

COUNTY OF SANTA CRUZ

PLANNING DEPARTMENT

701 OCEAN STREET, SUITE 310, SANTA CRUZ, CA 95060 (831) 454-2580 FAX: (831) 454-2131 TDD: (831) 454-2123 ALVIN JAMES, DIRECTOR

April 29, 2002

Agenda: May 21, 2002

Board of Supervisors County of Santa Cruz 701 Ocean Street Santa Cruz, California 95060

> AWARD OF COASTAL IMPACT ASSISTANCE PROGRAM FUNDS AND REQUEST FOR PROPOSALS FOR PROPOSITION 13 FUNDING

Dear Members of the Board:

Background

As your Board has been recently informed, the Watsonville Sloughs Conservation and Enhancement Plan is nearing completion with the planned release of the Final draft Plan in early June 2002. Over thirty important conservation and restoration projects have been identified through the planning process. Future implementation of these projects will require collaborative efforts by participating local agencies and organizations to seek funding and provide sponsorship and project administration. In preparation for future implementation, Planning Department staff has pursued applicable grant funding opportunities as they arise. This letter to your Board provides an update on two grant applications submitted to: (1) the federal Coastal Impact Assistance Program; and (2) the State Water Resources Control Board for funding under the Costa-Machado Water Act of 2000 (Proposition 13). Further details and outcomes of these actions and their interrelationship are described below.

Coastal Impact Assistance Program

The Santa Cruz County Planning Department has received notification of the award of Coastal Impact Assistance Program (CIAP) funds in the amount of \$86,933 from the U.S. Department of Commerce National Oceanic and Atmospheric Administration (NOAA). Congress authorized the new CIAP to disburse funds to the outer continental shelf (OCS) oil and gas producing states and the coastal political subdivisions within those states to assist states in mitigating the impacts of OCS activities and to protect coastal resources.

Allocations were made according to formulas based on several factors: revenues generated from individual OCS oil and gas leases; distance from the leases to states and coastal political subdivisions; population and length of coastline of coastal political subdivisions.

The California Resources Agency requested proposals from the coastal counties for the State's use in developing the California Coastal Impact Assistance Plan for submittal to NOAA. Proposed projects had to be consistent with the mission and goals established by the State and the authorized uses of the funds as established by the enabling legislation HR **5344**, such as activities which support and are consistent with the Coastal Zone Management Act; watershed protection; projects and activities for the conservation, protection or restoration of wetlands; among others.

The Planning Department proposed the Santa Cruz County allocation be used to leverage acquisitions of wetland or riparian areas through fee-title transfer or conservation easements in the Watsonville Sloughs Watershed. Award payment will be made at the time of the County's need for disbursement and will remain available through the award period ending 2/28/2005, with possibility for extension. The Planning Department will return to your Board to take in the funds when a specific project (such as the project described later in this letter) is identified and closer to resolution.

The award notification and grant agreement from NOAA is included for your information as Attachment 1. A resolution accepting the terms of the grant agreement and authorizing the Planning Director to execute and submit all necessary documents for the project is presented as Attachment 2.

Costa-Machado Water Act of 2000 (Proposition 13)

The Costa-Machado Water Act of 2000 (Proposition 13), as administered by the State Water Resources Control Board (SWRCB) has recently released a Request for Proposals (RFP) for Phase II – Final Stage. The Planning Department received notification from the State that our previously submitted "concept proposal", the Watsonville Slough Restoration Project, has been found to be competitive with other projects in achieving program priorities, and received an invitation to submit a full proposal. The Coastal Nonpoint Source Grant Program priorities are to provide funding for projects that restore and protect the water quality and environment of coastal waters, estuaries, bay and nearshore waters and groundwaters. Applicants were advised to partner with other agencies and organizations wherever possible.

