



THOMAS L. BOLICH
DIRECTOR OF PUBLIC WORKS

County of Santa Cruz 0265

DEPARTMENT OF PUBLIC WORKS

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AGENDA: NOVEMBER 7, 2000

October 31, 2000

SANTA CRUZ COUNTY BOARD OF SUPERVISORS

701 Ocean Street
Santa Cruz, California 95060

SUBJECT: DISADVANTAGED BUSINESS ENTERPRISE REGULATIONS

Members of the Board:

Until recently, Title 49 of the Code of Federal Regulations (CFR), Part 23 provided guidance concerning **Disadvantaged Business Enterprise (DBE)** requirements. Part 26 has replaced Part 23, Title 49 of the CFR regarding DBE requirements. These regulations pertain to projects that are assisted (**funded**) by the U. S. Department of Transportation. This includes any funding provided by the Federal Aviation Administration, the Federal Transit Administration or the Federal Highway Administration (FHWA) .

In general, the County only receives **funding** from the FHWA. The FHWA aspect of the DBE Program is being administered by the California Department of Transportation (CALTRANS). To stay in compliance with the new regulations, the County must submit a proposed DBE Program to CALTRANS for review. After approval by CALTRANS, the County must submit the proposed program to the public for review. Attached is a proposed public notice for this process. After public review, your Board must again approve the program and submit it to CALTRANS.

The attached proposed program is based on the preapproved model provided by CALTRANS. This program specifically targets outreach efforts towards women and minority certified DBE firms as required by 49 CFR Part 26. This differs from the County's program which is broader and includes the disabled. However, because no federal certification program exists with regard to disabled businesses, the use of the County's broader language would have no effect

on such projects. Presently, the County is not permitted to receive any FHWA funding until this program is approved. Consequently, any deviation **from** the approved language would create additional delays in federal funding. This proposed DBE program you are considering **today** will only be used for projects that receive federal funding from the FHWA. The County's **anti-**discrimination policy will still remain in effect and the County will still not allow discrimination against contractors based on their protected status.

Public Works has been handling the development and approval process of the program for all County departments. Once the program is approved, each department utilizing federal dollars from the FHWA will be required to comply with the program requirements. This includes making sure bid documents and contracts contain all of the required federal "boiler plate" language. In addition, prior to award of a contract, the awarding department must insure that the successful bidder made good faith efforts to try to obtain DBE participation in their contract.

Our proposed DBE Program includes a DBE participation goal of 11.7 percent for federal fiscal year **2000/01** which runs from October 1, 2000, to September **30, 2001**. The proposed DBE Program and goals were developed following CALTRANS and FHWA guidance. Development of the goals is based on the following three factors:

1. The quantity and type of work expected to be contracted out during the federal fiscal year utilizing FHWA funding.
2. The number of appropriate DBE certified contractors available in our area.
3. The total number of appropriate contractors available in our area.

This goal will be reevaluated and revised each year for the next federal fiscal year.

It is therefore recommended that the Board of Supervisors take the following action:

1. Approve the proposed Disadvantaged Business Enterprise Program and authorize the County Administrative Officer to sign the Disadvantaged Business Enterprise Program on behalf of the County.
2. Direct Public Works to forward the proposed program to CALTRANS for review.
3. Upon approval of the DBE Program by CALTRANS, authorize Public Works to publish the attached public notice.

4. Direct Public Works to return on or before January 23, 2001, with a status report.

Yours truly,

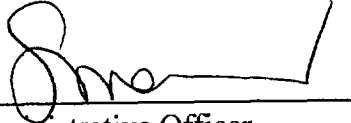


THOMAS L. BOLICH
Director of Public Works

BHT:bbs

Attachments

RECOMMENDED FOR APPROVAL:



County Administrative Officer

copy to: Bill Tyler, CALTRANS, District 5
Ajita Patel, Personnel Department
General Services Department
Parks, Open Space and Cultural Services Department
Planning Department
Public Works Department

SANTA CRUZ COUNTY

PUBLIC NOTICE**Disadvantaged Business Enterprise (DBE) Annual Goal**

NOTICE IS HEREBY GIVEN, that the County of Santa Cruz has established an overall annual goal of 11.7 percent for the participation of Disadvantaged Business Enterprises in contracting opportunities for the period of October 1, 2000, through September 30, 2001, which are budgeted to receive federal financial assistance **from** the U. S. Department of Transportation.

