

Staff Report to the Zoning Administrator

Application Number: 08-0538

Applicant: Betty Cost Planning & Permit Services

Agenda Date: April 3, 2009

Owner: Oneto Enterprises Inc.

Agenda Item #: 5

APN: 025-071-19

Time: After 10:00 a.m.

Project Description: Proposal to allow the sales of beer and wine at an existing gas station convenience store. Requires a Level 5 Amendment to Commercial Development Permit 08-0228.

Location: Property located at the corner of Soquel Drive and Commercial Way (1500 Soquel Drive).

Supervisoral District: First District (District Supervisor: John Leopold)

Permits Required: Commercial Development Permit

Staff Recommendation:

- Certification that the proposal is exempt from further Environmental Review under the California Environmental Quality Act.
- Approval of Application 08-0538, based on the attached findings and conditions.

Exhibits

A. Project plans E. Assessor's parcel map

B. Findings F. Zoning map

C. Conditions G. Comments & Correspondence

D. Categorical Exemption (CEQA determination)

Parcel Information

Parcel Size: 24,470 square feet (.6 acres)

Existing Land Use - Parcel: Gas station and mini-mart

Existing Land Use - Surrounding: Commercial

Project Access: Via Soquel Drive and Commercial Way

Planning Area: Live Oak

Land Use Designation: C-C (Community Commercial)

Zone District: C-2 (Community Commercial)

Coastal Zone: C-2 (Community Commercial)

Liste X Outside

Owner: Oneto Enterprises Inc.

Appealable to Calif. Coastal Comm. Yes X No

Environmental Information

Geologic Hazards:

Not mapped/no physical evidence on site

Soils:

Not a mapped constraint

Not a mapped constraint

Slopes:

None, flat parcel

Env. Sen. Habitat:

Not mapped/no physical evidence on site

Grading:

No grading proposed

Tree Removal:

Fire Hazard:

No trees proposed to be removed

Scenic:

Highway 1 scenic viewshed; no exterior improvements proposed

Drainage:

No new impervious surface proposed

Archeology:

Not mapped/no physical evidence on site

Services Information

Urban/Rural Services Line:

X Inside Outside

Water Supply:

City of Santa Cruz

Sewage Disposal:

County Department of Sanitation

Fire District:

Central Fire Protection District

Drainage District:

Zone 5

History

A gas station was permitted on the subject property in 1969 under permit 3283-U and associated building permits #11321 and #11322. Subsequently in 1994, the gas station was permitted by the County to sell soft drinks and food under permit 94-0117.

In 1995, the property owner applied for a building permit to make several tenant improvements which included the installation of new dispensers, new islands, and new accessible ramps and accessible bathrooms. The improvements were approved and the property owner was issued a building permit (#12521M) in 1995, however, the permit was not finaled until 2006 by special inspection (#107661).

In 2006, a Minor Variation to Use Permit 3283-U was approved for additional improvements to the gas station and service center to revise and update the colors and logos consistent with recent corporate changes and new signage (06-0363). This permit included requirements to reduce the amount of miscellaneous signage on the property, which the property owner fulfilled prior to final building permit (#146384).

Finally, in 2008, under new ownership, the property owner received a Minor Variation to Use Permit 3283-U to construct a two story, 930 square foot addition onto the existing building to expand the existing mini-mart, and create a second story office. The permit includes removal of an existing illegal pole sign, installation of two monument price signs, canopy redesign, new landscaping, and other miscellaneous site improvements. A building permit has been issued for the project (#67852G) but has not yet been finaled.

Owner: Oneto Enterprises Inc.

Parcel Setting

The parcel is approximately 24,470 square feet and is located between Commercial Way at the south property line and Soquel Drive at the north property line and takes access from both streets. The parcel is located adjacent to the Soquel Drive exit ramp off of northbound Highway 1, which is a designated scenic corridor in the County General Plan. The east adjacent parcel is also zoned C-2 (Community Commercial) and developed with a commercial use and the north adjacent parcel (across Soquel Drive) is zoned PA (Professional Administrative Office) and is developed with medical buildings. Further to the northeast is Dominican Hospital.

A gas station currently exists on the subject property, the use and design of which was reviewed and approved for compliance with County Code under permit 08-0228.

