

### COUNTY OF SANTA CRUZ

### PLANNING DEPARTMENT

701 OCEAN STREET, 4<sup>™</sup> FLOOR, SANTA CRUZ, CA 95060 (831) 454-2580 FAX: (831) 454-2131 TDD: (831) 454-2123 **TOM BURNS, PLANNING DIRECTOR** 

February 8, 2010

AGENDA DATE: February 24, 2010

Planning Commission County of Santa Cruz 701 Ocean Street Santa Cruz, CA 95060

SUBJECT: 2009 General Plan Annual Report

Planning Commissioners:

State law and County regulations require that an annual report regarding the General Plan be prepared each year. Public hearing and review of this report by your Commission and the Board of Supervisors are required by County regulations. Several categories, such as approved General Plan amendments, progress in meeting regional fair share housing needs, park site acquisition, and the Urban Services Line annual review, are required to be reviewed and are discussed in this 2009 Annual Report (see Exhibit A). State law also requires that this Report be submitted to the Office of Planning and Research and the Department of Housing and Community Development.

### SUMMARY AND RECOMMENDATION

The attached General Plan Annual Report summarizes General Plan-related activity that occurred in 2009, as well as pending and anticipated future General Plan-related actions.

It is, therefore, RECOMMENDED that your Commission;

- 1. Conduct a public hearing on the 2009 General Plan Annual Report; and
- 2. Direct Planning staff to include your comments in the report to the Board of Supervisors.

Sincerely,

Steven Guiney

Planner IV

Policy Section

Glenda Hill, AICP

Klesh Will

Principal Planner

Policy Section

Exhibit A:

2009 Annual General Plan Report

Exhibit B:

General Plan Chapter 4 (Housing Element) Appendix pages 4-14 through 4-

34 (Housing Element Programs)

### 2009 GENERAL PLAN REPORT

### 2009 Amendments

The Board of Supervisors took action on the following General Plan/LCP amendments in 2009:

- 01/13/09: Seacliff Village Hotel (App. #07-0002): Amend the Seacliff Village Plan to allow a three-story hotel (certified by Coastal Commission 06/09).
- 04/21/09: Erlach Affordable Housing Site (App. #08-0262): Change the General Plan/LCP designation of the Erlach AH site near Cabrillo College from Urban Residential - Low Density (R-UL) and Urban Residential -Medium Density (R-UM) to Urban Residential - High Density (R-UH).
- 06/09/09: Atkinson Lane Affordable Housing Site (App. #09-0114): Change the General Plan/LCP designation of the Atkinson Lane AH site near Watsonville from Urban Residential - Low Density (R-UL) to Urban Residential - High Density (R-UH).
- 06/16/09: Poor Clares Affordable Housing Site (App. #08-0545): Change the General Plan/LCP designation for part of the Poor Clares AH site in Seacliff from Visitor Accommodation (C-V) to Urban Residential - High Density (R-UH).
- 09/15/09: Houlemard (App#08-0050): Change the General Plan land use designation from C-O (Professional & Administrative Offices) to R-UH (Urban High Density Residential) to recognize an existing dwelling group of 3 residential units, and site improvements in coordination with County slope maintenance above Soquel Drive.

### **Pending Amendments**

The following are pending applicant requested and County initiated General Plan/LCP amendments:

Aptos Village Plan: Update of the Aptos Village Plan.

### Status of Development on 20 Units/Acre Sites

The General Plan requires that the Planning Department report to the Board of Supervisors what kind of development permits, if any, have been approved or issued for each of these six sites. As of the end of 2009, one of the sites, the Minto site, had received approval of a development permit for the construction of 88 affordable units. None of the other five sites had a development approval.

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### Other Amendments

The following applicant requested General Plan/LCP amendment was abandoned:

 Aromas Quarry (App. # 02-0339): Add interim quarry use for an agricultural parcel in conjunction with the Aromas Quarry.

### Park Site Acquisitions and Reviews of Development Applications

The Parks and Recreation Commission reviewed no new sites in 2009.

### Commercial Agricultural Land Classification Review

No applications were filed in 2009 for an agricultural viability determination of agricultural land.

### Annual Urban Services Line Review

There were no applications filed in 2009 to amend the Urban Services Line.

When the Urban Services Line was established, in 1979, there was the potential of approximately 13,000 additional housing units that could be constructed within the urban area. Based on current zoning, there is a potential of approximately 2,500 potential additional housing units (not including second units) within the urban area.

With the urban areas approaching buildout, discussions concerning how to accommodate future growth—through Urban Services Line expansion or intensification of infill development—will be necessary in the future as the County continues to strive to meet its fair share housing requirements.

### Progress in Meeting Fair Share of Regional Housing Need

The Regional Housing Need Allocation (RHNA) for the unincorporated area for 2007 - 2014, as adopted by AMBAG, is as follows along with the number of already developed housing units (through December 2009):

	RHNA for	2009 Units	Total Developed
	Unincorporated	Developed	Housing 2007-2014
	Area of County		(2007+2008+2009)
	2007 - 2014		
Extremely Low Income	144	0	0
Very Low Income	144	6	24
Low Income	217	5	23
Moderate Income	245	6	24
Above Moderate Income	539	37	187
Total	1289	54	258

### Other Pending/Possible Amendments and Implementation for 2010

In addition to the pending amendments listed earlier in this report, the following amendments will or may be processed in 2010:

- 2009 Update of the General Plan Housing Element: As required by State
  Law, an update of the Housing Element was approved on January 12,
  2010, addressing housing needs in the unincorporated area for the 20072014 planning period. As part of the approval, the Board of Supervisors
  directed that the Planning Department report, each year, the progress in
  implementing the programs in the Housing Element. The status report is
  included as Exhibit B of this report.
- Stormwater Runoff Water Quality Regulations: Any needed amendments to implement the requirements of the federal Clean Water Act's National Pollutant Discharge Elimination System (NPDES) Phase II stormwater runoff regulations. These regulations will focus on heightened protection of the environment from stormwater and other off-site discharges of pollutants;

Planning staff will continue to implement the date-sensitive programs of the Housing Element.

