

# **Staff Report to the Zoning Administrator**

Application Number: 181281

**Applicant:** Emily Robinson

Owner: Emily and Michael Robinson

APN: 054-241-04

Site Address: 1205 Club House Drive, Aptos

Agenda Date: December 7, 2018

Agenda Item #: 2 Time: After 9:00 a.m.

**Project Description**: Proposal to operate a new 4-bedroom residential vacation rental in the R-1-8 (Single Family Residential, 8,000 square feet per unit) zone district. Requires a Vacation Rental Permit.

**Location**: East side of Club House Drive, approximately 125 feet east of the intersection of Club House Drive and Sumner Avenue.

**Permits Required**: Vacation Rental Permit (Level V)

**Supervisorial District**: District 2 (District Supervisor: Zach Friend)

#### **Staff Recommendation:**

- Determine that the proposal is exempt from further Environmental Review under the California Environmental Quality Act.
- Approval of Application 181281, based on the attached findings and conditions.

#### **Project Description & Setting**

The existing two-story residential dwelling was constructed in 1974 as part of the Seascape Greens Subdivision and was originally configured with 4 bedrooms, 3 bathrooms, and an attached garage. Since construction, permits were issued for a kitchen remodel and roofing repairs. A remodel permit was issued in 2017, which included alterations to the kitchen and dining room, relocation of a bathroom, and an exterior deck extension. This permit did not include a change in the bedroom count.

The subject property is located in an area defined primarily by single-family dwellings. Development northeast of Sumner Avenue, along Club House Drive, consists of single-family dwellings, while parcels along the southwestern side of Sumner Avenue are developed with a mix of single-family dwellings and multifamily townhouse developments. Seascape Golf Course, which has frontage immediately across from the subject property, is improved with a designated road crossing at Club House Drive, approximately 250 feet northeast of the subject property.

County of Santa Cruz Planning Department 701 Ocean Street, 4th Floor, Santa Cruz CA 95060

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## Zoning & General Plan Consistency

The subject property is a 10,205 square foot lot, located in the R-1-8 (Single Family Residential 8000 square foot minimum) zone district, a designation which allows residential uses. The proposed vacation rental is a principal permitted use within the zone district and the project is consistent with the site's R-UL (Urban Low Density Residential) General Plan designation. Pursuant to SCCC 13.10.694, this 4-bedroom vacation rental is subject to a public hearing in accordance with the procedures outlined in SCCC 18.10.

The property is located within the SADA (Seacliff Aptos Designated Area) boundary, which limits the density of vacation rentals and hosted rentals. SCCC 13.10.694 specifies that no new permit shall be issued if parcels with permitted vacation rentals or hosted rentals on the same block total 20% or more of the total parcels zoned for residential development. Additionally, no more than 15% of all the parcels that allow residential use in the SADA may be issued vacation rental or hosted rental permits. There is currently one other Vacation Rental Permit issued on the subject property's block and the approval of this application would result in an increase from 4% to 7% capacity. There are two vacation rentals within a 500-foot radius of the property and 11 vacation rentals within a 1000-foot radius; however, the entire SADA area has not yet reached it's 15% capacity.

### **Analysis**

Parking in the immediate vicinity of the proposed vacation rental is limited to the northbound side of Club House Drive. The standard conditions of approval issued with vacation rental permits allow the current number of on-site parking spaces plus two additional street parking spaces. The applicant has indicated on the site plan that there is sufficient parking on-site for four vehicles but has directed in their lease agreement that the rental will have a maximum of two vehicles in the driveway and two on the street when available. The agreement also instructs guests that street parking should not block driveways and that vehicles are subject to towing should they be improperly parked.

Further, in accordance with the Vacation Rental ordinance, the permit is proposed to be conditioned to ensure limits on noise generated during quiet hours (10:00 PM to 8:00 AM), includes a prohibition on illegal behavior and fireworks, and requires the establishment of a 24-hour emergency contact. The required 24-hour emergency contact resides approximately eight miles from the subject property and their contact information will be available on the Planning Department webpage and is also required to be posted outside of the residence in a visible location (while the property is being rented).

#### Conclusion

As proposed and conditioned, the project is consistent with all applicable codes and policies of the Zoning Ordinance and General Plan/LCP. Please see Exhibit "B" ("Findings") for a complete listing of findings and evidence related to the above discussion.

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Owner: Emily and Michael Robinson

#### Staff Recommendation

Determine that the proposal is exempt from further Environmental Review under the California Environmental Quality Act.