Project Analysis

The applicant is proposing to sell beer and wine at the recently permitted expanded convenience market. County Code Section 13.10.657 requires a Level V Use Approval for the concurrent sale of motor vehicle fuel and beer and wine for off-site consumption in order to ensure that public health, safety and welfare is not compromised by increased noise, traffic and/or other violations of traffic and other laws.

The applicant will not provide advertisement of the alcoholic beverages and no outdoor displays or additional signage are permitted as conditions of this permit. Display of beer and wine will not be permitted to be located within 5 feet of the cash register or front door. In addition, employees on duty who sell beer or wine will be at least 21 years of age.

The location of the mini-mart is in a commercial area and the sales of beer and wine is consistent with a gas station mini-mart use where food and other drinks will be served for off-site consumption.

No new development or site improvements are proposed as a part of this application.

Zoning & General Plan Consistency

The subject property is a 24,470 square foot lot, located in the C-2 (Community Commercial) zone district, a designation which allows commercial uses. The existing gas station/mini-mart is a permitted use within the zone district and is consistent with the site's (C-C) Community Commercial General Plan designation. The proposed beer and wine sales is consistent with County Code Section 13.10.657 for the concurrent sales of beer, wine, and vehicle motor fuel, as demonstrated in the findings below.

Conclusion

As proposed and conditioned, the project is consistent with all applicable codes and policies of the Zoning Ordinance and General Plan/LCP. Please see Exhibit "B" ("Findings") for a complete listing of findings and evidence related to the above discussion.

Owner: Oneto Enterprises Inc.

Staff Recommendation

- Certification that the proposal is exempt from further Environmental Review under the California Environmental Quality Act.
- APPROVAL of Application Number 08-0538, based on the attached findings and conditions.

Supplementary reports and information referred to in this report are on file and available for viewing at the Santa Cruz County Planning Department, and are hereby made a part of the administrative record for the proposed project.

The County Code and General Plan, as well as hearing agendas and additional information are available online at: www.co.santa-cruz.ca.us