Information on the development of the goal and its rationale is available for inspection **from** 8:00 a.m. to noon and from 1:00 p.m. to 5:00 p.m., Monday through Friday at the Santa Cruz County Department of Public Works, 701 Ocean Street, Room 410, Santa **Cruz**, CA 95060 for thirty days following the date of this notice. Any person may submit comments regarding this goal at the above mentioned address or to Jerry Gibbs, CALTRANS District 5 Local Assistance Engineer, 50 Higuera Street, San Luis Obispo, CA 93401, for forty-five days from the date of this notice.

*For more information or **if you** need special assistance, please call the Santa **Cruz** County Department of Public Works at (831) 454-2 160.*

MODEL
DISADVANTAGED
BUSINESS ENTERPRISE
(DBE) PROGRAM
FOR LOCAL AGENCIES

County of Santa Cruz**I Definitions of Terms**

The terms used in this program have the meanings defined in 49 CFR §26.5.

II Objectives/Policy Statement (§§26.1, 26.23)

The County of Santa Cruz (County) has established a Disadvantaged Business Enterprise (DBE) program in accordance with regulations of the U.S. Department of Transportation (DOT), 49 CFR Part 26. The County has received federal financial assistance from the DOT, and as a condition of receiving this assistance, the County will sign an assurance that it will comply with 49 CFR Part 26. It is the policy of the County to ensure that **DBEs**, as defined in part 26, have an equal opportunity to receive and participate in DOT-assisted contracts. It is also our policy:

- To ensure nondiscrimination in the award and administration of DOT-assisted contracts;
- To create a level playing field on which **DBEs** can compete fairly for DOT-assisted contracts;
- To ensure that the DBE Program is narrowly tailored in accordance with applicable law;
- To ensure that only firms that fully meet 49 CFR Part 26 eligibility standards are permitted to participate as **DBEs**;
- To help remove barriers to the participation of **DBEs** in DOT-assisted contracts;
- and
- To assist the development of firms that can compete successfully in the market place outside the DBE Program.

Brian Turpen, Assistant Director of Public Works has been delegated as the DBE Liaison Officer. In that capacity, he is responsible for implementing all aspects of the DBE program. Implementation of the DBE program is accorded the same priority as compliance with all other legal obligations incurred by the County in its financial assistance agreements with the California Department of Transportation (Caltrans).

The County has disseminated this policy statement to the Board of Supervisors and all the components of its organization. The County has distributed this statement to DBE and non-DBE business communities that perform work for the County on DOT-assisted contracts by publishing this statement in general circulation, minority-focused and trade association publications.

III Nondiscrimination (§26.7)

The County will never exclude any person from participation in, deny any person the benefits of, or otherwise discriminate against anyone in connection with the award and performance of any contract covered by 49 CFR Part 26 on the basis of race, color, sex, or national origin.

In administering its DBE program, the County will not, directly or through contractual or other arrangements, use criteria or methods of administration that have the effect of defeating or substantially impairing accomplishment of the objectives of the DBE program with respect to individuals of a particular race, color, sex, or national origin.

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IV DBE Program Updates (\$26.21)

The County will continue to carry out this program until the County has established a new goal setting methodology or until significant changes to this DBE Program are adopted. The County will provide to Caltrans a proposed overall goal and goal setting methodology and other program updates by June 1 of every year.

V Quotas (\$26.43)

The County will not use quotas or set asides in any way in the administration of this DBE program.

VI DBE Liaison Officer (DBELO) (\$26.45)

The County has designated the following individual as the DBE Liaison Officer: Brian Turpen, Assistant Director, Public Works Department, 701 Ocean Street, Room 410, Santa Cruz, CA 95060. In that capacity, Brian Turpen is responsible for implementing all aspects of the DBE program and ensuring that the County complies with all provisions of 49 CFR Part 26. This is available on the Internet at osdbuweb.dot.gov/main.cfm. Brian Turpen has direct, independent access to the County Administrative Officer concerning DBE program matters. Professional staff resources are available to Brian Turpen on an as needed basis. An organization chart displaying the DBELO's position in the organization is found in Attachment 1 to this program.