### Future Revision of the General Plan/LCP

Excepting the Housing Element, the General Plan/LCP was last updated in 1994. The Housing Element was certified by the State in 2006. The time is soon coming to begin consideration of an update of the General Plan. Accordingly, in 2005, the Board of Supervisors adopted a General Plan update surcharge fee applicable to new applications to provide a source of funding to begin that effort in the future.

The scope of a new General Plan has not yet been determined but will mirror our challenges, as a community, to provide balance, protection, and opportunities for, at minimum, the following issues:

- · Water availability;
- Traffic issues;
- Providing affordable housing and strategies to meet continuing Regional Housing Needs;
- As the areas within the Urban Services Line reach buildout, decisions on how best to accommodate additional housing will need to be made;
- Adequacy of sites to support appropriate levels of commercial and industrially zoned lands;
- Strategies to balance our jobs/housing ratio to ensure that we are creating an adequate number of jobs as well as housing for our growing population;
- Strategies for reducing land use-related Greenhouse Gas emissions, as required by State Law (AB 32 and SB 375).

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Program No.	Program Description	Status	Discussion
Goal 1. Pr	Promote Production of Affordable Units	rdable Units	
F.	Create Rezoning Program (20 units per acre)	The Board of Supervisors adopted Ordinance Nos. 4878 and 4879 on June 12, 2007. The Coastal Commission certified the Ordinances on October 12, 2007.	This Program is completed. No additional work is needed in the new Housing Element.
1.2	Select and Rezone 20 units per acre sites	The Board of Supervisors selected six candidate sites totaling 30.5 acres and rezoned them beginning in 2008 and completing in June 2009.	This Program is completed. No additional rezoning of sites is needed to meet the current RHNA allocation.
1.2.1	Outreach Programs to promote development on the 20 units per acre sites	Planning Department staff met with each affected property owner to discuss the Rezoning Program; in addition, several meetings were held with interested developers and prospective purchasers.	It is appropriate for the Planning Department to continue to meet with prospective purchasers/developers of the 20-unit per acre sites.
1.2.2	Monitor development on 20 units per acre sites	Staff is monitoring development of the sites. On February 11, 2009, the Board of Supervisors approved Application No. 08- 0486 on APN 051-511-35 (Minto Site) for 88 affordable units.	Staff will continue to monitor the status of the sites and report the status to the Board of Supervisors as part of the Annual General Plan Report.
1.3	Allocate funding to support affordable housing on 20 units per acre sites	In June 2005, the Board of Supervisors, acting as the Redevelopment Agency Board of Directors, allocated \$15 million within the Lower and Moderate Income Housing Fund.	Staff will monitor the amount of remaining funds in the Lower and Moderate Income Housing Fund and bring appropriate recommendations to the Directors of the Redevelopment Agency, if necessary.
4.	Encourage developers to construct units to meet their inclusionary housing requirement	Staff encourages developers to build units; ordinance was amended to allow for a 2 for 1 build out of units offsite.	During 2000-2007, 100% of the inclusionary units built were built onsite. The ordinance amendment accomplished the goal of the Program.