APPROVAL of Application Number 181281, based on the attached findings and conditions.

Supplementary reports and information referred to in this report are on file and available for viewing at the Santa Cruz County Planning Department, and are hereby made a part of the administrative record for the proposed project.

The County Code and General Plan, as well as hearing agendas and additional information are available online at: www.sccoplanning.com

Report Prepared By: Evan Ditmars

Santa Cruz County Planning Department

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E-mail: evan.ditmars@santacruzcounty.us

#### **Exhibits**

- Categorical Exemption (CEQA determination) A.
- B. Findings
- Conditions C.
- D. Project plans
- Vacation Rental Application E.
- F. Parcel information
- G. Comments & Correspondence

# CALIFORNIA ENVIRONMENTAL QUALITY ACT NOTICE OF EXEMPTION

The Santa Cruz County Planning Department has reviewed the project described below and has determined that it is exempt from the provisions of CEQA as specified in Sections 15061 - 15332 of CEQA for the reason(s) which have been specified in this document.

Assessor Parcel Number: 054-241-04 Project Location: 1205 Club House Drive, Aptos, CA 95003
Project Description: proposal to operate a 4 bedroom residential vacation rental
Person or Agency Proposing Project: Emily Robinson
Contact Phone Number: 650-462-9953
<ul> <li>A The proposed activity is not a project under CEQA Guidelines Section 15378.</li> <li>B The proposed activity is not subject to CEQA as specified under CEQA Guidelines Section 15060 (c).</li> <li>C Ministerial Project involving only the use of fixed standards or objective measurements without personal judgment.</li> <li>D Statutory Exemption other than a Ministerial Project (CEQA Guidelines Section</li> </ul>
E. X Categorical Exemption
Specify type: Exemption 15301. Existing Facilities. Class 1.
F. Reasons why the project is exempt:
<u>Class 1-Existing Facilities</u> : Operating and leasing of an existing private structure involving negligible or no expansion of use beyond that existing at the time of the lead agency's determination.
In addition, none of the conditions described in Section 15300.2 apply to this project.
Date:
Evan Ditmars, Project Planner

Owner: Emily and Michael Robinson

## **Development Permit Findings**

1. That the proposed location of the project and the conditions under which it would be operated or maintained will not be detrimental to the health, safety, or welfare of persons residing or working in the neighborhood or the general public, and will not result in inefficient or wasteful use of energy, and will not be materially injurious to properties or improvements in the vicinity.

This finding can be made; in that the proposed residential vacation rental is located in an existing residential structure in an area designated for residential uses and is not encumbered by physical constraints to development. The residential vacation rental will comply with health and safety standards established for vacation rental units, including smoke and carbon monoxide alarms, working ground fault circuit interrupters, emergency egress in all sleeping rooms, and handrails along stairs and walking surfaces above 30 inches in height to insure the optimum in safety. In addition, the vacation rental standards address noise, occupancy, and parking to ensure that there are no detrimental resulting from the vacation rental.

2. That the proposed location of the project and the conditions under which it would be operated or maintained will be consistent with all pertinent County ordinances and the purpose of the zone district in which the site is located.

This finding can be made, in that the proposed location of the vacation rental and the conditions under which it would be operated or maintained will be consistent with all pertinent County ordinances and the purpose of the R-1-8 (Single Family Residential - 8000 square foot minimum) zone district, as the primary use of the property will continue to residential.

3. That the proposed use is consistent with all elements of the County General Plan and with any specific plan which has been adopted for the area.

This finding can be made, in that the proposed residential use is consistent with the use and density requirements specified for the R-UL (Urban Low Density Residential) land use designation in the County General Plan.

A specific plan has not been adopted for this portion of the County.

4. That the proposed use will not overload utilities, and will not generate more than the acceptable level of traffic on the streets in the vicinity.

This finding can be made, in that the proposed residential vacation rental is to be located within an existing single family residential structure. The expected level of traffic generated by the proposed vacation rental is commensurate to any other residential use of the dwelling because the short term rental occupancy of a residence does not change the type of use within the dwelling and, further, guest celebrations that result in temporary increased traffic can occur with both a non-vacation rental residential use and vacation rental use.

5. That the proposed project will complement and harmonize with the existing and proposed land uses in the vicinity and will be compatible with the physical design aspects, land use

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intensities, and dwelling unit densities of the neighborhood.

This finding can be made, in that the proposed structure is located in a mixed neighborhood containing a variety of architectural styles, and the proposed is consistent with the land use intensity and density of the neighborhood.

