.5% of the land within the **Seacliff** Beach Special Community area is vacant and available for development. There is development proposed within the **Seacliff** Beach Special Community.
- 5. The Board of Supervisors determined on May 25, 1999, that it is necessary that a land use and design plan be prepared for the **Seacliff** area. The Board of Supervisors has directed the County Planning Department to include preparation of a **Seacliff** Beach Community Plan as part of the 1999-2000

Work Program.

6. Such a plan could include determination of appropriate land uses, design requirements such as parking standards, landscaping standards, signage standards, and infrastructure improvements such as drainage, road and roadside improvements, and the undergrounding of utilities.

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- 7. The current General Plan/Local Coastal Program Land Use Plan designations within the Seacliff Beach Community Plan area may no longer be appropriate for the level of transportation facilities, water, utility infrastructure, and community services that exist or that may become available.
- 8. New uses proposed for property within the **Seacliff** Beach area during the development of the **Seacliff** Beach Community Plan, may conflict with the density of development, types of land uses, and design standards that will ultimately result from the Plan, thus impeding development of the plan itself.

## **SECTION II**

<u>Interim Regulations</u>. No discretionary permit shall be approved for any property located within the Seacliff Beach Special Community area, as identified in Exhibit "A", until the preparation and final adoption of the Seacliff Beach Community Plan has been completed, except for any of the following:

- 1. Applications for discretionary uses that have been deemed complete on or before August 9, 1999;
- 2. Applications for discretionary uses made for the sole purpose of rectifying a violation, for which a property owner has been notified in writing by a government agency on or before August 9, 1999;
- 3. Applications for discretionary uses made for the sole purpose of addressing an imminent threat to life or property, as determined by the Planning Director, Building Official, or County Geologist.
- 4 . This ordinance shall not affect the issuance of building permits which are determined to be consistent with the General Plan/LCP, zoning ordinance, and other environmental regulations of the County.

#### **SECTION III**

<u>Severability</u>. If any provision of this section or its application to any person or circumstance is declared invalid or unenforceable by a court of competent jurisdiction, this section, to the extent it can be given effect, or the application of this section to persons other than the person to whom it is held invalid, shall not be affected thereby, and to this end, the provisions of this section are severable.

#### **SECTION IV**

This ordinance shall take effect immediately based on the findings by the Board of Supervisors that this ordinance is adopted consistent with Government Code Section 65858, and is necessary for the protection of the public health, safety, and general welfare. The facts constituting the need for this ordinance are set forth in the findings contained in Section I of this ordinance. Pursuant to Government Code Section 65858, this ordinance shall be in full force and effect until June 30, 2000 unless, following a public hearing noticed pursuant to Government Code Section 65090 and four-fifths vote of its members, the Board of Supervisors extends the interim ordinance in accordance with the provisions of Government Code Section 65858.

PASSED AND ADOPTED this  $\frac{21 \text{ st}}{21 \text{ st}}$  day 9 of  $9^{\text{Sept}}$  the Board of Supervisors of the County of Santa Cruz by the following vote:

AYES:	SUPERVISORS	Wormhoudt,	Symons,	Beautz,	Campos	and	Almquist
NOES:	SUPERVISORS	None			$\frown$	١	
ABSENT:	SUPERVISORS	None					
ABSTAIN:	SUPERVISORS	Noné	$\mathbf{N}$	Λ	$  \mathcal{V}$	/	·-/

1/2 Ain Attest: Clerk of the Board

Chairperson of the Board of Supervisors

Assistant County Counse