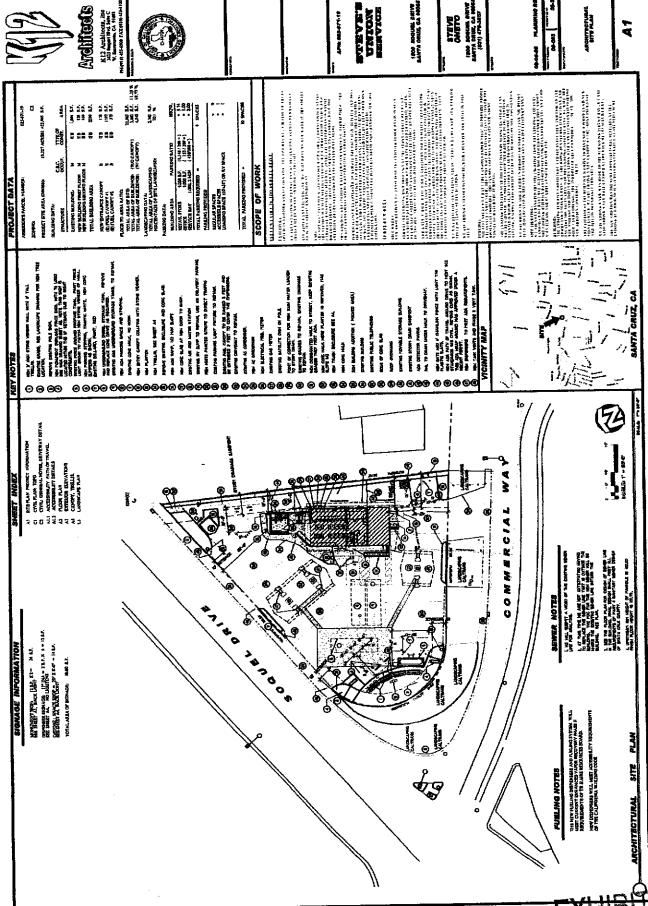
Report Prepared By: Samantha Haschert

Santa Cruz County Planning Department

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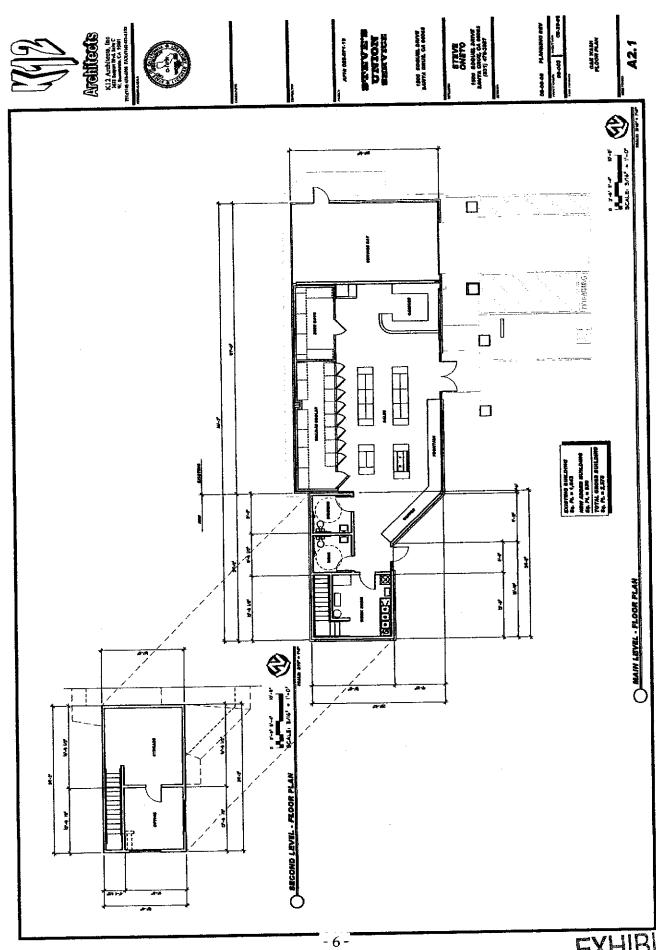


EXHIBIT A

Owner: Oneto Enterprises Inc.

Required Findings for Concurrent Retailing of Motor Vehicle Fuel with Beer and Wine for Off-Site Consumption (County Code Section 13.10.657)

1. The concurrent retailing of motor vehicle fuel with beer and wine for off-premises consumption will not significantly adversely affect the public health, safety, or welfare from increases in noise, traffic and/or violations of traffic and other laws.

This finding can be made in that the property owner will not be permitted to install or locate beer or wine sales signage on the property including, but not limited to sidewalk signage, window signage, and gas dispenser/canopy signage. In addition, under this permit, outdoor display of beer or wine is prohibited in addition to indoor displays within 5 feet of the counter.

The above stated prohibitions of this permit are in accordance with the required conditions of County Code Section 13.10.657, which are intended to reduce the instances of alcohol impulse purchases by motorists visiting the site to purchase vehicle fuel. Beer and wine will likely be purchased primarily by patrons also purchasing groceries from the mini-mart, and, similar to that of a grocery store or convenience store without a gas station, no beer or wine will be consumed on site; therefore, noise levels will be consistent with that of a regular gas station/mini-mart and will not be increased by the ability to purchase beer and wine.

Employees selling beer or wine in the mini-mart are required by condition of this permit to be at least 21 years of age and, in addition, employees are required by California state law to ensure that a patron is at least 21 years of age before selling them an alcoholic beverage. On-site consumption of beer or wine is strictly prohibited under this permit and there are existing legal limits established by California State Law regarding drinking alcohol and driving a motor vehicle. In addition, the property is subject to existing County ordinances regarding alcohol consumption (Section 8.02) and to the requirements of the California Department of Alcoholic Beverage Control. Therefore, the sales of beer and wine at the existing gas station/mini-mart facility will not increase violations of traffic or other laws.

This permit shall be valid for 5 years, after which time, the applicant shall be required to apply for a Permit Renewal to extend the length of approval for an additional 5 years. Prior to Permit Renewal approval, the County Planning Department shall determine that the use granted under this permit did not significantly impact the public health, safety, or welfare from increases in noise and/or violations of traffic or other laws.

2. The findings specified in Section 18.10.230 of this Code.

See below for Development Permit Findings.

Owner: Oneto Enterprises Inc.

Development Permit Findings

1. That the proposed location of the project and the conditions under which it would be operated or maintained will not be detrimental to the health, safety, or welfare of persons residing or working in the neighborhood or the general public, and will not result in inefficient or wasteful use of energy, and will not be materially injurious to properties or improvements in the vicinity.