The DBELO is responsible for developing, implementing and monitoring the DBE program, in coordination with other appropriate officials. Duties and responsibilities include the following:

1. Gathers and reports statistical data and other information as required.
2. Reviews third party contracts and purchase requisitions for compliance with this program.
3. Works with all departments to set overall annual goals.
4. Ensures that bid notices and requests for proposals are available to **DBEs** in a timely manner.
5. Identifies contracts and procurements so that DBE goals are included in solicitations (both race-neutral methods and contract specific goals) and monitors results,
6. Analyzes the County's progress toward goal attainment and identifies ways to improve progress.
7. Participates in pre-bid meetings.
8. Advises the **CAO/governing** body on DBE matters and achievement.
9. Chairs the DBE Advisory Committee.
10. Participates with the legal counsel and project director to determine contractor compliance with good faith efforts.
11. Provides **DBEs** with information and assistance in preparing bids, obtaining bonding and insurance.
12. Plans and participates in DBE training seminars.
13. Provides outreach to **DBEs** and community organizations to advise them of opportunities

VII Federal Financial Assistance Agreement Assurance (\$26.13)

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The County will sign the following assurance, applicable to all FHWA-assisted contracts and their administration as part of the program supplement agreement for each project:

The recipient shall not discriminate on the basis of race, color, national origin, or sex in the award and performance of any DOT-assisted contract or in the administration of its DBE Program or the requirements of 49 CFR Part 26. The recipient shall take all necessary and reasonable steps under 49 CFR Part 26 to ensure nondiscrimination in the award and administration of DOT-assisted contracts. The recipient's DBE Program, as required by 49 CFR Part 26 and as approved by DOT, is incorporated by reference in this agreement. Implementation of this program is a legal obligation and failure to carry out its terms shall be treated as a violation of this agreement. Upon notification to the recipient of its failure to carry out its approved program, the department may impose sanctions as provided for under Part 26 and may, in appropriate cases, refer the matter for enforcement under 18 U.S.C. 1001 and/or the Program Fraud Civil Remedies Act of 1986 (31 U.S.C. 3801 et seq.).

VIII DBE Financial Institutions

It is the policy of the County to investigate the full extent of services offered by financial institutions owned and controlled by socially and economically disadvantaged individuals in the community, to make reasonable efforts to use these institutions, and to encourage prime contractors on DOT-assisted contracts to make use of these institutions.

Information on the availability of such institutions can be obtained from the DBE Liaison Officer. The Caltrans Disadvantaged Business Enterprise Program may offer assistance to the DBE Liaison Officer.

IX Directory (\$26.31)

The County will refer interested persons to the DBE directory available from the Caltrans Disadvantaged Business Enterprise Program website at: www.dot.ca.gov/hq/bep.

X Overconcentration (\$26.33)

The County has not identified any types of work in DOT-assisted contracts that have a overconcentration of DBE participation. If in the future the County identifies the need to address overconcentration, measures for addressing overconcentration will be submitted to the DLAE for approval.

XI Business Development Programs (\$26.35)

The County does not have a business development or mentor-protégé program. If the County identifies the need for such a program in the future, the rationale for adopting such a program and a comprehensive description of it will be submitted to the DLAE for approval.

XII Required Contract Clauses (§§26.13, 26.29)

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Contract Assurance

The County ensures that the following clause is placed in every DOT-assisted contract and subcontract:

The contractor or subcontractor shall not discriminate on the basis of race, color, national origin, or sex in the performance of this contract. The contractor shall carry out applicable requirements of 49 CFR Part 26 in the award and administration of DOT-assisted contracts. Failure by the contractor to carry out these requirements is a material breach of this contract, which may result in the termination of this contract or such other remedy as recipient deems appropriate,

Prompt Payment

The County ensures that the following clauses or equivalent will be included in each DOT-assisted prime contract:

Satisfactory Performance

The prime contractor agrees to pay each subcontractor under this prime contract for satisfactory performance of its contract no later than 10 days from the receipt of each payment the prime contractor receives from the County. Any delay or postponement of payment from the above referenced time frame may occur only for good cause following written approval of the County. This clause applies to both DBE and non-DBE subcontractors.

Release of Retainage

The prime contractor agrees further to release retainage payments to each subcontractor within 30 days after the subcontractor's work is satisfactorily completed. Any delay or postponement of payment from the above referenced time frame may occur only for good cause following written approval of the County. This clause applies to both DBE and non-DBE subcontractors.