The purpose of the Watsonville Slough Restoration Project is to implement specific measures within both the urban and agricultural reaches of the Watsonville Slough for the overall enhancement of water quality and wetland habitat. A copy of the "concept proposal" is included for your review (Attachment 3). Project partners include the City of Watsonville, Santa Cruz County Resource Conservation District and the Land Trust of Santa Cruz County.

At this time, comprehensive efforts to complete the necessary development process for the collaborative grant application are underway; but have not been finalized. The Planning Department requests your Board's approval to submit a collaborative grant application to the SWRCB. The grant application is due to the State no later than June 7, 2002. Matching funds up to 20% are required. An acceptable match can be either "in-kind" or a "capital cost" match. In addition to "in-kind" matching funds, the previously described federal Coastal Impact Assistance Program grant can also be used to match funds provided by this State grant program.

It is therefore RECOMMENDED that your Board take the following actions:

▲ Landopt the resolution (Attachment 2) accepting a grant in the amount of \$86,933 from the National Oceanic and Atmospheric Administration; and

- (2) Authorize the Planning Director to execute the grant agreement (Attachment 1); and
- (3) Authorize the Planning Department to submit a full grant application to the State Water Resource Control Board for the Watsonville Slough Restoration Project; and
- **(4)** Adopt the resolution (Attachment **4)** approving the Planning Department's participation in the application.

Sincerely

ALVIN D. JAMES Planning Director

RECOMMENDED:

SUSAN A. MAURIELLO

County Administrative Officer

Attachments:

- 1) Award Notification and Conditions (ADM-29)
- 2) Proposed Resolution Accepting Award
- 3) Watsonville Slough Restoration Project Concept Proposal **4)** Proposed resolution approving the Planning Department's
- participation in the State Coastal Nonpoint Source Grant Program.

cc: Santa Cruz County Resource Conservation District

Land Trust of Santa Cruz County

City of Watsonville

COUNTY OF SANTA CRUZ VAL OF AGREEMENT

TO:	Board of Supervisors County Administrative Office Auditor Controller	FROM: BY:	hand	Melal	riations/revenues an	(Signature) 5/8/02 (Date) e available
AGREE	YENTTYPE (Check One)		Expenditure A	agreement 🗆	Revenue Agre	ement 🗵
The B c	ard of Supervisors is hereby requeste	ed to approve the	attached agree	ment and authori	ze the execution of	same.
1. Sak	i agreement is between the <u>Santa</u>	Cruz Count	y Planning	Department		(Department/Agency)
and	National Oceanic & Atmo	spheric Adm	inistratio	n		(Name/Address)
2. The	agreement will provide <u>funds</u> fo	or the reimb	oursement o	f costs inc	urred while p	participating in
 ·	the Federal Oil Spill	Planning pr	ocess.			
3. Per	iod of the agreement is from $\operatorname{\mathtt{_July}}$	1, 2002		— to <u>Ju</u>	ne <i>30</i> , 2003	
4. And	reve nue icipated Gos k is \$ <u>86.933.00</u>		[☐ Fixed ☐ Mo	onthly Rate 🔲 Ann	ual Rate 🗵 Not to Exceed
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Appro	priations available and	e been encumi	pered.	Contract No: By: Auditor-control	R 774 2V lier Deputy	
Propos	sal and accounting detail reviewed an	d approved. It is	recommended	that the Board of	F Supervisors approv	e the agreement and authorize
	Planning Director	(Dept/Agency He	ead) to execute or	n behalf of the <u>Sa</u>	nta Cruz County
	Planning Department					(Department/Agency)
Date:	5/10/02		Ву:	County Adminis	strative Office	
Distri	bution: Board of Supervisors - White Auditor Controller - Canary Auditor-Controller - Pink Department - Gold	proved by said	ta Cruzex-off rnia, do hereby d Board of Supe	certify that the fo	oregoing request for mended by the Cour	s of the County of Santa Cruz , approval of agreement was ap- nty Administrative Office by an
	ADM - 29 (8/01) Title ■ Section 300 Proc Man	By: Deputy C	erk			
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UNITED STATES DEPARTMENT OF COMMERCE National Oceanic and Atmospheric Administration OFFICE OF FINANCE AND ADMINISTRATION