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## **Conditions of Approval**

Exhibit D: Project plans, prepared by Emily Robinson, dated 6/26/2018.

- I. This permit authorizes the establishment of a 4 bedroom residential vacation rental as indicated on the approved Exhibit "D" for this permit. This approval does not confer legal status on any existing structure(s) or existing use(s) on the subject property that are not specifically authorized by this permit. Prior to exercising any rights granted by this permit including, without limitation, any construction or site disturbance, the applicant/owner shall:
  - A. Sign, date, and return to the Planning Department one copy of the approval to indicate acceptance and agreement with the conditions thereof.

### II. Operational Conditions

- A. In the event that future County inspections of the subject property disclose noncompliance with any Conditions of this approval or any violation of the County Code, the owner shall pay to the County the full cost of such County inspections, including any follow-up inspections and/or necessary enforcement actions, up to and including permit revocation.
- B. The vacation rental shall be maintained and operated so that, at all times, it is in compliance with the items listed on the Vacation Rental Certification form (Exhibit E).
- C. The maximum, overnight occupancy of the vacation rental shall not exceed 10 people (2/bedroom + 2, children under 8 not counted).
- D. The maximum number of vehicles associated with the overnight occupants shall not exceed 4 (number of on-site parking spaces, plus 2 additional on-street parking spaces).
- E. The maximum occupancy allowed for celebrations and gatherings between 8:00 a.m. and 10:00 p.m. shall not exceed 20 people (twice the number of overnight occupants, children under 8 not counted).
- F. Occupants and guests shall adhere to the noise standards contained in the County Noise Ordinance (County Code Chapter 8.30). A copy of the County Noise Ordinance (County Code Chapter 8.30) shall be posted inside the vacation rental in a location readily visible to all guests.
- G. A list of rules shall be posted inside the vacation rental in a location readily visible to all guests. The rules shall include, but not necessarily be limited to the following: maximum number of guests allowed, maximum number of people allowed for celebrations and gatherings between 8:00 a.m. and 10:00 p.m., maximum number of vehicles allowed, and a reference to the standards contained in the County Noise Ordinance (County Code Chapter 8.30).

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- H. Fireworks are illegal in Santa Cruz County and prohibited at the vacation rental.
- I. The vacation rental shall have a sign identifying the structure as a permitted vacation rental and listing a 24-hour local contact responsible for responding to complaints and providing general information. The sign shall not exceed 216 square inches, be legible from, and be posted no more than 20 feet back from the nearest street.
- J. The name, address, and telephone number(s) of the local contact person shall be posted inside the vacation rental in a location readily visible to all guests, and shall be submitted to the local Sheriff Substation, the main County Sheriff's Office, the local fire agency, and shall be supplied to the property owners of all properties located within a 300 foot radius of the parcel on which the vacation rental is located. Any change in the contact person's address or telephone number shall be promptly furnished to the agencies and neighboring property owners as specified above.
- K. The owner/applicant shall comply with the regulations and standards set forth in Chapter 4.24 of the County Code, including any required payment of transient occupancy tax for the vacation rental unit.
- L. The owner/applicant shall agree to engage in dispute resolution and act in good faith to resolve disputes with neighbors arising out of the use of the dwelling as a vacation rental. Unless an alternate dispute resolution entity is agreed to by all parties involved, dispute resolution shall be conducted through the Conflict Resolution Center of Santa Cruz County.
- M. Permits for vacation rentals located in the Live Oak Designated Area (LODA) and the Seacliff Aptos Designated Area (SADA), and Davenport Swanton Designated Area (DASDA) shall expire 5 (five) years from the date of approval. To continue in operation as a legal vacation rental, an application to renew the permit must be made before the expiration date, but no sooner than 180 days before the expiration date. Vacation rental permits in the LODA, SADA, and DASDA are non-transferable and become void when a property transfer triggers reassessment.
- III. As a condition of this development approval, the holder of this development approval ("Development Approval Holder"), is required to defend, indemnify, and hold harmless the COUNTY, its officers, employees, and agents, from and against any claim (including attorneys' fees), against the COUNTY, it officers, employees, and agents to attack, set aside, void, or annul this development approval of the COUNTY or any subsequent amendment of this development approval which is requested by the Development Approval Holder.
  - A. COUNTY shall promptly notify the Development Approval Holder of any claim, action, or proceeding against which the COUNTY seeks to be defended, indemnified, or held harmless. COUNTY shall cooperate fully in such defense. If COUNTY fails to notify the Development Approval Holder within sixty (60) days of any such claim, action, or proceeding, or fails to cooperate fully in the

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defense thereof, the Development Approval Holder shall not thereafter be responsible to defend, indemnify, or hold harmless the COUNTY if such failure to notify or cooperate was significantly prejudicial to the Development Approval Holder.