XIII Monitoring and Enforcement Mechanisms (\$26.37)

The County will assign a Resident Engineer (**RE**) or Contract Manager to monitor and track actual DBE participation through contractor and subcontractor reports of payments in accordance with the following:

After Contract Award

After the contract award the County will review the award documents for the portion of items each DBE and first tier subcontractor will be performing and the dollar value of that work. With these documents the **RE/Contract Manager** will be able to determine the work to be performed by the **DBEs** or subcontractors listed.

Preconstruction Conference

A preconstruction conference will be scheduled between the RE and the contractor or their representative to discuss the work each DBE subcontractor will perform.

Before work can begin on a subcontract, the local agency will require the contractor to submit a completed “Subcontracting Request,” Exhibit 16-B of the Local Assistance Procedures **Manual** 274 (**LAPM**) or equivalent. When the RE receives the completed form it will be checked for agreement of the first tier subcontractors and **DBEs**. The RE will not approve the request when it identifies someone other than the DBE or first tier subcontractor listed in the previously completed “Local Agency Bidder DBE Information,” Exhibit 15-G. The “Subcontracting Request” will not be approved until any discrepancies are resolved. If an issue cannot be resolved at that time, or there is some other concern, the RE will require the contractor to eliminate the subcontractor in question before signing the subcontracting request. A change in the DBE or first tier subcontractor may be addressed during a substitution process at a later date.

Suppliers, vendors, or manufacturers listed on the “Local Agency Bidder DBE Information” will be compared to those listed in the completed Exhibit 16-I of the LAPM or equivalent. Differences must be resolved by either making corrections or requesting a substitution.

Substitutions will be subject to the Subletting and Subcontracting Fair Practices Act (FPA). Local agencies will require contractors to adhere to the provisions within Subletting and Subcontracting Fair Practices Act (State Law) Sections 4 100-4 144. FPA requires the contractor to list all subcontractors in excess of one half of one percent (0.5%) of the contractor’s total bid or \$10,000, whichever is greater. The statute is designed to prevent bid shopping by contractors. The FPA explains that a contractor may not substitute a subcontractor listed in the original bid except with the approval of the awarding authority.

The RE will give the contractor a blank Exhibit 17-F, “Final Report Utilization of Disadvantaged Business Enterprises, First Tier Subcontractors” and will explain to them that the document will be required at the end of the project, for which payment can be withheld, in conformance with the contract.

Construction Contract Monitoring

The RE will ensure that the **RE’s staff** (inspectors) know what items of work each DBE is responsible for performing. Inspectors will notify the RE immediately of apparent violations.

When a firm other than the listed DBE subcontractor is found performing the work, the **RE** will notify the contractor of the apparent discrepancy and potential loss of payment. Based on the contractor’s response, the RE will take appropriate action: The DBE Liaison Officer will perform a preliminary investigation to **identify** any potential issues related to the DBE subcontractor performing a commercially useful function. Any substantive issues will be forwarded to the Caltrans Disadvantaged Business Enterprise Program. If the contractor fails to adequately explain why there is a discrepancy, payment for the work will be withheld and a letter will be sent to the contractor referencing the applicable specification violation and the required withholding of payment.

If the contract requires the submittal of a monthly truck document, the contractor will be required to submit documentation to the RE showing the owner’s name; California Highway Patrol CA number; and the DBE certification number of the owner of the truck for each truck used during that month for which DBE participation will be claimed. The trucks will be listed by California **Highway Patrol** CA number in the daily diary or on a separate piece of paper for documentation. The numbers are checked by inspectors regularly to confirm compliance.

Providing evidence of DBE payment is the responsibility of the contractor.

Substitution

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When a DBE substitution is requested, the **RE/Contract** Manager will request a letter from the contractor explaining why substitution is needed. The **RE/Contract** Manager must review the letter to be sure names and addresses are shown, dollar values are included, and reason for the request is explained. If the **RE/Contract** Manager agrees to the substitution, the **RE/Contract** Manager will notify, in writing, the DBE subcontractor regarding the proposed substitution and procedure for written objection from the DBE subcontractor in accordance with the Subletting and Subcontracting Fair Practices Act. If the contractor is not meeting the contract goal with this substitution, the contractor must provide the required good faith effort to the **RE/Contract** Manager for local agency consideration.

If there is any doubt in the **RE/Contract** Manager's mind regarding the requested substitution, the **RE/Contract** Manager may contact the DLAE for assistance and direction.