Coastal Impact Assistance Program ATTACHMENT 1 Award Notification 0313

RECIPIENT:

Santa Cruz Cnty Planning Dept

701 Ocean St, Rm 400 Santa Cruz, CA 95060 NOAA Award No. NA17022075

Accounting Code:

2ND3000/3A5BAF06/4113

Award Amount: \$86,933

Award Period: 03/01/2002 - 02/28/2005 State CIAP Dated: December 18.2001

CFDA: 11.419

Access Code: 99060

This is a Coastal Impact Assistance award. It represents an obligation of the Federal Government to provide financial assistance pursuant to 43 U.S.C. 1356a.

The Secretary of Commerce has reviewed and approved the State's Coastal Impact Assistance Plan (CIAP), which is incorporated by reference into this award. Amounts received by Producing Coastal States and coastal political subdivisions may be used only for the purposes specified in the Producing Coastal State's Coastal Impact Assistance Plan.

Payment under this award will be sent by electronic funds transfer after receipt of the attached Vendor Profile form which can also be accessed at the following website http://www.rdc.noaa.gov/~acod/eftform.htm. The Vendor Profile Form must be completed and returned to the NOAA Finance Division before any transfer of funds can be made. This form can be faxed to that office at 301-427-3242 or 301-427-2035.

In addition, we require the following enclosed documents to be completed and returned, if you have not already done so with this countersigned award document. Please complete the SF424B - Assurances or the SF424D - Construction Assurances, and the CD511, Certifications Regarding Debarment, Suspension and Other Responsibility Matters; Drug Free Workplace Requirement and Lobbying. These documents as well as two copies of the Award Document (Grants and Finance Copy) must be returned to the NOAA Grants Management Division within 30 days.

By signing this award notification letter, you agree to comply with the following provisions which are incorporated by reference: Department of Commerce Financial Assistance Standard Terms and Conditions; NOAA Special Award Conditions; OMB Circular A-87, Cost Principles for State, Local, and Indian Tribal Government; 15 CFR Part 24, Uniform Administrative Requirements for Grants and Cooperative Agreements to State, and Local Governments, and OMB Circular A-133, Audits of States, Local Government, and non-Profit Organizations.

An annual progress report and Financial Status Report (SF-269) will be due 90 days after the anniversary date of your award, for the life of the award period (see attachments). Failure to submit any report may result in the suspension of the payments under this award.

Please be advised that you must keep this award document on file in accordance with 15 CFR Part 24.42. If the Government determines at any time that your application includes a false statement, the Government has the right to pursue any remedies allowed by law to recover the disbursed Federal Funds. The making of false statements may be subject to criminal penalties, including fine and/or imprisonment, under 18 **U.S.C.** 1001 and 42 **U.S.C.** 3220.

If you have any questions, please contact the **NOAA** Program manager for the technical issues or the **NOAA** Grants Management Specialist for administrative issues.

NOAA Program Manager: Joshua Lott

301-713-3155

Josh.Lott@NOAA.GOV

NOAA Grants Management Specialist:

Alan Conway/Christine Brown

301-713-0922

1325 East-West Highway, 9th Floor

Silver Spring, MD 20910

To the best of my knowledge and belief, all data in the CIAP are true and correct. The document has been duly authorized by the government body of the applicant and the applicant will comply with the attached assurances if the assistance is awarded.