Program  No.  Program Description  Status  1.5.(1) Eliminate "rounding" by Ordinance No. obligation  Obligation  1.5.(2) Approve creation of fractional fees paid Measure J Home  Purchase fund  1.5.(3) Require \$10,000/unit of Supervisors, red fourth units in minor are not subject to provision that does not exempt demolished units from inclusionary requirement  1.5.(4) Maintain current provision that does not exempt demolished units from inclusionary requirement  1.5.1 Provide a link between household size and number of bedrooms for inclusionary unit purchasers/renters  Support efforts of non-housing profit organizations in developing affordable housing developers priority to purchase tax defaulted property		
Eliminate "rounding" inclusionary unit obligation Approve creation of Developer Financed Measure J Home Purchase fund fourth units in minor land divisions Maintain current provision that does not exempt demolished units from inclusionary requirement Provide a link between household size and number of bedrooms for inclusionary unit purchasers/renters Support efforts of nonprofit organizations in developing affordable housing Provide affordable housing developers		
Eliminate "rounding" inclusionary unit obligation  Approve creation of Developer Financed Measure J Home Purchase fund Require \$10,000/unit contribution for third and fourth units in minor land divisions Maintain current provision that does not exempt demolished units from inclusionary requirement Provide a link between household size and number of bedrooms for inclusionary unit purchasers/renters Support efforts of nonprofit organizations in developing affordable housing Provide affordable housing developers	atus	Discussion
obligation Approve creation of Developer Financed Measure J Home Purchase fund Require \$10,000/unit contribution for third and fourth units in minor land divisions Maintain current provision that does not exempt demolished units from inclusionary requirement Provide a link between household size and number of bedrooms for inclusionary unit purchasers/renters Support efforts of non- profit organizations in developing affordable housing Provide affordable housing	County Code Section 17.10.030(b) amended by Ordinance No. 4817 to eliminate rounding	This ordinance change was successful in bringing in additional funds for affordable bousing that would
Approve creation of Fund est Developer Financed Measure J Home Purchase fund Require \$10,000/unit The Fee contribution for third and fourth units in minor are not sometiment and divisions Maintain current provision that does not exempt demolished units from inclusionary requirement Provide a link between Ongoing provision that does not exempt demolished units from inclusionary unit purchasers/renters  Support efforts of non-profit organizations in developing affordable housing Provide affordable housing developers priority to purchase tax defaulted property	and instead require payment of fractional	otherwise not have been collected.
Approve creation of Developer Financed Measure J Home Purchase fund Require \$10,000/unit Require \$10,000/unit Require \$10,000/unit Ind divisions Maintain current are not s Maintain current provision that does not exempt demolished units from inclusionary requirement Provide a link between Ongoing household size and number of bedrooms for inclusionary unit purchasers/renters Support efforts of non-profit organizations in developing affordable housing Provide affordable Not occuhousing developers Provide affordable Not occuhousing developers	is.	
Developer Financed Measure J Home Purchase fund Require \$10,000/unit Contribution for third and of Super contribution for third and fourth units in minor are not s Maintain current Ind divisions Maintain current Provision that does not exempt demolished units from inclusionary requirement Provide a link between Ongoing household size and number of bedrooms for inclusionary unit purchasers/renters Support efforts of non-profit organizations in developing affordable housing Provide affordable housing developers priority to purchase tax defaulted property	Fund established and financed by the	Since creation, the fund has collected an estimated
Measure J Home Purchase fund Require \$10,000/unit Contribution for third and fourth units in minor are not sometian divisions Maintain current Maintain current Maintain current Provision that does not exempt demolished units from inclusionary requirement Provide a link between ongoing household size and number of bedrooms for inclusionary unit purchasers/renters Support efforts of non-profit organizations in developing affordable housing Provide affordable housing developers priority to purchase tax defaulted property	fractional fees paid by developers.	\$2,000,000. The funds were used to assist affordable
Require \$10,000/unit The Fee contribution for third and fourth units in minor are not something provisions that does not exempt demolished units from inclusionary requirement Provide a link between household size and number of bedrooms for inclusionary unit purchasers/renters  Support efforts of non-profit organizations in developing affordable housing Provide affordable housing developers priority to purchase tax defaulted property		housing projects in partnership with affordable developers
contribution for third and fourth units in minor are not sample fourth units in minor are not sample fourth units in minor are not sample provision that does not exempt demolished units from inclusionary requirement arequirement brovide a link between household size and number of bedrooms for inclusionary unit purchasers/renters  Support efforts of non-profit organizations in developing affordable housing developers priority to purchase tax defaulted property	e Fee Schedule, as adopted by the Board	During 2000-2007, approximately \$200,000 was
fourth units in minor land divisions  Maintain current provision that does not exempt demolished units from inclusionary requirement  Provide a link between household size and number of bedrooms for inclusionary unit purchasers/renters  Support efforts of nonprofit organizations in developing affordable housing  Provide affordable housing developers priority to purchase tax defaulted property	of Supervisors, requires \$15,000/unit	collected and funds were used to assist affordable
land divisions  Maintain current  Provision that does not exempt demolished units from inclusionary requirement  Provide a link between household size and number of bedrooms for inclusionary unit purchasers/renters  Support efforts of non-profit organizations in developing affordable housing  Provide affordable housing developers priority to purchase tax defaulted property	contribution for these units. Rental projects	housing projects in partnership with affordable
Maintain current Ongoing provision that does not exempt demolished units from inclusionary requirement Provide a link between household size and number of bedrooms for inclusionary unit purchasers/renters Support efforts of non-profit organizations in developing affordable housing developers priority to purchase tax defaulted property	are not subject to the fee.	developers.
provision that does not exempt demolished units from inclusionary requirement Provide a link between household size and number of bedrooms for inclusionary unit purchasers/renters Support efforts of non-profit organizations in developing affordable housing Provide affordable housing developers priority to purchase tax defaulted property	going	This current provision closed a previous loophole of not
exempt demolished units from inclusionary requirement Provide a link between household size and number of bedrooms for inclusionary unit purchasers/renters Support efforts of non- profit organizations in developing affordable housing Provide affordable housing developers priority to purchase tax defaulted property		counting recently demolished housing when determining
units from inclusionary requirement Provide a link between household size and number of bedrooms for inclusionary unit purchasers/renters Support efforts of non-profit organizations in developing affordable housing Provide affordable Not occiponing developers priority to purchase tax defaulted property		required inclusionary housing and has been successful
requirement Provide a link between household size and number of bedrooms for inclusionary unit purchasers/renters Support efforts of non-profit organizations in developing affordable housing Provide affordable housing developers priority to purchase tax defaulted property		in removing the incentive for developers to demolish
Provide a link between household size and number of bedrooms for inclusionary unit purchasers/renters Support efforts of nonprofit organizations in developing affordable housing Provide affordable housing developers priority to purchase tax defaulted property		serviceable existing units.
household size and number of bedrooms for inclusionary unit purchasers/renters Support efforts of non- profit organizations in developing affordable housing Provide affordable housing developers priority to purchase tax defaulted property	going	The Planning Department monitors the size of the lower
number of bedrooms for inclusionary unit purchasers/renters Support efforts of non-profit organizations in developing affordable housing Provide affordable Not occidentity to purchase tax defaulted property		income household versus the number of bedrooms of
inclusionary unit purchasers/renters Support efforts of non- profit organizations in developing affordable housing Provide affordable housing developers priority to purchase tax defaulted property		the affordable unit. This ensures that units with multiple
purchasers/renters Support efforts of non- profit organizations in housing developing affordable housing Provide affordable housing developers priority to purchase tax defaulted property		bedrooms are occupied by larger sized households
Support efforts of non- profit organizations in developing affordable housing Provide affordable housing developers priority to purchase tax defaulted property		rather than by single-occupant households.
profit organizations in developing affordable housing Provide affordable housing developers priority to purchase tax defaulted property	ority processing is given to affordable	Beyond priority processing, the Planning Department
developing affordable housing Provide affordable housing developers priority to purchase tax defaulted property	using project applications.	provides technical assistance along with
Provide affordable housing developers priority to purchase tax defaulted property		predevelopment, and permanent financing.
housing developers priority to purchase tax defaulted property	t occurring.	Planning staff found a more appropriate method to meet
priority to purchase tax defaulted property		this Program by evaluating the list of defaulted
defaulted property		properties on an annual basis to ascertain potential for
	:	affordable housing development and has determined
		that projects with development potential have been