Record Keeping and Final Report Utilization of Disadvantaged Business Enterprises

The contractor shall maintain records showing the name and address of each first-tier subcontractor. The records shall also show:

1. The name and business address, regardless of tier, of every DBE subcontractor, DBE vendor of materials and DBE trucking company.
2. The date of payment and the total dollar figure paid to each of the firms.
3. The DBE prime contractor shall also show the date of work performed by their own forces along with the corresponding dollar value of the work claimed toward DBE goals.

When a contract has been completed the contractor will provide a summary of the records stated above. The DBE utilization information will be documented on Exhibit 17-F and will be submitted to the DLAE attached to the Report of Expenditures. The RE will compare the completed Exhibit 17-F to the contractor's completed Exhibit 15-G and, if applicable, to the completed Exhibit **16-B**. The **DBEs** shown on the completed Exhibit 17-F should be the same as those originally listed unless an authorized substitution was allowed, or the contractor used more **DBEs** and they were added. The dollar amount should reflect any changes made in planned work done by the DBE. The contractor will be required to explain in writing why the names of the subcontractors, the work items or dollar figures are different from what was originally shown on the completed Exhibit 15-G when:

- There have been no changes made by the RE.
- The contractor has not provided a **sufficient** explanation in the comments section of the completed Exhibit 17-F.

The explanation will be attached to the completed Exhibit 17-F for submittal. The RE will file this in the project records.

The local agency's Liaison Officer will keep track of the DBE certification status on the Internet at www.dot.ca.gov/hq/bep and keep the RE informed of changes that affect the contract. The RE will require the contractor to act in accordance with existing contractual commitments regardless of **decertification**.

The DLAE will use the **PS&E** checklist to monitor the County's commitment to require bidders list information to be submitted to the County from the awarded prime and subcontractors as a 0276 means to develop a bidders list. This monitoring will only take place if the bidders list information is required to be submitted as stipulated in the special provisions.

The County will bring to the attention of the DOT through the DLAE any false, fraudulent, or dishonest conduct in connection with the program, so that DOT can take the steps (e.g., referral to the Department of Justice for criminal prosecution, referral to the DOT Inspector General, action under suspension and debarment or Program Fraud and Civil Penalties rules) provided in **\$26.109**. The County will also consider similar action under our own legal authorities, including responsibility determinations in future contracts.

XIV Overall Goals (\$26.45)

Amount of Goal

- I. The County's overall goal for the federal fiscal year **2000/2001** is the following: 11.7 percent of the federal financial assistance in FHWA-assisted contracts. This overall goal is broken down into zero percent race-conscious and 100 percent race-neutral components.

Methodology

During federal fiscal year **2000/2001** the County of Santa Cruz anticipates the following:

1. Eight heavy construction contracts with total FHWA funding of **\$9,499,000**.
2. Six consulting engineering contracts with total FHWA funding of **\$365,000**.

Contractors that have historically bid on our projects come from the following four counties: Santa Cruz County, Santa Clara County, Monterey County, and San Mateo County.

The availability of contractors for Heavy Construction and Consulting Engineering are as follows:

Heavy Construction

County	DBE Contractors	All Contractors
Santa Cruz	0	25
Santa Clara	12	125
Monterey	1	30
San Mateo	15	53
Total	28	233

Therefore, percentage of DBE contractors available that will bid on our projects is:

$$\frac{28}{233} = 12\%$$

Consulting Engineering

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County	DBE Contractors	All Consultants
Santa Cruz	4	84
Santa Clara	20	843
Monterey	1	55
San Mateo	13	176
Total	38	1158

Therefore, percentage of DBE consultants available that will propose on our projects is:

$$\frac{38}{1158} = 3.3\%$$

The overall goal therefore is based on:

Construction

$$12\% \text{ of } \$9,499,000 = \$1,139,880$$

Consulting

$$3.3\% \text{ of } \$365,000 = \$12,045$$

$$\text{Total} \quad \$1,151,925$$

Overall goal is:

$$\frac{\$1,151,925}{\$9,864,000} = 11.7\%$$

The County of Santa Cruz has no known other evidence to consider, therefore no adjustments will be made to this goal.

Breakout of Estimated Race-Neutral and Race-Conscious Participation

Of the overall annual 10.7 percent goal for DBE participation, the County projects meeting 100 percent of the goal utilizing race-neutral methods, including making efforts to assure that bidding and contract requirements facilitate participation by **DBEs** and other small businesses; unbundling large contracts to make them more accessible to small businesses; encouraging prime contractors to subcontract portions of the work that they might otherwise perform themselves; listing contract opportunities on the internet; and providing technical assistance, and other support services to facilitate consideration of **DBEs** and other small businesses.