Recipient Date

MAR 22 2002

Rimas T. Liogys

NOAA Grants Officer

Date

Enclosed

NOAA Special Award Conditions DoC Standard Terms and Conditions Vendor Profile Form Assurances CD511 SF269

NOAA SPECIAL AWARD CONDITION

1. Award payment shall be made through the NOAA Financial Assistance Disbursement System (FADS). In accordance with 31 CFR 205 (Treasury Circular 1075 "1977"), the Recipient shall: (1) maintain procedures for fund control to ensure that drawndowns are made only when actually needed for its <u>immediate</u> disbursement needs; (2) comply with timely reporting of cash disbursements and balances as required. If the Recipient does not adhere to these provisions, N O M may revoke the unobligated portion of the federal award funds. Instructionsfor use of the FADS are attached.

FADS is an automated system that allow Recipients to request funds using a touch-tone telephone. FADS will record Recipients' requests and process them automatically, subject to review by **NOAA** officials. Once approved, funds will be directly deposited in the Recipient organization's bank account.

See award letter for the access code.

- 2. NOAA has issued a Programmatic Environmental Assessment (EA) detailing the environmental impacts of NOAA's approval of the state Coastal Impact Assistance Program (CIAP) plans in 66 FR 57038. This EA is incorporated by reference. No funding, other than up-front planning and administrative costs, may be expended on any specific project identified in the EA as needing "further review" or consult under the Endangered Species Act, Magnuson-Stevens Act, or National Historic Preservation Act, until NOAA has completed the review of the specific project and informed the recipient in writing or electronic communication that the project may proceed.
- 3. This award supports the work described in the State's CIAP plan as referenced in the award notification letter and pursuant to guidance promulgated in 66 FR 51396 (10/09/01), and 66 FR 17151 (3/29/01). All of these are incorporated by reference.

- 4. An annual Progress Report must be submitted to the Program manager within 90 days of the anniversary date of each grant year throughout the duration of the award. This report will be used to keep the program up to date on the recipient's progress. The report should address the following:
 - (1) the status of each project, including accomplishments to date, estimated time for completion, and expiration for any anticipated delays.
 - (2) any approved amendments and/or extensions to the CIAP plans; and
 - (3) for completion projects, submittal of relevant work products (e.g. report data sets, links to on-line photographs, etc.).

If some or all the funds have been deposited in a trust fund, the trust fund must report annually on the uses of those funds. The Annual Progress Report submitted after the award has expired will be considered the final report and is due 90 days after the expiration date.

BEFORE THE BOARD OF SUPERVISORS OF THE COUNTY OF SANTA CRUZ, STATE OF CALIFORNIA

0317

On the motion of Supervisor duly seconded by Supervisor the following Resolution is adopted:

RESOLUTIONACCEPTING A GRANT IN THE AMOUNT OF \$86,933FROM THE NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

WHEREAS, the U.S. Department of Commerce National Oceanic and Atmospheric Administration has awarded the County of Santa Cruz a grant in the amount of \$86,933 or the Watsonville Sloughs System Restoration Project; and

WHEREAS, the objectives of the project are to implement recommendations in the Watsonville Sloughs Conservation and Enhancement Plan that call for the acquisition of strategically located wetland and riparian habitats for multi-beneficial restoration activities; and

WHEREAS, the County of Santa Cruz is willing to enter into the grant agreement with the National Oceanic and Atmospheric Administration;

NOW, THEREFORE, BE IT RESOLVED AND ORDERED that the Board of Supervisors of the County of Santa Cruz by adoption of this resolution hereby agrees to the terms and conditions set forth in the grant agreement and authorizes the Director of the Planning Department as agent of the County to execute and submit all documents, including, but not limited to agreements, amendments, payment requests and so on, which may be necessary for the completion of the aforementioned project.

