



# COUNTY OF SANTA CRUZ

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## PLANNING DEPARTMENT

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TOM BURNS, PLANNING DIRECTOR

October 2, 2009

**AGENDA DATE: October 28, 2009**

**ITEM #: 12**

**TIME: After 9 AM**

Planning Commission  
County of Santa Cruz  
701 Ocean Street  
Santa Cruz, CA 95060

### **SUBJECT: PUBLIC HEARING TO ESTABLISH THE YEAR 2010 GROWTH GOAL**

Planning Commissioners:

As you recall, each year the County is required, through implementation of the Growth Management System, to set an annual growth goal for the upcoming year. As part of that process, staff prepares a Growth Goal Report for consideration by the Planning Commission and the Board of Supervisors. The Year 2010 Growth Goal Report is attached (Exhibit B) for your consideration. Also included in this staff report is a status report on the 2009 Building Permit Allocation.

### **GROWTH GOAL ISSUES**

The Year 2010 Growth Goal Report (Exhibit B) provides a discussion of a series of factors important in establishing the annual growth goal for the County. The report contains a number of findings including the following:

Population Trends: The State Department of Finance (DOF) estimates that during last year (2008), the County's unincorporated population increased at a rate of 0.99% per year. This rate is higher than the 2008 adopted percent growth goal of 0.50% per year, but is comparable to the rate for 2007 (1.04%). Despite this, the building permit allocation derived from the 0.5% growth goal in 2008 was more than sufficient to house that population increase (i.e., only 32 permits out of the 257 permits available were allocated). This discrepancy is likely due to an increase in the number of persons per household in 2008. By comparison, the County as a whole grew at an annual rate of 1.07% in 2008, and the State grew at 1.08%.

Growth Impacts: The most significant development impact on resources in the County continues to be the potential and actual water supply shortfalls countywide. As discussed in the attached report, water agencies countywide are attempting to address these concerns. Urban service impacts of existing and new development are being addressed by a number of County initiatives to plan, finance and construct capital improvements.

Housing Goals: Over the last thirty-one years (since the passage of Measure J in 1978), some 18.1% of the new residential development in the unincorporated area has been constructed as affordable housing (including second units). In 2008, 31.1% of all new units were affordable (including second units). Affordable housing production in the first six and a half months of 2009, including second units, is 47.1% of the total units approved.

## **GROWTH GOAL SETTING**

The building permit allocation derived using the 0.5% growth rate goal in 2008 was sufficient to meet the demand for that year, and it appears that 0.5% growth goal for 2009 will be sufficient to meet this year's demand as well. Moreover, there were a significant number of excess building permits allocated in 2008 (225 permits) that could be made available as carryover for 2009, in the unlikely event they will be needed. The building permit allocation derived from the 0.5% growth goal of recent years has been more than adequate to meet recent demand.

For this reason, the Year 2010 Growth Goal Report recommends a continuance in 2010 of the 0.5% per year growth rate goal established for 2009. Based on this population growth rate goal, an allocation of building permits to be issued in 2010 has been proposed in the 2010 Growth Goal Report based on estimations and projections of County population and household size. The proposed allocation (as shown below under the heading "Proposed 2010 Market Rate Building Permit Allocation") has been distributed similarly to past years for market rate housing units in both the urban and rural areas (affordable units are not subject to the allocation).

If the Board of Supervisors adopts the staff recommended 0.50% per year growth rate goal and does not authorize use of the carryover, it is possible that the demand for permits may exceed the supply of allocations. If the allocation were inadequate to meet the demand, then the Planning Department, in accordance with Section 12.02.040(c) of the County Code, would cease issuing building permits in any depleted category.

To preserve the Board's options, the attached 2010 Growth Goal Report recommends that any unused market rate allocations from 2009 be carried over but not be made available at this time. If it appears that there will be a shortfall in one of the allocation categories (urban or rural), Planning staff will bring this matter to the Board's attention during the year. At that time, the Board of Supervisors could then make numerical adjustments between the allocation categories, or authorize use of the carryover.

## **STATUS OF THE 2009 MARKET RATE BUILDING PERMIT ALLOCATION**

Despite the nationwide mortgage crisis and housing slump, there has been a slight increase in demand for building permits so far in 2009 for market rate units in the unincorporated area, as compared with 2008. However, the building permit allocation rate continues to lag far behind the levels seen in recent past years and decades. Therefore, staff does not believe any adjustment in the proposed growth rate goal of 0.5% is warranted for 2010. The number of permits already allocated this year is shown below:

	Urban	Rural
<b>2009 Allocation set by Board</b>	173	85
<b>Allocated (committed)</b>	9	17
<b>Balance available for allocation (as of 7/31/09)</b>	164	68

Due to the lower demand so far this year, sufficient allocations should be available to meet demand in both urban and rural categories. Nevertheless, staff will continue to monitor the allocations in both categories, and will update these figures for the Board of Supervisors December 8, 2009 meeting or, if necessary, bring the matter to the Board before then if it appears there may be a shortfall in either category.

### **PROPOSED 2010 MARKET RATE BUILDING PERMIT ALLOCATION**

As explained in more detail in the 2010 Growth Goal Report (see Table 12), the recommended 0.5% per year population growth rate goal would translate to a market rate building permit allocation as follows:

Area	Total Market Rate Units
Urban	173
Rural	87
<b>Total</b>	<b>260</b>

### **ENVIRONMENTAL REVIEW**

Because the proposed 2010 population growth rate of 0.5% is below the Statewide growth rate of 1.08% for 2008, the establishment of the Year 2010 Growth Goal qualifies as an "action by a regulatory agency for the protection of the environment" and is, therefore, categorically exempt under the California Environmental Quality Act (CEQA). A Notice of Exemption has been prepared for your consideration and recommendation (Exhibit C).

### **RECOMMENDATION**

The 2010 Growth Goal Report recommends a 0.50 percent per year population growth rate goal for 2010, the carryover, but not the utilization, of unused 2009 market rate housing allocations, and a distribution of housing allocations by project location (urban vs. rural) to meet the projected demand.

It is, therefore, **RECOMMENDED** that your Commission take the following actions:

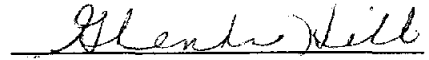
1. Conduct a public hearing on the setting of the Year 2010 Growth Goal;

2. Adopt the attached Resolution (Exhibit A) recommending a Year 2010 Growth Goal of 0.5% for the unincorporated portion of the County, with associated findings; and
3. Recommend the certification of the CEQA Notice of Exemption (Exhibit C).