Process

Starting with the federal fiscal year 2001/2002, the amount of overall goal, the method to calculate the goal, and the breakout of estimated race-neutral and race-conscious participation will be required annually by June 1 in advance of the federal fiscal year beginning October 1 for FHWA-assisted contracts. Submittals will be to the Caltrans DLAE. An exception to this will be if FTA or FAA recipients are required by FTA or FAA to submit the annual information to them or a designee by another date. **FHWA** recipients will follow this process:

Once the DLAE has responded with preliminary comments and the comments have been incorporated into the draft overall goal information, the County will publish a notice of the proposed overall goal, informing the public that the proposed goal and its rationale are available for inspection during normal business hours at the County's principal office for 30 days following the date of the notice, and informing the public that the County comments will be accepted on the goals for 45 days following the date of the notice. Advertisements in newspapers, minority focus media, trade publications, and **websites** will be the normal media to accomplish this effort. The notice will include addresses to which comments may be sent and addresses (including offices and websites) where the proposal may be reviewed.

The overall goal resubmission to the Caltrans DLAE will include a summary of information and comments received during this public participation process and the County's responses. This will be due by September 1 to the Caltrans DLAE. The DLAE will have one month to make a final review so the County may begin using the overall goal on October 1 of each year.

XV Contract Goals (§26.5 1)

The County will use contract goals to meet any portion of the overall goal the County does not project being able to meet by the use of race-neutral means. Contract goals are established so that, over the period to which the overall goal applies, they will cumulatively result in meeting any portion of the overall goal that is not projected to be met through the use of race-neutral means.

Contract goals will be established only on those DOT-assisted contracts that have subcontracting possibilities. Contract goals need not be established on every such contract, and the size of contract goals will be adapted to the circumstances of each such contract (e.g., type and location of work, availability of **DBEs** to perform the particular type of work). The contract work items will be compared with eligible DBE contractors willing to work on the project. A determination will also be made to decide which items are likely to be performed by the prime contractor and which ones are likely to be performed by the subcontractor(s). The goal will then be incorporated into the contract documents. Contract goals will be expressed as a percentage of the total amount of a DOT-assisted contract.

XVI Transit Vehicle Manufacturers (§26.49)

If DOT-assisted contracts will include transit vehicle procurements, the County will require each transit vehicle manufacturer, as a condition of being authorized to bid or propose on transit vehicle procurements, to certify that it has complied with the requirements of 49 CFR Part 26, Section 49. The County will direct the transit vehicle manufacturer to the subject requirements located on the Internet at: <http://osdbuweb.dot.gov/programs/dbe/dbe.htm>.

Information to be Submitted

The County treats **bidders'/offerors'** compliance with good faith effort requirements as a matter of responsiveness. A responsive proposal is meeting all the requirements of the advertisement and solicitation.

Each solicitation for which a contract goal has been established will require the bidders/offerors to submit the following information to County of Santa **Cruz**, Public Works Department, 701 Ocean Street, Room 410, Santa Cruz, CA 95060 no later than 4:00 p.m. on or before the fourth day, not including Saturdays, Sundays and legal holidays, following bid opening:

1. The names and addresses of known DBE firms that will participate in the contract;
2. A description of the work that each DBE will perform;
3. The dollar amount of the participation of each DBE firm participating;
4. Written and signed documentation of commitment to use a DBE subcontractor whose participation it submits to meet a contract goal;
5. Written and signed confirmation from the DBE that it is participating in the contract as provided in the prime contractor's commitment; and
6. If the contract goal is not met, evidence of good faith efforts.

Demonstration of Good Faith Efforts

The obligation of the bidder/offeror is to make good faith efforts. The bidder/offeror can demonstrate that it has done so either by meeting the contract goal or documenting good faith efforts. Examples of good faith efforts are found in Appendix A to Part 26 which is attached.

The following person is responsible for determining whether a bidder/offeror who has not met the contract goal has documented sufficient good faith efforts to be regarded as responsive: Brian Turpen, Assistant Director of Public Works.

The County will ensure that all information is complete and accurate and adequately documents the bidder/offeror's good faith efforts before a commitment to the performance of the contract by the bidder/offeror is made.