This finding can be made in that the sales of beer and wine for consumption off-site at an existing gas station and mini-mart will not be detrimental to the health, safety, or welfare of the general public because on-site consumption of alcoholic beverages is prohibited as well as any on site beer and wine advertising or outdoor displays to reduce impulse buying. The expansion of the mini-mart was previously approved under permit 08-0228 and no new development, demolition, or site improvements are proposed as a part of the current permit, therefore, the sales of beer and wine will not result in inefficient of wasteful use of energy and will not be materially injurious to properties or improvements in the vicinity because refrigeration units and indoor storage and display area have already been approved under permit 08-0228.

2. That the proposed location of the project and the conditions under which it would be operated or maintained will be consistent with all pertinent County ordinances and the purpose of the zone district in which the site is located.

This finding can be made, in that the location of the proposed use and the conditions provided herein regarding sales of beer and wine are consistent with the conditions required under County Code Section 13.10.657 (Regulation of sale of alcoholic beverages at gas stations). The use of the property as a gas station/mini-mart is an allowed use in the C-2 (Community Commercial) zone district and is consistent with the purpose and site standards for the zone district and will not be changed as a result of this permit.

3. That the proposed use is consistent with all elements of the County General Plan and with any specific plan which has been adopted for the area.

This finding can be made, in that the proposed use to sell beer and wine at an existing gas station/mini-mart is consistent with the use requirements specified for the Community Commercial (C-C) land use designation in the County General Plan and the density and intensity of the site will not be altered by the proposed use.

4. That the proposed use will not overload utilities and will not generate more than the acceptable level of traffic on the streets in the vicinity.

This finding can be made, in that no new development or site improvements are proposed as a part of this permit and the proposal to sell beer and wine within the gas station mini-mart will not generate more than the acceptable level of traffic on streets in the vicinity because the beer and wine will be just one of the products sold within the mini-mart and will therefore not increase the intensity of the use.

5. That the proposed project will complement and harmonize with the existing and proposed

Owner: Oneto Enterprises Inc.

land uses in the vicinity and will be compatible with the physical design aspects, land use intensities, and dwelling unit densities of the neighborhood.

This finding can be made, in that the expansion of the building, exterior design and other site improvements were previously approved under permit 08-0228 and the proposal to sell beer and wine within the store will not impact the physical design aspects of the previously approved building or the land use intensity.

6. The proposed development project is consistent with the Design Standards and Guidelines (sections 13.11.070 through 13.11.076), and any other applicable requirements of this chapter.

This finding can be made, in that the proposal to sell beer and wine within a previously approved store will not impact the physical design aspects of the building; therefore, this permit is not subject to Chapter 13.11 of the County Code.

Owner: Oneto Enterprises Inc.

Conditions of Approval

Exhibit A: Project plans, 2 pages, prepared by K12 Architects, Inc., dated May 29, 2008.

- I. This permit authorizes the sale of beer and wine at an existing gas station mini-mart for a period of five years from the effective date. This approval does not confer legal status on any existing structure(s) or existing use(s) on the subject property that are not specifically authorized by this permit. Prior to exercising any rights granted by this permit including, without limitation, any construction or site disturbance, the applicant/owner shall:
 - A. Sign, date, and return to the Planning Department one copy of the approval to indicate acceptance and agreement with the conditions thereof.
- II. Within 30 days of this approval, the applicant/owner shall:
 - A. Submit proof that these conditions have been recorded in the official records of the County of Santa Cruz (Office of the County Recorder).

III. Operational Conditions

- A. The following items/actions are strictly prohibited:
 - 1. On-site consumption of beer and/or wine.
 - 2. Displays of beer and/or wine within five feet of the cash register or the front door.
 - 3. Advertisements of beer and/or wine on or at motor vehicle fuel islands.
 - 4. Drive-through window sales of beer and/or wine. A drive through window requires previous approval from the County Planning Department in the form of a Minor Variation to this permit and permit 08-0228.
 - 5. Ice tubs used for the sale or display of beer and/or wine.
 - 6. Self-illuminated advertising for beer and/or wine located on buildings or in windows.
- B. Employees on duty who sell beer and/or wine shall be at least 21 years of age.
- C. The property owner shall obtain the appropriate license and comply with all other requirements of the California Alcoholic Beverage Control Department (ABC) prior to any alcohol sales on the property.
- D. If there is a finding that a licensee or his or her employee has sold any alcoholic beverages (including beer and/or wine) to a minor, the alcoholic beverage license at the establishment shall be suspended for a minimum period of 72 hours. This

Owner: Oneto Enterprises Inc.

shall not constitute the exclusive remedy for such violation, but rather shall be cumulative to all other enforcement methods available to the County, including, without limitation, those enforcement methods available where the County Zoning Ordinance has been violated.