- B. Nothing contained herein shall prohibit the COUNTY from participating in the defense of any claim, action, or proceeding if both of the following occur:
  - 1. COUNTY bears its own attorney's fees and costs; and
  - 2. COUNTY defends the action in good faith.
- C. <u>Settlement</u>. The Development Approval Holder shall not be required to pay or perform any settlement unless such Development Approval Holder has approved the settlement. When representing the County, the Development Approval Holder shall not enter into any stipulation or settlement modifying or affecting the interpretation or validity of any of the terms or conditions of the development approval without the prior written consent of the County.
- D. <u>Successors Bound</u>. "Development Approval Holder" shall include the applicant and the successor'(s) in interest, transferee(s), and assign(s) of the applicant.

Minor variations to this permit which do not affect the overall concept or density may be approved by the Planning Director at the request of the applicant or staff in accordance with Chapter 18.10 of the County Code.

Please note: This permit expires five(5) years from the effective date listed below unless the conditions of approval are complied with and the use commences before the expiration date.

Approval Date:	
Effective Date:	
Expiration Date:	
	Steven Guiney, AICP Deputy Zoning Administrator

Appeals: Any property owner, or other person aggrieved, or any other person whose interests are adversely affected by any act or determination of the Zoning Administrator, may appeal the act or determination to the Planning Commission in accordance with chapter 18.10 of the Santa Cruz County Code.

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## **Parcel Information**

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Services	Informa	tion
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Urban/Rural Services Line:

Outside X Inside

Water Supply:

Soquel Creek Water District

Sewage Disposal: Fire District:

Santa Cruz County Sanitation Aptos Fire Protection District

Drainage District:

Floodzone 6

#### Parcel Information

Parcel Size:

10,205 square feet

Existing Land Use - Parcel:

Singe Family Residential

Existing Land Use - Surrounding:

Single Family Residential, Multifamily residential,

**Public Facilities** 

Project Access:

Planning Area:

Aptos

Land Use Designation:

R-UL (Urban Low Density Residential)

Zone District:

R-1-8 (Single Family Residential - 8000 square foot

minimum)

Coastal Zone:

X Inside Yes

Outside

Appealable to Calif. Coastal

Comm.

X No

## Technical Reviews: None

## **Environmental Information**

Geologic Hazards:

Not mapped/no physical evidence on site

Fire Hazard:

Not a mapped constraint

Slopes:

N/A

Env. Sen. Habitat:

Not mapped/no physical evidence on site

Grading:

No grading proposed

Tree Removal:

No trees proposed to be removed

Scenic:

Not a mapped resource

Archeology:

Not mapped/no physical evidence on site

## TRANSMITTAL - LEVEL 5, 6 & 7

DATE:							
TO:	Support Staff						
FROM:	Evan Ditmars						
RE:	Application #	81281					
Return all origi	OMPLETE THI nal documents to the copies of the attach	e planner, unless o	hecked ⇒	☐ Use original	documents for distribution		
☐ Mail c	opies to: $\square$ Ap	plicant $\square$	Owner	☐ Applicant/0	Owner (if same)		
☐ Send a	copy to District Sup	pervisor			(via Inter-office mail)		
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☐ Extra c	copy to planner						
☐ Mail a	copy to the Californ	ia Coastal Comm	ission:	Certified Mail	☐ Send attached plans		
☐ Mail co	opy of Coastal Exclusion to Coastal Commission with any attached documents/exhibits.						
☐ Mail co	opy of permit condit	ions to:			(Local Fire District)		
□ Place c	opy of final staff rep	oort/conditions in	the Project	Listing by APN	folder on the shared drive		
□ Send co	Send copy of CEQA notice to the Clerk of the Board:						
☐ No	☐ Notice of Exemption (include copy of application form indicating COB fee payment)						
	☐ Notice of Determination/Negative Declaration						
	tificate of Fee Exen	nption			×		
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	☐ Applicant	☐ Owner	☐ Ap	plicant/Owner (i	f same)		
			therein we will discuss it.				
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Completed by:	(support s	taff)			(date)		