Administrative Reconsideration

Within 10 days of being informed by the County that it is not responsive because it has not documented sufficient good faith efforts, a bidder/offeror may request administrative reconsideration. Bidder/offerors should make this request in writing to the following reconsideration official: Charlie Jones, Assistant Director of Public Works, 701 Ocean Street, Room 410, Santa Cruz, CA 95060 (831) 454-2160 or Ajita Patel, E.E.O. Analyst, 701 Ocean Street, Room 510, Santa Cruz, CA 95060 (831) 454-2600. The reconsideration **official** will not have played any role in the original determination that the bidder/offeror did not make/document **sufficient** good faith efforts.

As part of this reconsideration, the bidder/offeror will have the opportunity to provide written documentation or argument concerning the issue of whether it met the goal or made adequate good faith efforts to do so. The bidder/offeror will have the opportunity to meet in person with the

reconsideration official to discuss the issue of whether it met the goal or made adequate good faith efforts to do so. The County will send the bidder/offeror a written decision on reconsideration, explaining the basis for finding that the bidder did or did not meet the goal or make adequate good faith efforts to do so. The result of the reconsideration process is not administratively appealable to Caltrans, FHWA or the DOT. 0280

Good Faith Efforts when a DBE is Replaced on a Contract

The County will require a contractor to make good faith efforts to replace a DBE that is terminated or has otherwise failed to complete its work on a contract with another certified DBE, to the extent needed to meet the contract goal. The prime contractor is required to **notify** the RE immediately of the **DBE's** inability or unwillingness to perform and provide reasonable documentation,

In this situation, the prime contractor will be required to obtain the County's prior approval of the substitute DBE and to provide copies of new or amended subcontracts, or documentation of good faith efforts. If the contractor fails or refuses to comply in the time specified, the County's contracting office will issue an order stopping all or part of payment/work until satisfactory action has been taken. If the contractor still fails to comply, the contracting officer may issue a termination for default proceeding.

XVIII Counting DBE Participation (\$26.55)

The County will count DBE participation toward overall and contract goals as provided in the contract specifications for the prime contractor, subcontractor, joint venture partner with prime or subcontractor, or vendor of materials or supplies. See the Caltrans Sample Boiler Plate Contract Documents previously mentioned. Also, refer to XI, A. "After Contract Award."

XIX Certification (\$26.83(a))

The County ensures that only DBE firms currently certified on the Caltrans directory will participate as **DBEs** in our program.

XX Information Collection and Reporting

Bidders List

The County will create and maintain a bidders list, consisting of information about all DBE and **non-**DBE firms that bid or quote on its DOT-assisted contracts. The bidders list will include the name, address, DBE/non-DBE status, age, and annual gross receipts of firms.

Monitoring Payments to DBEs

Prime contractors are required to maintain records and documents of payments to **DBEs** for three years following the performance of the contract. These records will be made available for inspection upon request by any authorized representative of the County, Caltrans or FHWA. This reporting requirement also extends to any certified DBE subcontractor.

Payments to DBE subcontractors will be reviewed by the County to ensure that the actual amount paid to DBE subcontractors equals or exceeds the dollar amounts stated in the schedule of DBE participation.

The County - Final utilization of DBE participation will be reported to the DLAE using Exhibit 17-F of the Caltrans **LAPM**.

Confidentiality

The County will safeguard from disclosure to third parties information that may reasonably be regarded as confidential business information, consistent with federal, state, and local laws.

SUSAN A. MAURIELLO
County Administrative Officer

Date: _____

This Disadvantaged Business Enterprises Program is accepted by:

JERRY GIBBS
Caltrans District Local Assistance Engineer

Date: _____

I. When, as a recipient, you establish a contract goal on a DOT-assisted contract, a bidder must, in order to be responsible and/or responsive, make good faith efforts to meet the goal. The bidder can meet this requirement in either of two ways. First, the bidder can meet the goal, documenting commitments for participation by DBE firms sufficient for this purpose. Second, even if it doesn't meet the goal, the bidder can document adequate good faith efforts. This means that the bidder must show that it took all necessary and reasonable steps to achieve a DBE goal or other requirement of this part which, by their scope, intensity, and appropriateness to the objective, could reasonably be expected to obtain sufficient DBE participation, even if they were not fully successful.