- E. In the event that future County inspections of the subject property disclose noncompliance with any Conditions of this approval or any violation of the County Code, the owner shall pay to the County the full cost of such County inspections, including any follow-up inspections and/or necessary enforcement actions, up to and including permit revocation.
- F. This permit shall be valid for a period of five years from the effective date listed below and shall expire unless an application for a permit renewal is submitted to the County Planning Department prior to the expiration date. The permit renewal shall be processed as a Level 4 Amendment to this permit.
- IV. As a condition of this development approval, the holder of this development approval ("Development Approval Holder"), is required to defend, indemnify, and hold harmless the COUNTY, its officers, employees, and agents, from and against any claim (including attorneys' fees), against the COUNTY, it officers, employees, and agents to attack, set aside, void, or annul this development approval of the COUNTY or any subsequent amendment of this development approval which is requested by the Development Approval Holder.
 - A. COUNTY shall promptly notify the Development Approval Holder of any claim, action, or proceeding against which the COUNTY seeks to be defended, indemnified, or held harmless. COUNTY shall cooperate fully in such defense. If COUNTY fails to notify the Development Approval Holder within sixty (60) days of any such claim, action, or proceeding, or fails to cooperate fully in the defense thereof, the Development Approval Holder shall not thereafter be responsible to defend, indemnify, or hold harmless the COUNTY if such failure to notify or cooperate was significantly prejudicial to the Development Approval Holder.
 - B. Nothing contained herein shall prohibit the COUNTY from participating in the defense of any claim, action, or proceeding if both of the following occur:
 - 1. COUNTY bears its own attorney's fees and costs; and
 - 2. COUNTY defends the action in good faith.
 - C. <u>Settlement</u>. The Development Approval Holder shall **not** be required to pay or perform any settlement unless such Development Approval Holder has approved the settlement. When representing the County, the Development Approval Holder shall not enter into any stipulation or settlement modifying or affecting the interpretation or validity of any of the terms or conditions of the development approval without the prior written consent of the County.

Owner: Oneto Enterprises Inc.

D. <u>Successors Bound</u>. "Development Approval Holder" shall include the applicant and the successor'(s) in interest, transferee(s), and assign(s) of the applicant.

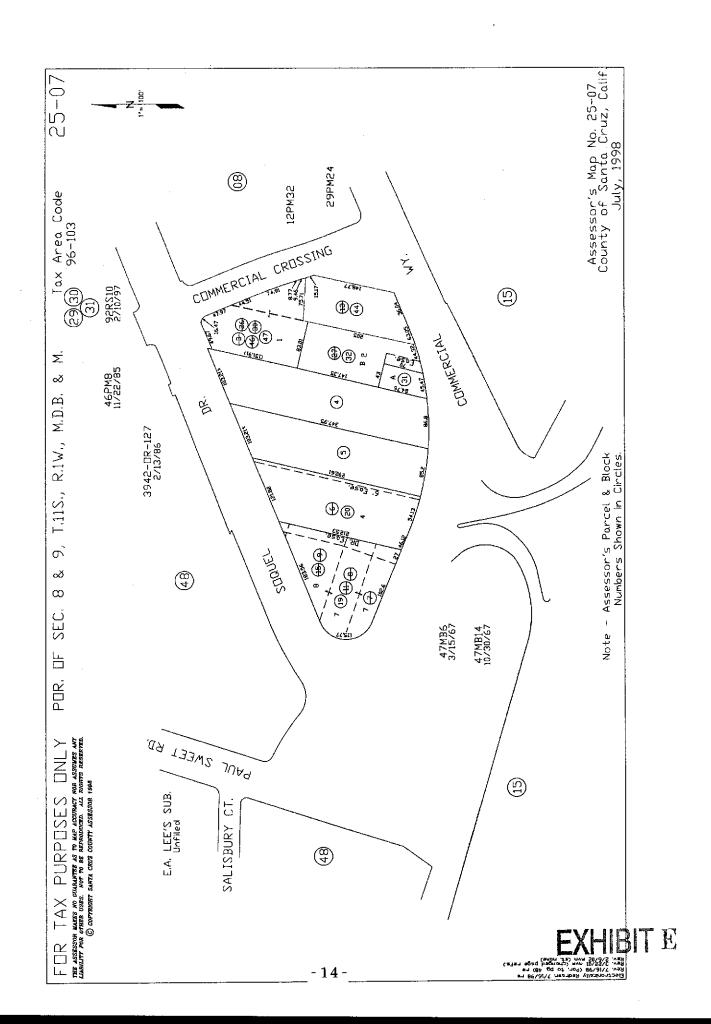
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Approval Date:	
Effective Date:	
Expiration Date:	·
Don Bussey Deputy Zoning Administrator	Samantha Haschert Project Planner