Sincerely,



Frank Barron, AICP  
Planner III  
Policy Section



Glenda Hill, AICP  
Principal Planner  
Policy Section

Exhibits:

- A) Planning Commission Resolution
- B) Year 2010 Growth Goals Report
- C) CEQA Notice of Exemption

cc: California Coastal Commission

BEFORE THE PLANNING COMMISSION  
OF THE COUNTY OF SANTA CRUZ, STATE OF CALIFORNIA

RESOLUTION NO. \_\_\_\_\_

On the motion of Commissioner  
duly seconded by Commissioner  
the following is adopted:

**PLANNING COMMISSION RESOLUTION RECOMMENDING  
ANNUAL POPULATION GROWTH GOALS FOR 2010**

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WHEREAS, the County's Growth Management System, which implements provisions of Measure J approved by the voters of Santa Cruz County in 1978, requires the County to set an annual growth goal for the upcoming year; and

WHEREAS, as part of that process, staff prepares a Growth Goal Report for consideration by the Planning Commission and the Board of Supervisors; and

WHEREAS, the County's Growth Management System is inclusionary of the needs of low and moderate income persons and provides housing opportunities for low and moderate income persons, including minorities, which would not otherwise exist; and

WHEREAS, the County of Santa Cruz has exempted Building Permits for housing units which are affordable to average (moderate) or below average (lower) income households as defined in Chapter 17.10 of the County Code from the requirement to obtain a residential Building Permit allocation; and

WHEREAS, in most years the County of Santa Cruz has a carry-over of unused market rate Building Permit allocations from the prior year that can be made available for use in the current year if needed; and

WHEREAS, rapid population growth and development could cause extremely serious adverse environmental and economic effects, some of which are specified below:

1. The County possesses significant agricultural lands, including prime agricultural lands, and agricultural lands which, while not defined as "prime" are economically productive or potentially economically productive. Such agricultural lands are a local, state and national resource, which should be preserved. These agricultural lands are being lost to development, and the continued viability of commercial agriculture in Santa Cruz County is threatened by rapid population growth and

misplaced development.

2. Rapid population growth and development also threaten the timber harvesting and mineral industries which are significant factors in the County's economy.
3. The County has other important natural resources, including wildlife, anadromous fish, and unique plant communities, which should be preserved; these are endangered by rapid growth and inappropriate development.
4. Coastal lagoons and marine habitats which should be preserved for their economic and biologic value could be degraded and destroyed by rapid population growth and inappropriate development.
5. Rapid population growth and development threaten the degradation of Santa Cruz County's air and water quality and thereby threaten the health and well-being of present and future residents.
6. The scenic and aesthetic qualities of Santa Cruz County would be destroyed by inappropriately placed development.
7. The "safe yield" capacity of natural surface and groundwater sources is being exceeded in many areas of the County, causing water supply and water quality problems which will be irreversible or extremely expensive to correct and may threaten future agricultural water supply and, consequently, Santa Cruz County's commercial agriculture; and

WHEREAS, population growth and development has expanded the demand for governmentally-provided services beyond the ability of the public to pay for and provide such services. Specifically, in many parts of the county the public is unable to pay for, provide, or maintain adequately the following services required by new development:

1. An adequate number of elementary and secondary school classrooms and teachers;
2. Adequate law enforcement and fire protection;
3. Adequate roads, sewers, and water; and

WHEREAS, school overcrowding, traffic congestion, higher crime rates, and increasingly inadequate water supplies, roads, and sewage facilities will be the result of rapid population growth and development. These problems are greatly aggravated when new development takes place in rural areas rather than in areas where urban services can be provided at less cost to taxpayers; and

EXHIBIT A

WHEREAS, adoption of a 0.50 percent growth rate for 2010 and a continuing exemption of affordable units from the need for permit allocations should accommodate the historic rate of housing development and should not restrict the production of housing in the County; and

WHEREAS, in compliance with CEQA and State and County Environmental Review Guidelines, adoption of the 2010 growth rate has been found to be categorically exempt and a Notice of Exemption has been prepared; and

WHEREAS, the adopted County General Plan can accommodate the AMBAG projected population growth for the unincorporated area through 2035.

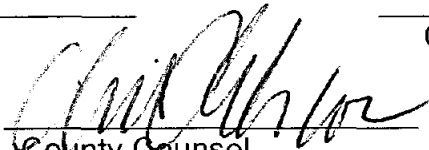
NOW, THEREFORE, BE IT RESOLVED that the Santa Cruz County Planning Commission recommends to the Board of Supervisors that:

1. A population growth goal of 0.50% be established for 2010; and
2. A distribution of the market rate building permit allocations be established as shown on Exhibit A, and based on division of the 2010 growth between urban and rural portions of the unincorporated County on a 67-33% ratio; and
3. The unused 2009 market rate permit allocations be carried over but not be made available for use at this time.
4. The continued exemption pursuant to County Code Section 12.02.020 of new affordable units from the requirement to obtain a Building Permit allocation under the County's growth management regulations in order to allow attainment of the housing goals in the County Housing Element.

PASSED AND ADOPTED by the Planning Commission of the County of Santa Cruz, State of California, this 28<sup>th</sup> day of October 2009, by the following vote:

AYES: COMMISSIONERS  
NOES: COMMISSIONERS  
ABSENT: COMMISSIONERS  
ABSTAIN: COMMISSIONERS

ATTEST: \_\_\_\_\_  
Secretary Chairperson

APPROVED AS TO FORM:   
County Counsel

Attachment A-1: Recommended 2010 Building Permit Allocation Distribution

**RECOMMENDED 2010 BUILDING PERMIT ALLOCATION DISTRIBUTION  
(Market Rate Units Only)**

Area	Total
Urban	173
Rural	87
Total	260



***REPORT ON  
YEAR 2010 GROWTH GOAL  
FOR SANTA CRUZ COUNTY'S UNINCORPORATED AREA***

**Santa Cruz County Planning Department  
September 1, 2009**

## I. INTRODUCTION

The Growth Management Referendum adopted by the voters in 1978, Measure J, requires that the County provide for the establishment, each year, of an annual population growth goal during that year of an amount which represents Santa Cruz County's fair share of statewide population growth. This policy was defined through adoption of County Code Chapter 17.01, Growth Management, and is implemented through the provisions of Chapter 17.04, Annual Population Growth Goal for Santa Cruz County. This report provides an analysis of the relevant information for consideration by the County Planning Commission and Board of Supervisors in determining the annual growth goal for 2010.

This report highlights a series of factors critical in establishing the annual growth goal. Following the introduction, Section II describes population growth projections and trends in the County and cities. Section III identifies the actual residential building permits that have been allocated, issued, and carried over since the adoption of Measure J and the status of the 2009 Allocation. Section IV briefly summarizes some of the resource impact and public service issues that the County's Growth Management system was intended to address. Section V describes the Association of Monterey Bay Area Government's (AMBAG's) regional housing needs planning process, status of the Housing Element of the County's General Plan, and the continued need for affordable housing in the County. Section VI is the Growth Goal recommendation, providing the population growth goal, showing how it translates into building permit allocations and describing how the carryover of permits can be utilized, if appropriate.

## II. POPULATION TRENDS

### Population Estimates:

The most recent official estimates of population for Santa Cruz County and the incorporated cities was published by the State of California Department of Finance (DOF) in May of 2009, and is shown in Table 1 below. These population estimates, which are prepared annually, indicate a countywide population of 268,637 (135,936 unincorporated) as of January 1, 2009 (Source: DOF E-1 Total Population of California Cities, 5-09).

The County adopted a population growth goal for the unincorporated area of 0.5% for 2008. As can be seen in Table 1, the DOF population estimates indicate that the population of the unincorporated area grew at almost twice that rate in 2008 at 0.99%,

slightly down from the 2007 rate of 1.04% per year. All four cities in the County grew in population in 2008, and the unincorporated area increased by 1,337 people. Of the Santa Cruz County jurisdictions, only the City of Santa Cruz surpassed the 1.08% growth rate of the state in 2008. The overall Countywide growth rate was 1.07% in 2008, up from the 2007 growth rate of 1.02%.

**TABLE 1: POPULATION AND GROWTH RATES  
OF COUNTY JURISDICTIONS**

Area	1/1/2008 Population Estimate	1/1/2009 Population Estimate	2007 Population Growth Rate	2008 Population Growth Rate
City of Capitola	9,988	10,073	0.68%	0.85%
City of Santa Cruz	57,975	58,982	1.10%	1.74%
City of Scotts Valley	11,665	11,764	0.81%	0.85%
City of Watsonville	51,555	51,882	0.98%	0.63%
<b>Santa Cruz County Unincorp.</b>	<b>134,599</b>	<b>135,936</b>	<b>1.04%</b>	<b>0.99%</b>
Santa Cruz County Total	265,782	268,637	1.02%	1.07%
State of California	37,883,992	38,292,687	1.10%	1.08%

Source: DOF E-5 City/County Population and Housing Estimates (5-09); with revised E-5 2008 and 2007 estimates

The DOF estimated 2008 growth rate for the unincorporated area of 0.99% is less than the State's estimated 2008 growth rate of 1.07%, but it is higher than the 0.5% 2008 growth goal for the unincorporated area. Despite a 2008 population growth rate (0.99%) that was almost double the 2008 growth goal set by the County (0.5%), the building permit allocation derived from the 0.5% growth goal was more than sufficient to house that population increase (i.e., only 32 permits out of the 257 permits available were allocated). This discrepancy is likely due to an increase in the number of persons per household in 2008.

The relatively high growth rates in 2007 and 2008 are somewhat of a turn around from recent previous years when the unincorporated area experienced slower or even negative growth rates. However, due to the current economic downturn and housing

slump, which has resulted in a significant slowing of building activity, the unincorporated area (and the County as a whole) is likely to have a slower rate of growth in 2009. It is to be expected that household size will generally increase during economic downturns. In previous years there have been instances where the growth rate ended up being higher than the adopted growth goal (like it was in 2008), and times when it was lower than the growth goal, but in the last two decades there have always been a sufficient number of building permits allocated to meet demand.

The County's recent growth rates over the past 20 years are far below the average earlier growth rate of 2.0% for the County during the decade of the 1980's, as can be seen through comparisons to the numbers in Table 2. It should also be noted that the slower County growth rates of recent years represent a significant change from previous periods (the 1960's and 1970's) when the County grew much faster than the State. As for our neighboring counties, in 2008 Monterey County grew at 1.22% (up from 0.97% in 2007), San Benito County grew at 0.87% (up from 0.62% in 2007), and Santa Clara County grew at 1.54% (down from 1.74% in 2007).

**TABLE 2: POPULATION GROWTH RATE BY DECADE COMPARISONS**

Year	<u>Unincorporated Area</u>		<u>Countywide</u>		<u>Statewide</u>	
	Pop.	Growth* Rate	Pop.	Growth* Rate	Pop.	Growth* Rate
1960	42,309		84,219		15,720,860	
		4.9%		3.9%		2.4%
1970	68,440		123,790		19,957,304	
		4.6%		4.3%		1.7%
1980	107,129		188,141		23,668,562	
		2.0%		2.0%		2.3%
1990	130,809		229,734		29,760,021	
		0.4%		1.1%		1.3%
2000	135,526		255,602		33,871,648	

\*Compound average annual growth rate

Source: 1960, 1970, 1980, 1990 and 2000 U.S. Census.

### **Population Projections:**

In 2007-08, the Association of Monterey Bay Area Governments (AMBAG) updated its Regional Population and Employment Forecast for all of the jurisdictions in the three-county AMBAG region. The 2008 projections for Santa Cruz County are presented in Table 3 along with a comparison the latest 2005 benchmark DOF estimate. At the County-level, the AMBAG population forecasts are based on demographic population change models, taking into account births, deaths and

historic migration rates. At the sub-county level, AMBAG disaggregates the county population projections to the local jurisdiction and “traffic analysis zone” (TAZ) levels, based on residential building trends and local land use plans, taking into account resource constraints such as water supply. The AMBAG forecasts are utilized in regional planning efforts such as the regional Air Quality Management Plan, regional transportation plans, and the regional water quality “Basin Plan”.

It is worth noting that, between 2000 and 2005, the City of Watsonville annexed part of the unincorporated area surrounding the City (i.e., the Freedom/Carey area) contributing to a 2,808 person decrease in the unincorporated area’s population over that period. Additional annexations projected to occur between 2010 and 2015 would transfer additional people from the unincorporated area to the City of Watsonville. These annexations would decrease the unincorporated area’s population while increasing the population of the City of Watsonville. Although the City of Watsonville annexed the Freedom/Carey area in 2000, other significant annexations involving a transfer of population have not yet occurred.

**TABLE 3: AMBAG POPULATION FORECAST FOR  
SANTA CRUZ COUNTY (2008 AMBAG Forecast)**

Area	2005 <sup>1</sup> Est.	2010 Forecast	2015 Forecast	2020 Forecast	2025 Forecast	2030 Forecast	2035 Forecast
Capitola	9,914	10,124	10,222	10,693	10,862	11,090	11,269
Santa Cruz	56,393	58,919	62,480	63,265	64,649	65,884	67,807
Scotts Valley	11,560	11,923	12,126	12,311	12,427	12,688	12,921
Watsonville	49,543	51,903	54,857	56,544	58,975	61,245	62,463
Unincorporated	132,550	135,173	135,297	137,681	138,822	139,690	141,162
County Total	259,960	268,041	273,983	280,493	285,735	290,597	295,621

<sup>1</sup> 2009 DOF Estimate for 1/1/05

### III. BUILDING PERMIT ALLOCATIONS

The number of Building Permits submitted for new residential units (not including replacement units and, since 1992, affordable units) since the implementation of Measure J is enumerated below in Table 4. Building Permit allocation totals for 2009 are shown through July 31, 2009.

**TABLE 4: BUILDING PERMITS ALLOCATED, SUBMITTED, AND CARRIED OVER**

YEAR	CARRIED OVER	TOTAL BOARD ALLOCATED	SUBJECT TO THE ALLOCATION <sup>(1)</sup>	TOTAL APPLICATIONS SUBMITTED <sup>(2)</sup>
1979	0	930	930	741
1980	189	1055	1055	972
1981	272	937	937	934
1982	275	968	968	738
1983	505	972	972	619
1984	858	991	991	609
1985	1240	757	757	710
1986	1287	768	768	595
1987	1460	468	468	606 <sup>(3)</sup>
1988	1322	489	489	670 <sup>(3)</sup>
1989	1141	489 + 1384 <sup>(4)</sup>	489 + 1384 <sup>(4)</sup>	420
1990	2594	487	487	267
1991	2814	495	495	173
1992	268	509	433	158
1993	275	512	435	109
1994	326	525	446	168
1995	278	528	449	131
1996	318	530	450	138
1997	312	531	451	197
1998	254	526	447	275
1999	172	396	337	216 <sup>(5)</sup>
2000	104	399	339	220
2001	119	266	227	177 <sup>(6)</sup>
2002	60	264	227	135
2003	92	264	227	127
2004	100	262	222	171
2005	51	267	227	125
2006	102	257	257	88
2007	169	256	256	149
2008	107	257	257	32
2009	225	258	258	26 <sup>(7)</sup>

(1) Prior to 1992, market rate and affordable units were subject to the allocation; beginning in 1992, only market rate units were subject to the allocation; beginning in 2005, the total Board allocation formula was changed to include the market rate units only.

- (2) Total applications submitted **subject to the allocation** (i.e., affordable units, second units and replacement units are not subject to the allocation).
- (3) More building permits were issued than allocated due to issuance of permits from the carryover reservoir.
- (4) A special allocation of 1,384 additional affordable permits were approved to allow attainment of the regional housing goal for the 1980-90 decade.
- (5) 208 from the 1999 allocation and 8 (Rural) from the 1998 carryover
- (6) Including 10 carry-over permits authorized by the Board of Supervisors in June 2001.
- (7) Through July 31, 2009.

In 1992, the Residential Permit Allocation System ordinance (County Code Section 12.02.020) was amended to exempt all affordable units from the requirement for a Measure J allocation. As a result, the previous practice of carrying over the large reservoir of unused allocations for affordable units was dropped.

### Summary of Recent Allocations and Status of the 2009 Allocation:

In 2006, only 88 unit approvals were counted against the allocation of 257 permits, resulting in a carryover to 2007 of 169 permits. In 2007, only 149 unit approvals were counted against the 256 permit allocation, resulting in a carryover to 2008 of 107 permits. In 2008, only 32 unit approvals were counted against the 257 permit allocation, resulting in a carryover to 2009 of 225 permits. Carryover figures since 1992, when affordable units were exempted from the allocation, have shown that demand has never come near to meeting the total number of permits allocated. The following chart illustrates this:

**TABLE 5: Unused Allocation Returned to Carryover**

<u>Returned to Carryover</u>	<u>Urban</u>	<u>Rural</u>	<u>Total</u>
from 2008	159	66	225
from 2007	76	31	107
from 2006	116	53	169
from 2005	88	14	102
from 2004	51	0	51
from 2003	77	23	100
from 2002	82	10	92
from 2001	60	0	60
from 2000	108	11	119
from 1999	104	0	104
from 1998	104	68	172
from 1997	179	75	254
from 1996	221	91	312
from 1995	246	72	318
from 1994	160	118	278
from 1993	225	101	326
from 1992	185	90	275

Staff tracks the number of minor land divisions (2-4 lots) and major subdivisions (for

5+ lots) applied for, approved, and for which maps were filed. While staff can accurately predict the demand for building permits from the creation of new lots, predicting the timing of the demand is more difficult since there are many factors that influence the pace of residential construction. The following chart shows the status of approved major subdivisions and their building permit allocation status:

**TABLE 6: ALLOCATION STATUS OF APPROVED 5+ UNIT URBAN PROJECTS**

As of July 31, 2009

	# of Market Rate Units in Project	From Previous Allocations	From 2009 Allocation	# Remaining to be Allocated
Avila Estates	6	5	0	1
Seascape Uplands	107	102	1	4
Woods Cove	60	54	0	6
Dover Estates	6	5	0	1
S.Cruz Gardens #8	12	11	0	1
Harbor Square	7	6	0	1
S.Cruz Gard. #12	9	0	0	9
Silver Oaks	24	0	0	24
Dawn Lane	6	3	1	2
Manning Manor	6	0	0	6
Carmella Ct.	11	1	0	10
Mar Sereno	10	7	0	3
Hidden Oaks	8	0	0	8
17 <sup>th</sup> & Brommer	7	0	0	7
<b><u>TOTAL</u></b>	<b>279</b>	<b>194</b>	<b>2</b>	<b>83</b>

**TABLE 7: PENDING 5+ UNIT URBAN PROJECTS (as of July 31, 2009)**

Project	# of Market Rate Units Remaining to be Allocated
Hilltop/Seaview Terrace	9
Abbey Rd. Development	4
Harbor Townhomes	8
<b><u>TOTAL</u></b>	<b>21</b>



As illustrated above, there is a current demand of 83 allocations and a future demand of 21 allocations from large projects (5+ units) within the Urban Services Line.

**TABLE 8: APPROVED AND PENDING MINOR LAND DIVISIONS (2-4 lots)**

	Approved # of Lots* (1/1/09- 7/31/09)	Pending # of Lots* (as of 7/31/09)
Urban	7	24
Rural	2	6
<b>TOTAL</b>	<b>9</b>	<b>30</b>

\* NOTE: The number indicated counts the subject lot(s) being subdivided, which may or may not already contain existing residences. Therefore, the number shown does not necessarily directly translate into the number of new residential building permits that will eventually be needed for buildout of these minor land divisions.

In addition to the demand discussed above from already approved projects, it is also important to note the potential future demand from pending applications currently in the land use review process. As shown above, there are 30 pending minor land division lots, which added to the 21 pending large (5+units) urban area projects awaiting allocations, pending land division applications for large and small, urban and rural projects combined could, therefore, result in a total of 51 new units.

Using this system, the number of building permits already allocated this year is shown below:

**TABLE 9: 2009 Building Permit Allocation Status (as of 7/31/09)**

	<u>Urban</u>	<u>Rural</u>
2009 Allocation set by Board	173	85
Allocated (committed)	9	17
Balance available for allocation	164	68

Table 9 indicates that there have only been a total of 26 building permits allocated in 2009 as of July 31<sup>st</sup>. While this is a relatively small number compared with the number of allocations in most of the recent prior years, it is more than we saw at roughly the same time last year (i.e., the County made only 18 allocations as of July 15, 2008). Nevertheless, it represents a continuation of the recent trend of relatively low mid-year (and year-end) totals over the past few years. Tables 6 through 9

indicate that that there will be ample building permit allocations available in both the urban and rural categories, thus we should be able to complete 2009 within the approved allocations. In the unlikely case that an unexpected flurry of development activity occurs before the end of the year, the addition of the 2008 carryover may be necessary, in which case staff will request that the Board of Supervisors approve use of the 2008 carryover.

#### **IV. POTENTIAL GROWTH IMPACTS**

The Growth Management System was instituted to address resource and public services impacts of growth in the County. The following discussion briefly highlights recent impact issues and some of the steps being taken to ensure adequate resource protection, and to ensure that proposed growth can be accommodated by adequate urban services.

##### **Resource Protection:**

The County General Plan, policies and ordinances, include numerous measures to mitigate impacts on natural resources from increased development. These policies address watershed protection, protection of biotic resources, protection of agricultural lands, erosion control, stormwater runoff quality and quantity management, and maintenance of groundwater recharge. However, the most pressing resource issue impacted by growth in the county is water supply.

##### Water Supply Constraints:

The drought from 1986-1993 impacted both surface and groundwater supplies throughout the county, and emphasized the need for increasing water supply and improving water planning and management. Because of this, the emphasis on coordinated water resource management has been of primary concern to County staff and to the various water agencies. As required by state law, each of the County's water districts/departments serving urban areas must update their Urban Water Management Plans every five years, with the next updates due in 2010.

All the main aquifers in this county, the primary source of the county's potable water, are in some degree of overdraft. Overdraft is manifested in several ways including 1) declining groundwater levels, 2) degradation of water quality, 3) diminished stream base flow, and/or 4) seawater intrusion. Surface water supplies, which are the primary source of supply for the northern third of the county, are inadequate during drought periods, and may be further diminished as result of the need to increase stream baseflows to restore endangered salmonid populations. In addition to overdraft, the

use of water resources are further constrained by various water quality impacts.

County staff are working with the water agencies on various integrated regional water management programs to provide for sustainable water supply and protection of environmental values. Effective water conservation programs have reduced overall water demand in the past four years, despite continuing growth. Other efforts underway or under consideration are stormwater management, groundwater recharge enhancement, desalination, increased wastewater reuse, and exchange of water among agencies to provide for more efficient and reliable use.

*Santa Cruz and Live Oak:* The City of Santa Cruz and surrounding unincorporated urban areas are supplied by the City of Santa Cruz Water Department, primarily utilizing surface water from the San Lorenzo and north coast watersheds. During normal years there is adequate supply, but during a severe drought only about 55% of current demand can be met. The City recently completed its Integrated Water Plan and is pursuing a desalination project that would meet current and projected demand (in conjunction with long term water conservation and 15% use curtailment during a severe drought). This project is expected to be on line in 5-10 years. In 2004, the City estimated that the existing water system was operating at about 93% capacity in normal years. At that time, the City determined that it could serve the equivalent of about 3,400 new homes before it would need to establish a moratorium on new connections. Water needed for the university expansion will also need to come out of this allocation.

*Santa Margarita Basin:* Overdraft in the Santa Margarita groundwater basin underlying parts of San Lorenzo Valley and Scotts Valley, is manifested by a significant decline in groundwater levels and probable decline in stream base flow over the past 20-years. Cooperative efforts by county staff, their consultants and consultants for the San Lorenzo Valley Water District (SLVWD) and the Scotts Valley Water District (SVWD) over the past several years have led to a better understanding of the water resources in the Santa Margarita Basin. At the end of 2005 an updated groundwater model of the Santa Margarita Basin was completed that gave a more accurate picture of the basin water budget and the amount of sustainable supply available. It indicated that the earlier model somewhat overestimated sustainable yield and available water in the basin.

The overdraft of this basin is being addressed in several ways. The SVWD is steadily expanding the list of subscribers to switch to reclaimed wastewater. Beginning production in 2002, it is currently the only tertiary treated wastewater facility in the northern portion of the county. The use of treated wastewater, used for irrigation and landscaping, offsets an equivalent amount of potable water pumping and therefore is a

valuable component in a water portfolio. County staff recently received grant funding to conduct a feasibility study of the conjunctive use of surface and groundwater to increase groundwater storage in the basin. It is hoped that the conjunctive use project can generate a thousand acre-feet or more of water supplies in an average year. However, completion on such a project is likely to take 5-10 years.

Scotts Valley Water District has recently begun to significantly step up their water conservation efforts. Conservation measures that could significantly cut down on water consumption in this region include replacing 1) old water using appliances such as clothes and dish washers, 2) water fixtures such as old toilets and shower heads, and 3) high water use landscaping.

Water quality in the Santa Margarita Basin has been impacted by various contaminant sources including gas stations, dry cleaners, and septic systems. The occurrence of these contaminants in the groundwater supply constrains both the use of the impacted water as well as efforts to enhance groundwater storage.

Mid-County: In the mid-county area overdraft is manifested by groundwater levels below sea level and the first signs of seawater intrusion into parts of the aquifer systems and the probable decline in stream base flows. Water is extracted from the mid-county aquifers by the City of Santa Cruz Water Department (SCWD), the Soquel Creek Water District (SqCWD), Central Water District (CWD) small water systems and individual users. Only the smaller CWD, located in the recharge area of one of these aquifers, appears to have sustainable groundwater supplies for its current customer base.

Groundwater quality impacts from contaminants have been minimal in the mid-county area. There are several gas station leaks in this region but none of the leaks has impacted major water supply wells. Groundwater from wells in the Aromas aquifer has been found to contain naturally occurring *hexavalent chromium*, a suspected carcinogen, sometimes in excess of drinking water standards. However, the SCWD has addressed this issue by blending the affected water to bring it within drinking water standards.

As noted above, the City of Santa Cruz has developed an Integrated Water Plan to address the future water service needs of its customers in the City and unincorporated areas. This plan directs the City's efforts towards desalination, conservation efforts, and use curtailment during times of drought. SqCWD is participating with the City of Santa Cruz in the joint development and operation of the desalination project. In the meantime, SqCWD has instituted a "zero-impact" ordinance for all new hook-ups. This ordinance requires new customers to provide water saving retrofits to existing

customers to offset 120% of the new demand caused by their development. With these and other water conservation measures in place future water demand is expected to remain flat through 2015, even with the projected increase in new connections. Water conservation measures have been effective and all the water agencies except Central are reporting lower water usage in 2007, 2008, and 2009 than in prior years. 2007, 2008, and 2009 were dry years and the water agencies have put in mandatory or voluntary water use restrictions with the objective of reducing demand by 15%.

South County: Overdraft in the south county aquifers is manifested by depressed water levels, seawater intrusion, and reduced stream baseflows. Water levels are below sea level under more than 70% of the basin and elevated chloride levels have been detected in wells near the Pajaro River greater than 2-miles inland from the coast, and segments of Corralitos Creek are drying up earlier in the summer than in previous years.

Water quality in the south county area suffers from seawater intrusion and nitrate and other chemicals from agricultural practices, animal facilities and septic systems. PVWMA completed a project at Harkins Slough that provides ground water storage and recovery in the shallow aquifer in that area. PVWMA and the City of Watsonville have completed construction of an advanced tertiary treatment facility which is providing recycled water for irrigation in coastal areas beginning in Spring of 2009. PVWMA has also been pursuing various other water supply projects as identified in its Revised Basin Management Plan (BMP). However, a recent court ruling invalidated some of the Agency's water rates and the Agency is working to generate community support for the establishment of an adequate source of funding. Once this is done the Agency intends to update its Basin Management Plan, given the financial realities and the diminished availability of supplemental water from outside the basin.

It is likely that future basin management will require further reduction of current levels of water use. If the community does not support an increased level of funding for the Agency, it is likely that groundwater use in the basin will be adjudicated, with potential for reducing water use by over 50%.

The City of Watsonville provides municipal supply for the City and residential areas well outside the City limits. The City has increased their water conservation programs, and charges an impact fee for all new development to support those programs. The City is also exploring options to increase winter use of surface water from Corralitos Creek. The City's objective is to meet future development demands, without increasing groundwater use from the Basin.

The County Board of Supervisors has considered declaring a groundwater emergency in the Pajaro Basin, which could result in a moratorium on any new development until

a long term solution is developed. The County supports the efforts of PVWMA and has deferred a declaration of groundwater emergency to give the Agency a chance to address the issues.

County staff will continue to monitor and provide input to these various water supply enhancement efforts being carried out throughout the County, and will keep the Board of Supervisors updated regarding their status.

**Urban Services:**

The County continues to pursue a number of activities to improve its ability to provide adequate services throughout the urbanized portions of the unincorporated area:

- Yearly adoption of the Capital Improvement Program that identifies scheduled public service improvements (such as road, roadside, drainage and park improvements) and provides a basis for development of the necessary financing programs.
- The County Redevelopment Agency continues its efforts to upgrade the urban infrastructure in the Soquel and Live Oak areas.
- Plan lines and route design concepts continue to be completed and adopted for arterial and collector streets in the urban area, particularly in Live Oak and Soquel. An on-going, multi-year effort has been undertaken to establish plan lines throughout the urban area to provide needed information for roadway design, capital improvement programming and the review and conditioning of new projects.

There has been a significant investment in urban services infrastructure, particularly through the Redevelopment Agency, in the unincorporated area over the last 15 years. However, fully addressing the County's remaining urban service needs will require additional construction of infrastructure capital improvement projects throughout the urban area over an extended period of time.

Regarding the County's main thoroughfare, State Highway One, a ballot measure to fund its widening (in addition to several alternative transportation projects) though a sales-tax increase was defeated at the polls in November 2004. While other proposals to increase capacity are being discussed by Caltrans and the County Transportation Commission, it remains unclear as to when or if such improvements will occur. Construction was recently completed on the Highway 1/17 intersection and merging lane improvements.

**V. HOUSING NEEDS****Regional Housing Needs Allocation Plan:**

Under state law, all cities and counties are required to adopt a housing element as part of their local general plan. Each housing element must include housing production goals that address the needs of the population that is anticipated to live in the community during the housing element's time horizon.

These housing production goals are the result of a two-step process and are divided into four income categories. The California Department of Housing and Community Development (HCD) first estimates the need for additional housing in each region based on population projections produced by both the State Department of Finance (DOF) and the regional Council of Governments - the Association of Monterey Bay Area Governments (AMBAG) in our area. The local Council of Governments (AMBAG) then allocates HCD's housing needs to the individual cities and counties within its region based on various criteria in the form of a Regional Housing Needs Allocation (RHNA) Plan. AMBAG's most recently approved RHNA Plan for the Monterey Bay region (adopted in 2008) allocates a construction goal of 1,289 housing units to the unincorporated area of the County for the 7.5 year planning period starting January 1, 2008 and ending June 30, 2015, distributed as shown in Table 10 below:

**TABLE 10: HOUSING NEEDS ALLOCATION FOR UNINCORPORATED AREA**

<b>Income Category</b>	<b>2008-15 RHNA</b>
Very Low Income (<50% of Co. median)	288 units
Lower Income (50%-80% of Co. median)	217 units
Moderate Income (80%-120% of Co. median)	245 units
Above-Moderate Income (>120% of Co. median)	539 units
<b>Total Housing Needs</b>	<b>1,289 units</b>

On June 7, 2005, the County adopted a Housing Element based on the 3,441 housing unit construction goal for the previous 2000-07 planning period and submitted it to HCD for review and certification. On December 12, 2006, HCD conditionally certified the County's Housing Element, with the condition that the County rezone 30 acres of land for high density residential (20+ units/acre). The County recently completed this requirement.

AMBAG's new 2008 RHNA Plan, which covers the January 1, 2008 through June 30, 2015 planning period, is based on an updated, and lower, population forecast and, as a result, allocates a smaller overall housing unit construction goal (1,289 units) than the previous round. This new housing construction goal is divided into income affordability categories similarly to the last round (i.e., 22% very-low income, 17% low income, 19% moderate income, and 42% above-moderate income). The AMBAG Board of Directors adopted this new RHNA Plan in June 2008. The County had until June 2009 to prepare a draft update to the Housing Element, covering the 2008-2015 planning period. The County met this deadline and the draft Hosing Element update was submitted to HCD where it is currently undergoing HCD review.

**Affordable Housing:**

Measure J contains the policy that "at least 15 percent of those housing units newly constructed for sale or rental each year shall be capable of purchase or rental by persons with average or below average incomes." The number and percentage of affordable housing units issued building permits (BPs) in the unincorporated area since the implementation of Measure J in 1979 is shown in Table 11 below.



TABLE 11: AFFORDABLE HOUSING PRODUCTION <sup>(1)</sup>

Year	Total Units Issued BPs <sup>(2)</sup>	Affordable Units Issued BPs	Second Units Issued BPs	% Affordable Including 2 <sup>nd</sup> Units <sup>(4)</sup>	% Afford. Not Incl. 2 <sup>nd</sup> Units
1979	741	0			
1980	972	62		6.4	6.4
1981	934	251		26.9	26.9
1982	738	235		31.8	31.8
1983	619	52		8.4	8.4
1984	609	129		21.2	21.2
1985	710	61		8.6	8.6
1986	595	98	1	16.6	16.5
1987	606	75	0	12.4	12.4
1988	710	23	3	3.7	3.2
1989	420	14	0	3.3	3.3
1990	267	9	1	3.7	3.4
1991	173	20	1	12.1	11.6
1992	367	209	0	56.9	56.9
1993	149	30	1	20.8	20.1
1994	192	24	2	13.5	12.5
1995	152	21	8	19.1	13.8
1996	145	7	6	9.0	4.8
1997	203	6	14	9.9	3.0
1998	304	29	28	18.8	9.5
1999	217	8	26	15.7	3.7
2000	287	80	21	35.2	27.9
2001	190	8	15	12.1	4.2
2002	163	79	36	33.7	11.7
2003	231	81	17	42.4	35.1
2004	249	28	52	32.1	11.2
2005	261	40	56	36.8	15.3
2006	209	71	38	52.2	34.0
2007	110	0	40	36.4	0.0
2008	97	3	31	35.1	3.1
2009 <sup>(3)</sup>	36	0	15	41.7	0.0
<b>Total</b>	<b>11,656</b>	<b>1,693</b>	<b>412</b>	<b>18.1</b>	<b>14.5</b>

(1) In the Santa Cruz County unincorporated area

(2) Number of market rate units, affordable/inclusionary units, and 2<sup>nd</sup> units issued building permits (BPs) (not including replacement units)

(3) Through July 31, 2009

(4) Affordable units plus second units as % of total number of new units (not including replacement units)

Over the almost twenty-nine year implementation period of Measure J from 1979 through July 31, 2009, some 18.1% of the new housing constructed in the unincorporated portion of the County (including second units) has been affordable to households of moderate income or below (those making 120% or less of the County median income). In April

2008 the affordability restriction was lifted in the non-Coastal Zone portion of the unincorporated County (still pending Coastal Commission approval inside the Coastal Zone), meaning that new and existing second units in that area are no longer required to be rented at restricted rent levels. Nonetheless, we still anticipate second unit rents to remain at the low end of the market. If second units are not counted, 14.5 percent of the new housing constructed in the unincorporated portion of the County since 1979 has been affordable to households of moderate income or below.

## VI. GROWTH GOAL RECOMMENDATION

### Growth Goal:

The Board of Supervisors adopted a 0.5% growth rate for 2009. A growth rate of 0.5% was also adopted in each of the years from 2001-2008, and a growth rate of 0.75% was adopted for 2000 and 1999. Although the economic growth of the past year and a half has slowed significantly, especially compared to the "dot-com" boom period of the late 1990's, building permit activity remained at a fairly high rate until late 2006, when there was somewhat of a slow down that continued through 2007, and then became much worse in 2008. There has been a slight increase in activity in the first half of 2009 compared with the same period last year. Even though the population growth rate for the unincorporated area in 2008 of 0.99% was almost double the 0.5% growth goal for 2008, there was still an ample number of unused building permit that were allocated and available in 2008. This discrepancy may be due to an uptick in the number of persons per household between 2007 and 2008 (from 2.544 to 2.561 persons per household). Even during the high building permit demand level of recent past years, the building permit allocation (for market rate units only) derived using the 0.5% growth goal of recent years has always been sufficient to meet the demand. Moreover, there have been a significant number of excess building permits allocated in each of the past several years that could have been made available as carryover to the subsequent year, had they been needed (which they have not). The building permit allocation derived from the 0.5% growth goal of recent years has been more than adequate to meet recent demand. Even though the population growth rate for the unincorporated area was 0.99% in 2008, this year's continued relatively slow housing market indicates that an increase in the County's building permit allocation is not warranted at this time. Staff, therefore, recommends that a population growth rate goal of 0.5% be set again for calendar year 2010, the same rate as has been adopted every year since 2001.

If the Board adopts a 0.5% growth rate for 2010 and utilization of the carryover is not authorized, it is possible that demand may exceed the supply of allocations in some categories. If no action were taken, the Planning Department, in accordance with Section 12.02.040(c) of the County Code, would cease issuing building permits in the depleted

category. Planning staff will advise the Board of Supervisors during 2010 if depletion of an allocation category seems probable. Staff is recommending that the Board carry over any unused allocation from 2009, but not authorize utilization of the carried-over allocation at this time. The Board could then make numerical adjustments between the allocation categories or authorize use of the carryover at anytime during the year.

In order to facilitate the attainment of affordable housing goals, the County continues to exempt affordable housing units (including second units) from the need to obtain permit allocations under the County's growth management regulations. The development of affordable units will, therefore, not be affected by the adopted growth goal.

**Building Permit Allocations:**

Table 12 below presents the methodology by which the recommended 0.5% population growth rate goal for 2010 would be converted into the Building Permit allocation. One change from the methodology used in previous years (prior to 2008) is that staff no longer subtracts 15% for affordable units from the total projected number of units needed to house the planned 0.5% population increase. This is because affordable units are not subject to the allocation, so accounting for them in the calculation is not necessary. Similar to the last three years, staff has also decided not to account for a vacancy rate by adding 5% to the allocation total, as was done prior to 2005.

**TABLE 12: BUILDING PERMIT ALLOCATION  
BASED ON A 0.5% ANNUAL POPULATION GROWTH RATE FOR 2010**

Estimated Total Household Population 1/1/09*	132,684
Estimated Group Quarters Population 1/1/09*	3,252
Estimated Total Population 1/1/09*	135,936
Proposed Annual Growth Goal - 2010	0.5%
Projected 1/1/10 Household Population (based on a 0.5% growth rate from 1/1/09)	133,347
Projected 1/1/11 Household Population (based on a 0.5% growth rate from projected 1/1/10 pop.)	134,014
Projected Household Population Increase During 2010	667
Persons Per Household (1/1/09)*	2.561
Projected New Housing Units (market rate) Needed During 2010	260

\* Source: DOF E-5 Population of California Cities and Counties (5-09) for Unincorporated Santa Cruz Co.

It is recommended that the trend of the past several years continue and that the 2010 permit allocations be divided in the following manner:

- Division of the 2010 growth between urban and rural portions of the unincorporated County on a 67-33% ratio.
- Continued allocation of both rural and urban permits without regard to project size.

This division represents staff's prediction of the high end of probable demand. This division also implements the ordinance requirement of encouraging growth in urban areas and discouraging growth in the rural areas.

**TABLE 13: RECOMMENDED 2010 BUILDING PERMIT  
ALLOCATION DISTRIBUTION**

Area	Total Market Rate Units
Urban	173
Rural	87
Total	260

**Allocation Carryover:**

Section 17.04.065 of County Code provides the ability to carryover Building Permit allocations from the previous year. It is recommended that the unused 2009 market rate housing allocations be carried over, retaining their Urban and Rural distinctions, but not be made available for use at this time. The Board of Supervisors could authorize utilization at any time during 2010, if found appropriate.

**Rural Land Divisions:**

County Code Chapter 14.04, Annual Limits - Rural Land Divisions, limits the number of new residential parcels to be created in the rural portion of the County to 35 percent of the number of residential Building Permit allocations for the rural area. Based on the above-recommended allocation, this would create a limit of 30 new rural residential parcels (only two new rural lots have been approved to date in 2009). As the number of new rural residential parcels has not exceeded the yearly limitation for more than a decade, no further action is indicated for the control of rural land divisions.

**Second Units:**

As a condition of the Coastal Commission's certification of the ordinance amendments to the County's second unit regulations (County Code section 13.10.681), the County is required to prepare the following annual report evaluating the cumulative impacts associated with the second units in each planning area, particularly within the Coastal Zone. This analysis has traditionally been included as part of the annual Growth Report and is intended to provide a brief assessment of the cumulative impact of second units on traffic, water, public views and environmentally sensitive areas.

In 1997, the Board of Supervisors adopted revisions to the Second Unit ordinance. The revision included increased unit size limits in the rural areas. In 2004, the Board adopted amendments to the Second Unit ordinance to implement AB 1866. Consistent with the

requirements of AB 1866, these amendments eliminated the need for discretionary permit review for second units. In April 2008, the affordability restriction was lifted in the non-Coastal Zone portion of the unincorporated County (still pending Coastal Commission approval inside the Coastal Zone), meaning that new and existing second units in that area are no longer required to be rented at restricted rent levels. All of these changes have made second units more attractive to the public. As the figures below indicate, application rates have increased in recent years. It is also clear that these units are being built primarily in rural, non-coastal areas.

**TABLE 14: Second Units Issued Building Permits by Planning Area Since 1994**

	94	95	96	97	98	99	00	01	02	03	04	05	06	07	08	09*	TOTAL
Aptos	0	0	0	1	2	1	0	2	2	2	6	5	2	2	2	1	28
Aptos Hills	0	2	1	1	4	4	4	2	7	1	4	6	5	5	5	1	52
Bny. Doon	0	0	1	2	2	1	2	5	2	1	3	7	2	4	1	1	34
Carbonera	0	0	1	1	4	3	2	2	1	3	6	5	4	3	5	4	44
Eureka Cyn	0	1	1	2	1	4	2	0	5	0	3	2	2	4	4	1	32
La Selva	0	0	0	1	0	1	1	0	0	0	0	0	1	0	0	1	5
Live Oak	1	1	0	1	3	2	3	0	2	1	4	4	5	5	2	0	34
North Coast	0	0	0	0	0	0	0	0	0	0	0	2	0	0	1	0	3
Paj. Valley	0	1	0	2	1	2	2	0	4	0	3	7	2	3	0	0	27
Salsipuedes	0	0	0	0	0	0	0	0	0	0	0	0	1	0	2	0	3
S. Andreas	0	0	0	0	0	0	0	0	1	0	1	0	0	0	0	0	2
S.L.V.	1	2	0	2	2	3	0	1	4	3	7	5	4	6	3	4	48
Skyline	0	0	0	1	1	1	2	2	3	0	2	3	3	2	0	1	21
Soquel	0	1	0	0	6	2	2	0	3	2	3	2	2	3	0	1	27
Summit	0	0	2	0	2	2	1	1	2	4	10	8	5	3	5	3	49
<b>TOTAL</b>	<b>2</b>	<b>8</b>	<b>6</b>	<b>14</b>	<b>28</b>	<b>26</b>	<b>21</b>	<b>15</b>	<b>36</b>	<b>17</b>	<b>52</b>	<b>56</b>	<b>38</b>	<b>42</b>	<b>30</b>	<b>18</b>	<b>409</b>

\* As of July. 31, 2009

Since 1997, forty-nine (49) building permits have been issued for second units within the Coastal Zone. In 2003, only one second-unit permit was issued in the Coastal Zone (in the Aptos Planning Area). In 2005 (after the enactment of AB 1866), ten (10) building permits for second units were issued in the Coastal Zone, in the Aptos (1), Bonny Doon (4), Live Oak (3), and North Coast (2) planning areas. In 2006, only six (6) building permits for second units in the Coastal Zone were issued and used: four (4) in Bonny Doon, two (2) in Live Oak. In 2007, again only six (6) building permits for second units in the Coastal Zone were issued and used: in the Aptos (2) and Live Oak (4) planning areas. In 2008, only five (5) building permits for second units in the Coastal Zone were issued and used: in the Aptos (1), Bonny Doon (1), La Selva Beach (1), Live Oak (1), and North Coast (1) planning areas. So far in 2009, only one (1) building permit for a second unit in the Coastal Zone has been issued and used (in the La Selva Beach planning area). Given this low number of issued building permits it is likely that there has been minimal cumulative impact, if any, upon coastal resources.

**NOTICE OF EXEMPTION  
FROM THE  
CALIFORNIA ENVIRONMENTAL QUALITY ACT**

The County of Santa Cruz has reviewed the project described below and has determined that it is exempt from the provisions of CEQA as specified in Sections 15061 - 15329 of CEQA for the reason(s) which have been checked on this document.

Application No.: N/A

Assessor Parcel No.: N/A

Project Location: The unincorporated area of the County of Santa Cruz

Project Description: Setting of the Year 2010 Growth Goal

Person or Agency Proposing Project: County of Santa Cruz Planning Department

- A. ☐ The proposed activity is not a project under CEQA Guidelines, Sections 1928 and 501.
- B. ☐ Ministerial Project involving only the use of fixed standards or objective measurements without personal judgement.
- C. ☐ Statutory Exemption other than a Ministerial Project.  
Specify type:

**D. Categorical Exemption**

- |   |   |
|---|---|
| <input type="checkbox"/> 1. Existing Facility   | <input type="checkbox"/> 17. Open Space Contracts or Easements                                  |
| <input type="checkbox"/> 2. Replacement or Reconstruction   | <input type="checkbox"/> 18. Designation of Wilderness Areas                                    |
| <input type="checkbox"/> 3. New Construction of Small Structure                                     | <input type="checkbox"/> 19. Annexation of Existing Facilities / Lots for Exempt Facilities     |
| <input type="checkbox"/> 4. Minor Alterations to Land   | <input type="checkbox"/> 20. Changes in Organization of Local Agencies                          |
| <input type="checkbox"/> 5. Alterations in Land Use Limitation                                      | <input type="checkbox"/> 21. Enforcement Actions by Regulatory Agencies                         |
| <input type="checkbox"/> 6. Information Collection  | <input type="checkbox"/> 22. Educational Programs   |
| <input type="checkbox"/> 7. Actions by Regulatory Agencies for Protection of Nat. Resources         | <input type="checkbox"/> 23. Normal Operations of Facilities for Public Gatherings              |
| <input checked="" type="checkbox"/> 8. Actions by Regulatory Agencies for Protection of Environment | <input type="checkbox"/> 24. Regulation of Working Conditions                                   |
| <input type="checkbox"/> 9. Inspection  | <input type="checkbox"/> 25. Transfers of Ownership of Interests in Land to Preserve Open Space |
| <input type="checkbox"/> 10. Loans  | <input type="checkbox"/> 26. Acquisition of Housing for Housing Assistance Programs             |
| <input type="checkbox"/> 11. Accessory Structures   | <input type="checkbox"/> 27. Leasing New Facilities   |
| <input type="checkbox"/> 12. Surplus Govt. Property Sales   | <input type="checkbox"/> 28. Small Hydroelectric Projects at Existing Facilities                |
| <input type="checkbox"/> 13. Acquisition of Land for Wild-Life Conservation Purposes                | <input type="checkbox"/> 29. Cogeneration Projects at Existing Facilities                       |
| <input type="checkbox"/> 14. Minor Additions to Schools   |   |
| <input type="checkbox"/> 15. Functional Equivalent to EIR   |   |
| <input type="checkbox"/> 16. Transfer of Ownership of Land to Create Parks                          |   |

E. ☐ Lead Agency Other Than County: \_\_\_\_\_

Staff Planner: Frank Barron  
Frank Barron, AICP

Date: October 2, 2009