PASSED AND ADOPTED by the Bocalifornia, this day of	oard of Supervisors of the County of Santa Cruz, State of, 2002, by the following vote:
AYES: SUPERVISORS NOES: SUPERVISORS ABSENT: SUPERVISORS ABSTAIN: SUPERVISORS	
	Chairperson of the Board of Supervisors
ATTEST: Clerk of the Board	
APPROVED AS TO FORM:	

County Counsel

Distribution: County Counsel Planning Department

County Administrative Office

Auditor-Controller

WATSONVILLE SLOUGH RESTORATION PROJECT

0318

Project Overview: The purpose of the Watsonville Slough Restoration Project is to implement specific measures within both the urban and agricultural reaches of the Watsonville Slough for the overall enhancement of water quality and we land habitat. The project is composed **of** five distinct components. In upper Watsonville Slough a wetland site will be restored, urban stormwater management measures installed and a public education urban runoff program implemented. In middle Watsonville Slough approximately 6,400 lineal feet of waterway will be restored and a grower/landowner outreach, education and technical assistance program funded. The project will demonstrate multiple benefits for wetland habitat, water quality and agricultural viability, and will serve as a model for future downstream projects. Project partners include the County of Santa Cruz, City of Watsonville, the Santa Cruz County Resource Conservation District and the Land Trust of Santa Cruz County.

Specifically, within the reach identified as Upper Watsonville Slough (See attached map – Project Site A) the project consists of the restoration of approximately 45 acres of historical wetland area, some of which was filled with construction debris during its use as a dump site for the City of Watsonville in the 1930's. Upstream of this site, stormwater management measures will be implemented to reduce urban nonpoint source pollutants from entering slough waters. *M* nagement measures include detention ponds and biofilters to remove pollutants, restoration of upland habitats, and public education program to reduce inputs from urban runoff.

Fo the reach identified as Middle Watsonville Slough (See attached map – Project Site B) the project includes reconstructing the slough and agricultural drainage system into two separate channels: a dedicated agricultural drainage ditch and a protected waterway. This treatment would begin just downstream of Lee Road and continue to the confluence of Harkins Slough. The agricultural drainage system would include pre-treatment measures to remove pollutants prior to discharge to the protected waterway of the slough. Specific designs will be developed in consultation with landowners and will draw upon the hydraulic criteria. Areas of degraded native vegetation will be enhanced by the removal of exotic species. New marsh areas, interior levee slopes and the hillslope rising to the north would be revegetated with native transitional and upland species. The Slough channel would be restructured to obtain natural variability in pattern (i.e. me anders) and depth (pools and shallows). The marsh plain would be excavated to create backwater channels and variable topography to support a range of vegetation from freshwater marsh and riparian forest to transitional and upland species.

Watershed Description: The Watsonville Sloughs Watershed includes a 12,500 acre area of coastal plains and foothills in south Santa Cruz County that drain into the mouth of the Pajaro River and out to Monterey Bay. The watershed terrain is characterized by a set of five southward draining valleys each with its own named slough (Gallighan, Harkins, Hanson, West Branch Struve and Struve Sloughs) that eventually flow into Watsonville Slough. For the purposes of this project, Watsonville Slough is divided into its three distinct reaches (upper, middle and lower). The upper reaches of Watsonville Slough originate in the southeastern side of the watershed within the densely urban area of the City of Watsonville. Stormwater runoff is collected by the city storm drain system and directly discharged to Watsonville Slough at numerous locations along this reach. Other impacts include several major road crossings and urban land use encroachments. Along the entire middle reach of Watsonville Slough, extensive agricultural development has altered the wetland into a confined channel that conveys both stormwater and agricultural runoff through trapezoidal ditches bordering the agricultural fields. Runoff flows by gravity along this reach until Shell Road where it is pumped to the lower reach, or the estuary portion of the watershed. Periodically, vegetation is cleared and sediments are dredged from the constructed channels to maintain channel capacity to reduce overbank flooding into the agricultural fields.

Significant problems and issues: The Watsonville Slough System is on the State's 303(d) list of impaired waters for pathogens, metals, oil & grease and pesticides. The Regional Board has begun the process for the development of Total Maximum Daily Loads (TMDLs). This project will assist in the implementation of the TMDL Program. In addition, this project implements recommendations and conceptual designs developed in several previous studies including the: the soon to be completed WatsonvilleSloughs WatershedResource Conservation and Enhancement Plan (Swanson Hydrology and Geomorphology); WaterResources Management Plan for the WatsonvilleSlough System (AMBAG, 1994); Water Quality Management Plan for the Pajaro River Watershed (AMBAG, 1999); the Model UrbanRunoff Program (California Coastal Commission, 1998); and the Water Quality Protection Program - Action Plans (Monterey Bay National Marine Sanctuary, 1999).