Appeals: Any property owner, or other person aggrieved, or any other person whose interests are adversely affected by any act or determination of the Zoning Administrator, may appeal the act or determination to the Planning Commission in accordance with chapter 18.10 of the Santa Cruz County Code.

CALIFORNIA ENVIRONMENTAL QUALITY ACT NOTICE OF EXEMPTION

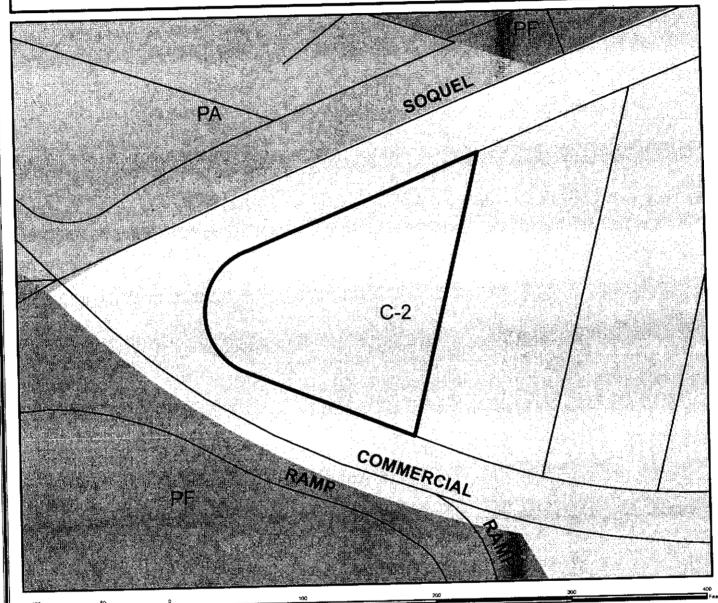
The Santa Cruz County Planning Department has reviewed the project described below and has determined that it is exempt from the provisions of CEQA as specified in Sections 15061 - 15332 of CEQA for the reason(s) which have been specified in this document.

Application Number: 08-0538 Assessor Parcel Number: 025-071-19 Project Location: 1500 Soquel Drive
Project Description: Proposal to sell beer and wine at an existing gas station mini-mart.
Person or Agency Proposing Project: Betty Cost Planning and Permit Services
Contact Phone Number: (831) 725-4597
A The proposed activity is not a project under CEQA Guidelines Section 15378. B The proposed activity is not subject to CEQA as specified under CEQA Guidelines Section 15060 (c). C Ministerial Project involving only the use of fixed standards or objective
C. Ministerial Project involving only the use of fixed standards or objective measurements without personal judgment. D. Statutory Exemption other than a Ministerial Project (CEQA Guidelines Section 15260 to 15285).
Specify type:
E. X Categorical Exemption
Specify type: Class 1 - Existing Facilities (Section 15301)
F. Reasons why the project is exempt:
Proposal to sell beer and wine at an existing gas station mini-mart. No new development, demolition or site improvements are proposed.
In addition, none of the conditions described in Section 15300.2 apply to this project.
Samantha Haschert, Project Planner





Zoning Map



LEGEND

APN: 025-071-19

Assessors Parcels

----- Streets

COMMERCIAL-COMMUNITY

COMMERCIAL-PROF OFFICE

PUBLIC FACILITY



Map Created by County of Santa Cruz Ptanning Department January 2009

EXHIBIT F.

COUNTY OF SANTA CRUZ DISCRETIONARY APPLICATION COMMENTS

Project Planner: Samantha Haschert

Application No.: 08-0538

APN: 025-071-19

Date: March 12, 2009

Time: 08:51:53

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1) SUPERVISOR HEAPOLD - NO COMMENTS REC'D

2) REDEVELOPHENT MAENCY - NO COMMENTS REC'D