II. In any situation in which you have established a contract goal, part 26 requires you to use the good faith efforts mechanism of this part. As a recipient, it is up to you to make a fair and reasonable judgment whether a bidder that did not meet the goal made adequate good faith efforts. It is important for you to consider the quality, quantity, and intensity of the different kinds of efforts that the bidder has made. The efforts employed by the bidder should be those that one could reasonably expect a bidder to take if the bidder were actively and aggressively trying to obtain DBE participation sufficient to meet the DBE contract goal. Mere pro forma efforts are not good faith efforts to meet the DBE contract requirements. We emphasize, however, that your determination concerning the sufficiency of the firm's good faith efforts is a judgment call: meeting quantitative formulas is not required.

III. The Department also strongly cautions you against requiring that a bidder meet a contract goal (i.e., obtain a specified amount of DBE participation) in order to be awarded a contract, even though the bidder makes an adequate good faith efforts showing. This rule specifically prohibits you from ignoring bona fide good faith efforts.

IV. The following is a list of types of actions which you should consider as part of the bidder's good faith efforts to obtain DBE participation. It is not intended to be a mandatory checklist, nor is it intended to be exclusive or exhaustive. Other factors or types of efforts may be relevant in appropriate cases.

A. Soliciting through all reasonable and available means (e.g. attendance at pre-bid meetings, advertising and/or written notices) the interest of all certified **DBEs** who have the capability to perform the work of the contract. The bidder must solicit this interest within sufficient time to allow the **DBEs** to respond to the solicitation. The bidder must determine with certainty if the **DBEs** are interested by taking appropriate steps to follow up initial solicitations.

B. Selecting portions of the work to be performed by **DBEs** in order to increase the likelihood that the DBE goals will be achieved. This includes, where appropriate, breaking out contract work items into economically feasible units to facilitate DBE participation, even when the prime contractor might otherwise prefer to perform these work items with its own forces.

C. Providing interested **DBEs** with adequate information about the plans, specifications, and requirements of the contract in a timely manner to assist them in responding to a solicitation.

D. (1) Negotiating in good faith with interested **DBEs**. It is the bidder's responsibility to make a portion of the work available to DBE subcontractors and suppliers and to select those

portions of the work or material needs consistent with the available DBE subcontractors and suppliers, so as to facilitate DBE participation. Evidence of such negotiation includes the

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names, addresses, and telephone numbers of **DBEs** that were considered; a description of the information provided regarding the plans and specifications for the work selected for subcontracting; and evidence as to why additional agreements could not be reached for **DBEs** to perform the work.

(2) A bidder using good business judgment would consider a number of factors in negotiating with subcontractors, including DBE subcontractors, and would take a firm's price and capabilities as well as contract goals into consideration. However, the fact that there may be some additional costs involved in finding and using **DBEs** is not in itself sufficient reason for a bidder's failure to meet the contract DBE goal, as long as such costs are reasonable. Also, the ability or desire of a prime contractor to perform the work of a contract with its own organization does not relieve the bidder of the responsibility to make good faith efforts. Prime contractors are not, however, required to accept higher quotes **from DBEs** if the price difference is excessive or unreasonable.

E. Not rejecting **DBEs** as being unqualified without sound reasons based on a thorough investigation of their capabilities. The contractor's standing within its industry, membership in specific groups, organizations, or associations and political or social affiliations (for example union vs. non-union employee status) are not legitimate causes for the rejection or **non-**solicitation of bids in the contractor's efforts to meet the project goal.

F. Making efforts to assist interested **DBEs** in obtaining bonding, lines of credit, or insurance as required by the recipient or contractor.

G. Making efforts to assist interested **DBEs** in obtaining necessary equipment, supplies, materials, or related assistance or services.

H. Effectively using the services of available minority/women community organizations; minority/women contractors' groups; local, state, and Federal minority/women business assistance offices; and other organizations as allowed on a case-by-case basis to provide assistance in the recruitment and placement of **DBEs**.

V. In determining whether a bidder has made good faith efforts, you may take into account the performance of other bidders in meeting the contract. For example, when the apparent successful bidder fails to meet the contract goal, but others meet it, you may reasonably raise the question of whether, with additional reasonable efforts, the apparent successful bidder could have met the goal. If the apparent successful bidder fails to meet the goal, but meets or exceeds the average DBE participation obtained by other bidders, you may view this, in conjunction with other factors, as evidence of the apparent successful bidder having made good faith efforts.

COUNTY OF SANTA CRUZ DEPARTMENT OF PUBLIC WORKS ORGANIZATION

AUGUST 2000