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Goals and Objectives: In addition, to restoring two wetland sites along Watsonville Slough, the project is designed to implement both urban and agricultural storm water and runoff pollution reduction and prevention management measures for the restoration and protection of wetlands and coastal water quality.

How the Project Fits With SWRCB/RWQCB Priorities: The Watsonville Slough Watershed is included within the Pajaro River Watershed, a Region 3 targeted watershed located within the Northern Watershed Management Area (NWMA). Priority watershed management activities for Region 3 include the development of Total Maximum Daily Loads, implementation of plans for meeting TMDLs, and the expansion of nonpoint source and regulatory activities to address urban runoff and sedimentation, nutrients and pesticides from agricultural activities. This proposal meets several of the goals set for the NWMA, including the protection and restoration of wetlands, restoration of impaired water bodies, implementation of watershed management plans, encouragement of self-determined implementation of management practices by the agricultural community and the promotion of public awareness and involvement in watershed management issues through education outreach.

Major Proiect Tasks	Cost Estimate	In-Kind \$	<u>Partner</u>		
Upper Watsonville Slough:					
Restoration plan design, specifications, and permits	\$ 50,000		Watsonville City		
Project construction:	\$300,000		Watsonville City		
Project management and reporting		20,000	Watsonville City		
Public urban runoff education program	\$ 40,000		Watsonville City		
Middle Watsonville Slough:					
Engineering feasibility study	\$ 80,000		County		
(includes hydraulic, geo-technical and CEQA/NEPA assessment through initial study)					
Permitting (including possible EIR/EIS)	\$ 90,000		County		
Project construction	\$675,000		County		
Landowner outreach, negotiation, surveys and appraisals&	\$ 95,000		LandTrust		
procurement of acquisition funding *					
Rural/agricultural landowner/grower outreach,	\$123,000		RCD		
education & technical assistance (1FTE for 2yrs)					
Project management and reporting		20,000	County		
Project monitoring: water quality sampling & data management	t \$ 15,000	\$1 5,000	County& City		
Grant Administration (3.5%)	<u>\$ 50,000</u>		County		
Total Cos	t: \$ 1,518,000				

^{*}funding for the acquisition of fee or easement interests in properties that can enhance the project's protection and restoration objectives will be sought by the project partners from a variety of public and private sources.

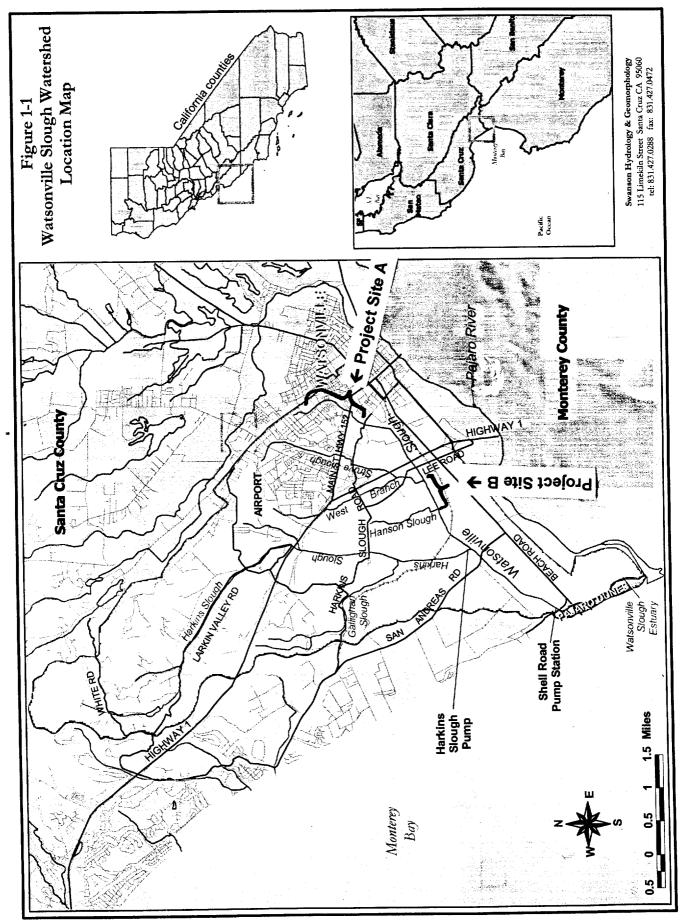
How the Success/Impact of the Project Will be Measured