EXHIBIT B

Drogram			
rrogram No.	Program Description	Status	Discussion
8.	Provide incentives to non-profit housing	Priority processing is given to affordable housing project applications. Redevelopment	During the planning period 2000-2007, \$26M in RDA funds was spent for programs and projects, assisting a
	development	loan modification fund (LMI) funds predevelopment loans and permanent financing.	total of 653 affordable units.
1.9	Amend regulations to	Denied by the Board of Supervisors on	While the amendment was not approved, our current requirementations allow for ancillary residential use in several
	employee housing	, 2005.	of our commercial zone districts. This allowed residential use could be utilized for employee housing, if
			desired.
1.10	Amend regulations to	Ordinance No. 4587 adopted by the Board of Supervisors on June 13, 2000.	As a result of the ordinance revision, two existing substandard RV parks (Marmos and Golden Torch)
	RV Parks		were converted by non-profit developers into 51 and 68
			unit affordable projects, respectively.
1.11	Expand mixed use	The County Code was amended to allow up to	These two ordinance amendments have removed
	incentives	67% of the total area of a mixed use to be	several governmental constraints on the creation of mixed use developments and the Planning Department
		standard 50% allowance). On June 2, 2009,	has processed an increasing number of mixed use
		the Board of Supervisors adopted ordinance	projects. However, more work is needed in this area
		amendments allowing the use of Planned Unit	and proposed Program 3.5 addresses this need.
		districts would provide additional flexibility in	
1 12	Expand areas that allow	Proposed Aptos Village Plan revision would	The same comments as above apply
! :	live/work mixed use	allow up to 47 mixed-use units.	
	development		

Program No.	Program Description	Status	Discussion
1.13	Restrict development of lower than minimum density as determined by the General Plan designation	Ongoing. Restriction codified in County Code Section 18.10.140(b)	This Program has been completed. Section 18.10.140(b) requires projects that have the potential for three or more new units on site at the lowest end of the density range are subject to review by the Development Review Group. Following this review, the results of the review are referred to the Board of Supervisors for a preliminary General Plan consistency determination at a public hearing. Since ordinance adoption, the number of projects proposed at lower than the minimum density by the General Plan designation has dropped to almost none.
1.14	Continue and consider new incentives for second unit production	The Board of Supervisors adopted Ordinance No. 4921 on April 15, 2008 that included several changes affecting second unit regulations. The 5-unit annual cap on second units in the Live Oak Planning Area was lifted. The level of review for urban 2-story second units was reduced from Level 5 to a Level 4 permit (thereby saving both processing time and fees for the applicant). The most significant change was repealing the tenant income and asset restrictions for second units thereby allowing second units to be occupied by any member of the public.	As discussed at left, significant new incentives have been adopted regarding second units. Proposed Programs 3.2 and 3.3 describe additional needed actions.  Also, see existing Program 1.14(f) below for the number of second units approved during 2000-2007.
1.14.(a)	Implement AB 1866	Ordinances to implement AB 1866 were adopted by the Board of Supervisors in 2003 and certified by the Coastal Commission on February 20, 2004.	This Program was completed and no additional work is needed.
1.14.(b)	Discuss fee reduction with utility providers	Discussions have taken place on several occasions. Davenport and Freedom Sewer Districts and Davenport Water District have adopted reduced fees for second units.	While discussions have resulted in the agencies listed to the left reducing their fees, additional effort is needed. Proposed Program 3.3 will continue this effort.

Program			
No.	Program Description	Status	Discussion
1.14.(c)	Encourage incentives from other utility	Discussions have taken place.	See above.
1.14.(d)	Continue the RDA Second Unit Subsidy	This Program was discontinued in 2008 based on the difficulty structuring the program to	This Program proved to be a good idea that was not legally feasible to implement.
1.14.(e)	Continue to provide public outreach and information	The Planning Department maintains brochures on second units both in the lobby and on-line	This is an ongoing Program that will continue.
1.14.(f)	Continue to monitor annual number of issued second unit permits	There is on-going monitoring of second unit applications and issued permits. The statistics are reported to the Board of Supervisors as part of the annual Growth Goals Report.	From 2000 through 2007, 277 building permits for second units were issued. These include: 21 in 2000; 15 in 2001; 36 in 2002; 17 in 2003; 52 in 2004; 56 in 2005; 38 in 2006; and 42 in 2007. Planning staff will continue to monitor second unit production and report to the Board of Supervisors.
51.	Reduce Capital Improvement Fees for second units	Policy Interpretation No. RES-2 <sup>nd</sup> UNIT FEE (01), signed by the Planning Director on June 28, 2006, changed the basis for the calculation of capital improvement fees from a unit to a bedroom count. This resulted in a \$2500-3500 fee reduction per unit for urban second units.	This Program was completed resulting in a substantial reduction in fees.
1.16	Develop catalog of preapproved manufactured housing and stick-built plans for second units.	After reviewing the catalog prepared by the City of Santa Cruz, Planning staff decided to not go forward with this program.	This seemed like a good idea when proposed. In reality, Santa Cruz County allows varying sizes of second units—from 640 square feet to 1200 square feet—that can be located on small flat lots to steep large lots. This variety of situations was not conducive to a catalog approach.
1.17	Promote production of farmworker housing	Promotional efforts were undertaken through community meetings; property owners initiated no follow-up projects.	Additional efforts are needed to promote the production of farmworker housing. See proposed Programs 5.10 and 5.11

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No.	Program Description	Status	Discussion
1.18	Seek funding to		Discussions with the Housing Authority in 2007
	construct a minimum	result in a project.	hotter mot be amended for later worker rousing would be
	50-unit migrant		better met by providing more mainstream alloluable
	farmworker housing		housing rather than construction of a large migrant
	project		Idilliworker nousing project.
1.19	Reduce Capital	No action	Staff time was focused on the implementation of other
	Improvement Fees for		Programs and no work was done on this Program. Any
	larger affordable		large project that qualifies for a density bonus can
	household units in large	-	request a reduction of capital improvement fees as a
	projects		concession.
1.20	Allow density bonuses	No action	State Density Bonus law already allows bonuses of 30%
	of 30% for merged		if 9% of the units are offered as very low income or 17%
	parcels equaling at least		of the units are offered as low income or 35% of the
	3 acres in size and		units as offered as moderate income in common divided
	resulting in at least 40%		interest ownership projects.
	affordable housing		
-	1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -		of Devoids Adomists Infrastructure by Removal of
Goal Z. P.	Goal 2. Promote the Use of Available Sites	_	or Anordable nousing construction and Provide Adequate unitability of Institute of
Constraints	ts		
2.1	Identify potential sites to	Completed through the implementation of	This Program was completed.
	be rezoned to the "H"	Program 1.2.	
	Combining District		
2.2	Provide incentives for	No action	While no action was taken, this is an important issue
	Single Room		that needs action; therefore, a more aggressive
4	Occupancy		Program (2.6) is proposed.
	D		

Program			
No.	Program Description	Status	Discussion
2.3	Maintain existing regulations allowing package sewer treatment plants for affordable housing projects in the rural areas	Ongoing	Planning staff intends to maintain these regulations.
2.4	Review commercial and industrial land for residential suitability as part of next General Plan update	Land analyzed through implementation of Program 1.2. In addition, the Board of Supervisors adopted several interim ordinances and then permanent Ordinance No. 4817 on March 7, 2006 regulating applicant-requested conversions of non-residential to residential land by requiring 40% of the resulting residential units to be affordable, with ½ affordable low income households. On December 5, 2006, the Board of Supervisors adopted Ordinance No. 4843, adding language that for projects resulting in 100 or more residential units, at least 10% of the units shall be very low income. This Ordinance was certified by the Coastal Commission on February 15, 2007.	While a General Plan update was not initiated during 2000-2007, considerable efforts were taken to regulate conversions of commercial and industrial land conversions to ensure the production of affordable housing. When an update is initiated, analysis will be required to ensure that adequate land/density is available for residential development while balancing the need for commercial and industrial lands for our growing population.
2.5	Review vacant and underdeveloped parcels for possible rezoning for higher density	Completed through the implementation of Program 1.2	An initial phase of this Program was completed as part of the six-site rezoning program. Additional efforts are proposed in Program 1.1 of the current Housing Element.
2.6	Adopt Planned Unit Development Ordinance	Ordinance No. 4752 adopted by the Board of Supervisors on November 25, 2003; certified by the Coastal Commission on February 20, 2004. See Program 1.11 for adopted amendments.	This Program was completed. Revisions to expand the use of PUDS to commercial zone districts was completed in 2009.

### Santa Cruz General Plan

## APPENDIX Chapter 4: Housing

		***************************************	
Program			149.6
		194	
NO.	Program Description	Status	
2.7	Explore modifying		Discussion
	affordable housing loan	Program bas rooms in a County sheriffs.	This Program was moderately successful and the succ
	programs for small-	added to affordable benefits being	blended with part of the RDA First Time Homehing
	scale in-fill employer-	Ornaram has bose combined inventory;	Program.
	assisted housing	Time Homehwar Drogram	
	projects	c.i.cincouyel riogram.	
2.8	Continue to implement	Ondoing	
	State Density Bonus	ָבָּה בָּיבָּה בָּיבָּה בָּיבָּה בָּיבָה בַּיבָּה בַּיבָּה בַּיבָה בַּיבָּה בַּיבָּה בַּיבָּה בַּיבָּה בַּיבָה	Ongoing
	Law		
2.9	Retain Urban High or	Oncoina	
	Urban Medium and RM		This Program has been successful No redesignation
	zoning designations on		were approved in 2000-2007
	parcels		
2.10	Notify utility providers of	effers were son to tillit	
	their responsibility to	26, 2006	This requirement from State law was completed in 2006
	prioritize serve		but ongoing dialogue is appropriate as shown in
	affordable projects		proposed Program 3.4.
	under State law		
2.11	Promote development	Pending Policy Forum information	
	of dwelling groups as	dwelling group development on DM 2017	Utilizing our RM-zoned parcels for dwelling groups is an
	infill development	parcels.	important policy. Proposed Policy 1.2 addresses this
			2

Program No.	Program Description	Status	Discussion
2.12	Revise procedures and regulations to streamline building and development permit processing	As discussed in Chapter 1, the Board of Supervisors adopted Ordinance No. 4921 on April 15, 2008 enacting regulatory reform changes for residential development.	These changes, in most instances, relaxed regulations for second units, accessory structures, nonconforming structures, site regulations, reduced permit review levels thereby saving the public both time and money for small-scale residential projects. A comprehensive list of ordinance changes are attached to the end of this table. While good progress was made with the ordinance amendments, additional revisions are needed especially to the current nonconforming residential structure regulations. Planning staff will be focusing on processing needed revisions, as indicated in Proposed Program 3.1 as well as the other proposed Programs to meet Goal 3.
2.13	Perform affordable housing outreach	Brochures regarding housing programs are available in both English/Spanish. Staff has sponsored and attended Housing Fairs. The Planning Department's website has been improved by adding housing information. A hallway display of affordable housing programs has been created and displayed in several locations.	Substantial efforts were made and will continue.
2.14	Provide priority processing for affordable and farmworker housing applications	Ongoing	This Program is ongoing and is included in proposed Policy 3.1
2.15	Fund staffing dedicated to Housing Element implementation	The Policy Section of the Planning Department is staffed with planners responsible for Housing Element implementation.	Considerable progress was made in meeting the ambitious number of programs. The downturn in the economy has resulted in staff reductions and "furlough hours" which make implementation a continuing challenge. This reality was a factor in carefully choosing the proposed Programs.

Program No.	Program Description	Status	Discussion
2.16	Improve and streamline permit process for multifamily projects	The Board of Supervisors adopted Ordinance No. 4876 on May 22, 2007 to waive the inclusionary housing in-lieu fee for rental housing projects.	This is an ongoing need and Planning staff will continue to address this issue.
Goal 3. Pr	eservation of Existing Ho	Goal 3. Preservation of Existing Housing Programs and Affordable Housing Units	80
3.1	Continue to maintain revolving fund to assist affordable units from foreclosure	The Measure J Preservation Fund purchases Measure J homes at risk for foreclosure.	This Program is a success with 19 affordable units kept from foreclosure.
3.2	Preserve affordable units through monitoring and foreclosure assistance	Ongoing	This is an ongoing Program.
3.3	Maintain Chapter 12.06 to preserve units proposed to be demolished	Ongoing	Chapter 12.06 will be maintained.
3.4	Provide financial assistance for at-risk unit preservation	The Affordable Housing Preservation program was established to preserve units when affordability restrictions are at risk through foreclosure or owners no longer complying with program requirements. The program involves acquiring the unit prior to the trustee sale or as an enforcement matter. Units are acquired by the Housing Section and re-sold to income eligible households and affordability restrictions are retained.	The program has resulted in the preservation of ten units.

Program No.	Program Description	Status	Discussion
3.5	Amend regulations to allow legalization of hotels/motels converted to permanent	No action	Planning staff did not engage in this topic in 2000-2007; however, this issue is important and is included as proposed Program 4.6.
3.6	Identify and preserve Measure J units with expiring restrictions	The Planning Department has an ongoing monitoring program. These units are purchased, if possible.	This is an important Program and it will continue.
3.7	Maintain regulations allowing rehabilitation of nonconforming dwelling units	Ongoing. In addition, the Board of Supervisors has directed Planning staff to review the existing nonconforming regulations for possible relaxation in order to preserve existing housing stock.	As discussed in existing Program 2.12, Planning staff will be focusing on revisions to the nonconforming regulations.
හ ෆ	Carry out Condominium Conversion regulations (Chapter 14.02) to protect existing rental stock and Demolition and Replacement regulations (Chapter 12.06) requiring replacement housing for demolished housing	The affordable housing provisions of the condominium conversion regulations were strengthened by Ordinance No. 4844, approved by the Board of Supervisors on December 5, 2006 and certified by the Coastal Commission on February 15, 2007.	Significant strengthening of the condominium conversion regulations was made in 2006. Retention of the Condominium Conversion regulations is a proposed Program (4.2).
3.9.1	Continue to implement Chapter 13.32 regulations regarding mobile home rent stabilization	Ongoing	Ongoing

Appendix Page 4-23

Program			
No.	Program Description	Status	Discussion
3.9.2	Continue to implement	Ongoing	This has been a successful Program with no mobile
	Chapter 13.30		home parks converted to other uses in 2000-2007.
	regulations regarding		Implementation will continue as shown in proposed
	conversion of mobile		Program 4.1.
	home parks to other uses		
3.9.3	Consider creating a	Not done.	Instead of creating a special land use category, the
	special land use		Board of Supervisors adopted the "MH" Mobile Home
	category for mobile		Combining Zone District and placed this overlay District
	homes and designating		on existing mobile home parks. As discussed above,
	existing parks on the		this action has been successful in preserving mobile
	General Plan land use		home parks.
	maps		The second section is a second section in the second section in the second section is a second section in the second section in the second section is a second section in the second section in the second section is a second section in the second section in the second section is a second section in the second section in the second section is a second section in the second section in the second section is a second section in the second section in the second section is a second section in the second section in the second section is a second section in the second section in the second section is a second section in the second section in the second section is a second section in the second section in the second section is a second section in the second section in the second section is a second section in the second section in the second section is a second section in the second section in the second section is a second section in the second section in the second section is a second section in the second section in the second section is a second section in the second section in the second section is a section in the second section in the section is a section in the section in the section is a section in the section in the section is a section in the section in the section is a section in the section in the section in the section is a section in the section in the section in the section is a section in the section in the section in the section in the section is a section in the section in
3.9.4	Maintain the Mobile	Redevelopment Agency initiated the Mobile	During 2000-2007, 64 mobile home units (Pleasant
	Home Ownership	Home Change Out Program for the purpose	Acres Mobile Home Park) were assisted and upgraded
	Conversion Program	of improving the quality of housing and	by this Program.
		purchasing permanent restrictions for mobile	
		homes throughout the County.	
3.10	Revise regulations to	The Board of Supervisors adopted Ordinance	Program completed.
	allow 2-story mobile	No. 4808 on November 8, 2005 allowing 2-	
	homes	story mobile homes. In addition, the Board of	
		Supervisors adopted Ordinance Nos. 4786	
		and 4836 to revise mobile home park parking	
		standards to facilitate replacement mobile homes.	
3.11	Maintain the Mobile	Ongoing	As discussed in Program 3.9.3, this Program is ongoing.
	Home Park Combining		
	District		

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Program	Print I de la compressión de l		
No.	Program Description	Status	Discussion
3.12	Coordinate with public and private	The County partnered with the City of Santa Cruz to create housing for disabled adults	The County has successfully coordinated with public and private organizations. This collaboration will
	organizations on	who have been chronically homeless, Nuevo	continue.
	developing affordable housing opportunities	<ul> <li>Sol, and affordable live/work space for local artists at the Tannerv Artists Lofts. The</li> </ul>	
		County partnered with the City of Capitola to	
		provide housing for adults over 55 with	
		psychiatric disabilities and with the City of Watsonville on Riverside Mobile Home Park	
3.13	Continue dissemination	Monetary contributions have been made to	This Program is ongoing.
	of fair housing	the California Rural League Association for	,
	information	information dissemination.	
3,14	Monitor and maintain	Ongoing	Chapter 8.43 will be maintained.
	Chapter 8.43 regarding		
	anti-retaliatory evictions		
3.15	Continue requiring	Ongoing	This is ongoing and included as proposed Program
	interest on tenants		4,10.
	security deposits		
3.16	Coordinate emergency	Ongoing	This is ongoing.
	relocation assistance		
3.17	Maintain programs for	Ongoing	The County funds several programs to assist people to
	relocation assistance		access housing, through the Planning and Health
	and housing entry costs		Departments and the Redevelopment Agency. During
			2000-2007, approximately 375 households were
			assisted with rental housing entry costs in whole or in
			part by the County,

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Program  No.  Require large project In 2004, the Inclusionary developers to repair or amended to require all replace existing on-site subject to the Inclusiona affordable housing requirements. As a result in replace existing on-site requirements. As a result in replace existing on-site requirements. As a result in replaced to retain an units, which can result in rather than replacing the expensive newly built ho commercial/institutional projects to include employee housing projects to include employee housing and regulations.  3.20 Amend regulations There have been several regarding conversion of topic by the Housing Adhousing to vacation and Increase Funding for Affordable Units  Goal 4. Maintain and Increase Funding for Affordable Units  Trust Fund  No action		
Require large project developers to repair or replace existing on-site affordable housing commercial/institutional projects to include employee housing Amend regulations regarding conversion of housing to vacation rentals  14. Maintain and Increase Fundit		Discussion
Encourage commercial/institutional projects to include employee housing Amend regulations regarding conversion of housing to vacation rentals  14. Maintain and Increase Fundir Establish a Housing Trust Fund	ir or -site	Conditions to repair or replace existing housing may be placed on any large discretionary project by the Approving Body, if appropriate. This requirement was not imposed on any large projects approved during 2000-2007. As discussed in Program 1.5(4), the ordinance amendment closed a loophole that made demolition of existing housing attractive.
Amend regulations regarding conversion of housing to vacation rentals  4. Maintain and Increase Fundir Establish a Housing Trust Fund	lional	This will continue to be an ongoing effort.
Goal 4. Maintain and Increase Funding for Afford 4.1 Establish a Housing No action Trust Fund	There had topic by but no a regulation	While staff did not undertake the ordinance revisions, this remains an area of interest and concern and, therefore, it is listed as proposed Program 4.13.
Establish a Housing Trust Fund	ease Funding for Affordable Units	
		The County, through specific rezoning and site identification and RDA assistance to nonprofit organization, has created an effective program that will assist a large number of affordable units during 2007-2014. In the local economic environment we beilieve that this is the best approach to address this need
4.2 Support establishment No action of a Land Bank	No actio	See comment above.

Program  No.  Program Description  4.3 Give discretionary funding preference to nonprofits for new affordable housing projects  A.4 Continue First Time Program has been expanded to serve a homebuyer Program parater number of participants during the planning period.  Horrease housing set aside was increased aside from 20 to 25%.  A.6 Maximize utilization of the Section 8 Program  A.6 Maximize utilization of the Section 8 Program  A.7 Subsidize or reduce The Redevelopment Housing Fund is used development impact fees for affordable  A.7 Subsidize or reduce The Redevelopment Housing Fund is used This is gone and a subsidize fees for affordable housing.	
Give discretionary funding preference to nonprofits for new affordable housing projects a side from 20 to 25%.  Maximize utilization of the Section 8 Program  Subsidize or reduce development impact fees for affordable housing.	
Give discretionary funding preference to nonprofits for new affordable housing projects  Continue First Time Homebuyer Program has been expanded to serve a projects  Continue First Time Program has been expanded to serve a planning period.  Increase housing set aside was increased from 20 to 25%.  Maximize utilization of the Section 8 Program  Subsidize or reduce subsidize fees for affordable housing.	Discussion
Continue First Time Brogram has been expanded to serve a greater number of participants during the planning period.  Increase housing set aside was increased aside from 20 to 25%.  Maximize utilization of the Section 8 Program  Subsidize or reduce Subsidize fees for affordable housing.	This is an ongoing Program.
Increase housing set aside was increased aside from 20 to 25%.  Maximize utilization of the Section 8 Program  Subsidize or reduce development impact sets for affordable housing.	to serve a During 2000-2007, this Program assisted 131 s during the homebuyers. The Program will continue as indicated in proposed Program 4.9
Maximize utilization of the Section 8 Program the Section 8 Program Subsidize or reduce development impact subsidize fees for affordable housing.	
Subsidize or reduce The Redevelopment Housing Fund is used development impact subsidize fees for affordable fees for affordable	This Program has been successful. Access to the Housing Choice Voucher Program (formerly known as Section 8) has been improved through ensuring that the County Departments and Contract Agencies are knowledgeable about the importance of getting all consumers of services on the waiting list for assistance. The Health Services Agency has two staff positions, one located in the Mental Health Division, the other in Public Health, who focus on problem solving and support as well as managing the County's Shelter Plus Care Program. Several Contract Agencies also ensure that consumers access housing subsidy and support.
housing	
e and enhance Housing staff worked with affordable housing program for developers on a range of projects during the planning period.	ordable housing ects during the This is an ongoing Program.

Program No.	Program Description	Status	Discussion
6.4	Identify County-owned or publicly owned lands suitable for affordable housing	Engaged in on-going efforts to determine appropriate sites for affordable housing development, including County properties and publicly owned lands.	This was completed in conjunction with the identification process for Program 1.2.
4.10	Continue leveraging additional affordable housing funds	Ongoing	The County uses affordable housing fund to leverage outstanding sources of funding by partnering with non-profit housing developers on affordable housing projects, providing local match. In addition, the Agency made a significant commitment (\$15 million) to the rezoning effort to stimulate the development of affordable housing on six sites zoned for housing at 20 units per acre.
4.11	Continue to encourage manufactured affordable housing	Ongoing	There are no prohibitions to the use of manufactured housing in our zoning regulations.
4.12	Convert mobile home parks to permanent affordable housing	The Pleasant Acres Mobile Home Park was successfully converted to permanent affordable ownership in 2006, totaling 64 units.	As illustrated at the left, the County is proceeding, when appropriate, with facilitating the conversion of mobile home parks to permanent affordable housing
4.13	Maintain subsidy program for second unit development	See Program 1.14(d) comments.	This proved to be a good idea that was not legally feasible to implement.
4.14	Prepare report on noticing tenants of large rent increases	The report was prepared and accepted by the Board of Supervisors on November 20, 2001.	This Program was completed.
4,15	Continue programs for tenant eviction rental assistance	Ongoing	As illustrated in Appendix 4.7-1A, an estimated 120 households per year are assisted with a projected 720 households assisted in 2007-2014.

EXHIBIT B

EXHIBIT

Program			
No.	Program Description	Status	Discussion
5.8	Continue to maintain a	Inventory appears in Appendix 4.3-2.	Ongoing.
	inventory		
5.9	Continue to support the	Ongoing by the Senior Network Services.	Ongoing.
	"Consumer Housing		
	Information Service for		
	Seniors" by the Area		
	Agency on Aging		
5.10	Inventory existing group	Licensed residential care facilities are an on-	This continues to be an important issue and is
	homes and Board and	going concern in the County, and RDA and	addressed in proposed Programs 5.3 and 5.7.
	Care facilities; identify	the Health Department are working closely to	
	protection strategies;	maintain and stabilize existing facilities.	
	encourage development		
	of new facilities		
5.11	Consider designating	Ongoing	The County did not explicitly designate senior sites
	Senior Housing Priority		during the planning period. However we believe that
	Sites"		other programs included in the current Housing Element
4.0	a tion of control of	Affordable beginning animon and alternation	will ericourage more serior nousine urius.
	Suitable for large	RDA assistance frequently compete for State	As discussed at left this is an ononing Program
	households	bond funds and/or low income housing tax	
		credits, both of which programs give	
		additional points for providing units suitable	
		for large households.	
5.13	Implement the	The Board of Supervisors adopted Ord. 4660	The Planning Department receives several reasonable
	Reasonable	on April 9, 2002.	accommodation requests each year, and most are
	Accommodation		approved.
	Ordinance		
5.14	Expand access for disabled persons:	ed persons:	

EXHIBIT\_B

Program			
No.	Program Description	Status	Discussion
5.14.1	Consider	Rather than an ordinance, in consultation with	Through consensus, this Program was completed
	implementation of a	the Commission on Disabilities, an	through an educational program.
	Universal Design	educational program has been implemented.	
	ordinance	- 1	
5.14.2	Convene annual	This did not happen.	While these issues are important to both Commissions,
	meetings of the Housing		there were no formal joint meetings.
	Advisory Commission		
	and Commission on		
	Disabilities to identify		
	housing issues		
5.14.3	Coordinate with Tri-	This did not happen.	The Central Coast Center for Independent Living
	County Apartment		maintains a list of units appropriate for mobility-impaired
	Association and		tenants.
	property managers to		
	create and maintain list		
	of units appropriate for		
	mobility impaired		
	tenants		
5.15	Support mental health	Ongoing	This is an ongoing Program.
	treatment facilities		
5.16	Conduct countywide	Funding was not identified for this census.	This Program was not successful due to lack of funding.
	Disabled		
	Census/Housing Needs		
	Assessment to		
	determine housing		
	needs		
5.17	Study possibility of a	A pilot program was attempted and	This Program was not successful due to lack of property
	pilot program for	determined that there was not property owner	owner interest.
	agricultural housing	interest.	
	under the State		
	Employee Housing Act		

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Program			
No.	Program Description	Status	Discussion
5.18	Maintain the ordinance	Ongoing outside the Coastal Zone. On	The Program is ongoing outside of the Coastal Zone.
	to allow and promote second units on	December 8, 2008, the Coastal Commission denied an ordinance amendment allowing	I he Planning Department has brochures on its website and in its lobby about second units
	agriculturally zoned	second units on Agriculturally-zoned land	
	marketing and outreach		
5 19	Continue to implement	Ondoing	This is an anadina Dragram
)	Ordinance No. 4388		tins is all origing Ploglan.
	allowing reconstruction		
	of existing farmworker		
	Housing utilis		
5.20	Amend regulations to	No action	Staff did not address this Program within the planning
	for formworker housing		period, see comment on probram 5.17.
	on Williamon And		
	on williamson Act		
	parcels, consistent with		
	State law		
5.21	Consider allocating in-	No action	While specific funds were not set aside, substantial
	lieu or housing		projects for farmworker households were funded and
	rehabilitation funds for		constructed during the planning period.
	farmworker housing		
5.22	Implement various	See below	See Below
	regulatory changes and		
	funding sources to meet		
	farmworker housing		
	needs:		
5.22.(a)	Priority processing for	Priority processing is given to farmworker	This is an ongoing Program and is included as proposed
	farmworker housing	housing applications.	Policy 3.1.
	developments		

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Program No.	Program Description	Status	Discussion
5.22.(b)	Identify sites on non- prime farmland parcels to allow by-right farmworker housing	No action	
5.22.(c)	Develop a program to allow non-profit development and management of farmworker housing	No action	
5.22.(d)	Designate sites for farmworker housing on land use maps	No action	
5.22.(e)	Review and clarify, if necessary, the existing farmworker housing regulations	Planning staff is currently working on clarifications to the farmworker regulations to allow by-right farmworker housing, consistent with State law	This work will continue, as stated in proposed Program 5.10.
5.22.(f)	Pursue funds for farmworker housing	Ongoing	This is an ongoing Program.
5.22.(g)	Develop marketing and outreach campaign	No action	
5.22.(h)	Assess need for additional migrant farmworker center and, if needed, seek funding	Assessment completed, additional migrant farmworker center not needed since reduction in single migrant farmworkers (per housing authority)	This Program was completed.

# APPENDIX Chapter 4: Housing

Plan	
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Program		management of the state of the	
No.	Program Description	Status	Díscussion
5.23	Support implementation of the City of Watsonville's Measure U	In 2007, the County entered into a MOU with the City of Watsonville to work together on the master planning of the Atkinson Lane site: one of the three Measure U sites and a portion is one of the six Rezoning Program sites. Working together with a consultant, a Specific Plan/PUD was prepared for the entire site as well as a Decimal Pub.	The Atkinson Lane site was rezoned by the Board of Supervisors in June 2009.
5.24	Support Childcare Planning Council's Five Year Master Plan; consider incentives to support family and commercial childcare facilities	Ongoing	This is an ongoing Program. In addition, the Board of Supervisors adopted Ordinance No. 4816 on February 7, 2006 regarding density bonus regulations—County Code Chapter 17.12—that allows for an additional density bonus or additional concession or incentive for projects that include a child care facility.
5.25	Encourage family childcare units in all multifamily dwelling projects; develop regulations allowing waivers and incentives if units designated for childcare use.	The Board of Supervisors adopted Ord. 4808 on November 8, 2005 to allow family child care in multifamily dwelling projects. The Coastal Commission certified the Ordinance on August 12, 2009.	There was significant progress in meeting this Program. As discussed above, an additional density bonus or additional concession or incentive is available for projects that include a child care facility.
5.26	Modify loan programs to allow utilization by small-scale infill employer-assisted housing projects	No action	