Upper Watsonville Slough project success will be demonstrated **by:** (1) site photo-documentation and water quality monitoring data collection before and after completion of the restoration project; and (2) collection and reporting of the number of public urban runoff education workshops, demonstrations, and individual contacts with residents.

Lower Watsonville Slough project success will be demonstrated by: (1) number of parcels (or total acreage of agricultural land) with installed runoff treatment measures; (2) area of restored wetland and upland habitat; and (3) before and after photo-documentation and water quality sampling data.

How the Project Will Ensure Community/Stakeholder Outreach and Involvement

The project is implementing a recommended project in the Watsonville Sloughs Watershed Conservation and Enhancement Plan, which had substantial public input. In addition, the RCD Watershed Coordinator will (1) assist with the outreach and education to growers and landowners to ensure the project is understood and assist with informing the broader public about the mutual benefits of the project (2) provide technical assistance to growers and landowners interested in wetland and upland restoration or who are in need of soil retention practices on lands that drain to the Watsonville Slough.



BEFORE THE BOARD OF SUPERVISORS OF THE COUNTY OF SANTA CRUZ, STATE OF CALIFORNIA	0321
RESOLUTION NO	
On the motion of Supervisor duly seconded by Supervisor the following Resolution is adopted:	
RESOLUTIONAPPROVING THE APPLICATION FOR THE COSTA-MACHADO WA 2000 COASTAL NONPOINT SOURCE GRANT PROGRAM	TER ACT OF
WHEREAS, the Costa-Machado Water Act of 2000 Coastal Nonpoint Source Gra (Proposition 13) is designed to provide funding for projects that restore and protect the and environment of coastal waters, estuaries, bays and near shore waters and grounds	water quality
WHEREAS, the Planning Department submitted a "concept proposal" to the State Resources Control Board for the Watsonville Slough Restoration Project; and	e Water
WHEREAS, the proposal was found to be competitive with other projects in achie priorities and the County of Santa Cruz was invited to submit a full proposal; and	eving program
WHEREAS, the purpose of the Watsonville Slough Restoration Project is to implemeasures within both the urban and agricultural reaches of Watsonville Slough for the enhancement of water quality and wetland habitat; and	
NOW, THEREFORE, BE IT RESOLVED AND ORDERED that the Board of Super County of Santa Cruz by adoption of this resolution does hereby support and approve capplication;	
BE IT FURTHER RESOLVED AND ORDERED that the Board of Supervisors of Santa Cruz bereby authorized the Planning Director to execute and submit all documer for the application of the aforementioned project.	the County of nts necessary
PASSED AND ADOPTED by the Board of Supervisors of the County of Santa Cr California, this day of, 2002, by the following vote:	uz, State of
AYES: SUPERVISORS NOES: SUPERVISORS ABSENT: SUPERVISORS ABSTAIN: SUPERVISORS	
ATTEST: Clerk of the Board Chairperson of the Board of Supervisors	

Distribution: County Counsel, Planning Department, County Administrative Office

APPROVED AS TO FOAM: