

## Staff Report to the **Zoning Administrator**

Application Number: 131082

**Applicant:** Sharon James, Crown Castle Inc.

(for Verizon)

Owner: County of Santa Cruz (Dept. of

Public Works)

**APN:** N/A (in County Right-of-Way)

Agenda Date: October 25, 2013

Agenda Item #: 5

Time: After 9:00 a.m.

Project Description: Proposal to install a microcell wireless communication facility on an existing 43-foot 6-inch tall utility pole, including a cylindrical approximately 24-inch tall and 12inch diameter "omni" or multi-directional antenna, mounted on the side of the pole approximately 26-feet from ground level, and related pole-mounted equipment, as part of a 13 microcell site distributed antenna system (DAS) in the Freedom Boulevard/Day Valley Road portion of the Aptos Hills.

Location: Project (location ID #FB08) is located in County right-of-way on the west side of McDonald Rd. immediately south of intersection with Ramada Lane, adjacent to 361 McDonald Rd. (APN 041-132-63).

Supervisorial District: 2nd District (District Supervisor: Zach Friend)

**Permits Required**: Requires a Commercial Development Permit

Technical Reviews N/A

## **Staff Recommendation:**

Project plans

- Certification that the proposal is exempt from further Environmental Review under the California Environmental Quality Act.
- Approval of Application 131082, based on the attached findings and conditions.

## **Exhibits**

D.

Categorical Exemption (CEQA A. E. Assessor's, Location, Zoning and determination) General Plan Maps **Photo-Simulations** В. Findings F. C.

Conditions G. RF Report

> County of Santa Cruz Planning Department 701 Ocean Street, 4th Floor, Santa Cruz CA 95060

Page 2

APN: N/A - in County Right-of-Way Owner: County of Santa Cruz

## **Parcel Information**

Parcel Size: N/A – project located in County right-of-way

Existing Land Use - Parcel: County right-of-way, utility pole line

Existing Land Use - Surrounding: McDonald Rd. and Ramada Lane roadways, and single

family residential uses on adjacent and nearby parcels

Project Access: Take Hwy. 1 to Freedom Blvd. exit. Take Freedom

Blvd. to left on McDonald Rd. Subject utility pole is located adjacent to 361 McDonald Rd. (APN 041-132-

63) in County right-of-way on the west side of

McDonald Rd. across from, and slightly to the south of,

its intersection with Ramada Lane.

Planning Area: Aptos Hills

Land Use Designation: R-S (Suburban Residential)

Zone District: RA (Residential Agriculture) \_\_ Inside Coastal Zone: X Outside

Appealable to Calif. Coastal Comm. Yes X No

## **Environmental Information**

Geologic Hazards: Not mapped/no physical evidence on site

Soils:

Fire Hazard: Not a mapped constraint

Slopes: N/A

Env. Sen. Habitat: Not mapped/no physical evidence on site

Grading: No grading proposed

Tree Removal: No trees proposed to be removed

Scenic: Not a mapped resource Drainage: Existing drainage adequate

Archeology: Not mapped/no physical evidence on site

## **Services Information**

Urban/Rural Services Line: X Outside Inside

N/A Water Supply:

Sewage Disposal: N/A Fire District: Aptos/La Selva FPD

Drainage District: N/A

## History

There have not been other development applications proposed for this particular utility pole in the past.

## **Project Setting**

The subject utility pole is located next to the shoulder portion of McDonald Rd., in a County

APN: N/A - in County Right-of-Way Owner: County of Santa Cruz

right-of-way area that is zoned RA (Residential Agricultural). All adjacent/nearby parcels are also zoned RA, except the parcels directly across McDonald Rd. (along Ramada Lane) which are zoned R-1-15. All the adjacent parcels contain single family residences and/or outbuildings.

## Zoning & General Plan Consistency

The subject County right-of-way area is located in the RA (Residential Agricultural) zone district, a designation in which Wireless Communications Facilities (WCFs) are "discouraged" but still allowed in the County's WCF Ordinance if they are "collocated" (i.e., antennas of multiple service providers on a single pole or roof) on an existing WCF tower or structure. Utility pole mounted microcells are also considered to be a type of collocation in the WCF Ordinance. Since the proposed WCF is a utility pole mounted microcell as part of a Distributed Antenna System (DAS), it is therefore allowed in the RA zone district. The proposed DAS node/microcell WCF is an allowed use within the zone district, and the zoning is consistent with the site's (R-S) Suburban Residential General Plan designation.

## **Design Review**

The proposed DAS node/microcell complies with the requirements of the County Design Review Ordinance, in that the proposed project will be part of the lower half of an existing utility pole, not increasing its height, and still being relatively visually inconspicuous, and thus will have minimal visual impact on surrounding land uses and the natural landscape.

## Radio Frequency Emissions

The County is prohibited by federal law from denying WCF applications, such as this one, on the basis of the health and/or environmental effects of radio frequency (RF) radiation so long as the WCF complies with the FCC's RF radiation emission limits. A RF radiation emissions calculation report has been prepared for this project by a qualified consulting engineer. The proposed facility is calculated to result in a maximum ambient RF level of no more than 1.3% of the applicable FCC public exposure limit at ground level, and less than 5% of that limit at the second floor level of the nearest 2-story structure.

## **Environmental Review**

Staff has determined that the proposed project is Categorically Exempt from the requirements of the California Environmental Quality Act (CEQA) because it qualifies as "New Construction or Conversion of a Small Structure" (Class 3, Section 15303). The CEQA Categorical Exemption form is attached as Exhibit A.

## Conclusion

As proposed and conditioned, the project is consistent with all applicable codes and policies of the Zoning Ordinance and General Plan/LCP. Please see Exhibit "B" ("Findings") for a complete listing of findings and evidence related to the above discussion.

APN: N/A – in County Right-of-Way Owner: County of Santa Cruz

## **Staff Recommendation**

• Certification that the proposal is exempt from further Environmental Review under the California Environmental Quality Act.

 APPROVAL of Application Number 131082, based on the attached findings and conditions.

Supplementary reports and information referred to in this report are on file and available for viewing at the Santa Cruz County Planning Department, and are hereby made a part of the administrative record for the proposed project.

The County Code and General Plan, as well as hearing agendas and additional information are available online at: <a href="https://www.co.santa-cruz.ca.us">www.co.santa-cruz.ca.us</a>

Report Prepared By: Frank Barron, AICP

Santa Cruz County Planning Department

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Phone Number: (831) 454-2530

E-mail: frank.barron@co.santa-cruz.ca.us

## CALIFORNIA ENVIRONMENTAL QUALITY ACT NOTICE OF EXEMPTION

The Santa Cruz County Planning Department has reviewed the project described below and has determined that it is exempt from the provisions of CEQA as specified in Sections 15061 - 15332 of CEQA for the reason(s) which have been specified in this document.

Application Number: 131082 Assessor Parcel Number: N/A (in County Right-of-Way) Project Location: On the west side of McDonald Rd. immediately south of intersection with Ramada Lane, adjacent to 361 McDonald Rd. (APN 041-132-63).
<b>Project Description:</b> Proposal to install a microcell wireless communication facility (location ID #FB08) on an existing 43-foot 6-inch tall utility pole, including a cylindrical approximately 24-inch tall and 12" in diameter "omni" or multi-directional antenna, mounted on the side of the pole approximately 26-feet from ground level, and related pole-mounted equipment, as part of a 13 microcell site distributed antenna system (DAS) in the Freedom Boulevard/Day Valley Road portion of the Aptos Hills.
Person or Agency Proposing Project: Sharon James, Crown Castle LLC
Contact Phone Number: (408) 468-5553
A The proposed activity is not a project under CEQA Guidelines Section 15378.  B The proposed activity is not subject to CEQA as specified under CEQA Guidelines Section 15060 (c).  C Ministerial Project involving only the use of fixed standards or objective
C. Ministerial Project involving only the use of fixed standards or objective measurements without personal judgment.  D. Statutory Exemption other than a Ministerial Project (CEQA Guidelines Section 15260 to 15285).
Specify type:
E. X Categorical Exemption
Specify type: 3 - New Construction or Conversion of Small Structure (Section 15303)
F. Reasons why the project is exempt:
Construction of a microcell wireless communication facility on an existing utility pole is not anticipated to generate any environmental impacts.
In addition, none of the conditions described in Section 15300.2 apply to this project.

Frank Barron, Project Planner

APN: N/A (in County Right-of-Way) Owner: County of Santa Cruz

## **Development Permit Findings**

1. That the proposed location of the project and the conditions under which it would be operated or maintained will not be detrimental to the health, safety, or welfare of persons residing or working in the neighborhood or the general public, and will not result in inefficient or wasteful use of energy, and will not be materially injurious to properties or improvements in the vicinity.

This finding can be made, in that the project is located in an area designated for Wireless Communication Facility, including DAS node/microcell, uses and is not encumbered by physical constraints to development. Construction will comply with prevailing building technology, the California Building Code, and the County Building ordinance to insure the optimum in safety and the conservation of energy and resources. The proposed DAS node/microcell will not deprive adjacent properties or the neighborhood of light, air, or open space, in that the structure meets all current setbacks that ensure access to these amenities.

2. That the proposed location of the project and the conditions under which it would be operated or maintained will be consistent with all pertinent County ordinances and the purpose of the zone district in which the site is located.

This finding can be made, in that the proposed location of the DAS node/microcell and the conditions under which it would be operated or maintained will be consistent with all pertinent County ordinances and the purpose of the RA (Residential Agricultural) zone district as the proposed DAS node/microcell will meet all current site standards for the zone district.

3. That the proposed use is consistent with all elements of the County General Plan and with any specific plan which has been adopted for the area.

This finding can be made, in that the proposed DAS node/microcell use is consistent with the use and density requirements specified for the Suburban Residential (R-S) land use designation in the County General Plan.

The proposed DAS node/microcell will not adversely impact the light, solar opportunities, air, and/or open space available to other structures or properties, and meets all current site and development standards for the zone district, in that the DAS node/microcell will not adversely shade adjacent properties, and will meet current setbacks for the zone district.

The proposed DAS node/microcell will be properly proportioned to the utility pole and will fit in with the character of the neighborhood. The proposed DAS node/microcell will comply with the site standards for the RA zone district (including height) and will result in a structure consistent with a design that could be approved on any similar utility pole in the vicinity.

4. That the proposed use will not overload utilities and will not generate more than the acceptable level of traffic on the streets in the vicinity.

This finding can be made, in that the proposed DAS node/microcell is to be constructed on an existing utility pole, and will not overload the pole structurally, nor will it overload the electric

APN: N/A (in County Right-of-Way) Owner: County of Santa Cruz

capacity of PG&E's network. Nor will it overload the land line telephone network, as the proposed DAS will be connected to a newly installed high capacity fiber optic overhead cable network. There will be no additional traffic generated by the proposed project.

5. That the proposed project will complement and harmonize with the existing and proposed land uses in the vicinity and will be compatible with the physical design aspects, land use intensities, and dwelling unit densities of the neighborhood.

This finding can be made, in that the proposed structure is located in a mixed neighborhood containing a variety of architectural styles, and the proposed DAS node/microcell is not inconsistent with the land use intensity and density of the neighborhood.

6. The proposed development project is consistent with the Design Standards and Guidelines (sections 13.11.070 through 13.11.076), and any other applicable requirements of this chapter.

This finding can be made, in that the proposed DAS node/microcell will be of an appropriate scale and type of design that will not diminish the aesthetic qualities of the surrounding properties and will not reduce or visually impact available open space in the surrounding area.

APN: N/A (in County Right-of-Way) Owner: County of Santa Cruz

## Wireless Communication Facility Use Permit Findings

1. The development of the proposed wireless communications facility (WCF) as conditioned will not significantly affect any designated visual resources, environmentally sensitive habitat resources (as defined in the Santa Cruz County General Plan/LCP Sections 5.1, 5.10, and 8.6.6.), and/or other significant County resources, including agricultural, open space, and community character resources; or there are no other environmentally equivalent and/or superior and technically feasible alternatives to the proposed wireless communications facility as conditioned (including alternative locations and/or designs) with less visual and/or other resource impacts and the proposed facility has been modified by condition and/or project design to minimize and mitigate its visual and other resource impacts.

This finding can be made, in that the proposed WCF is of the microcell type which, due to its small size and co-location onto an existing utility pole, is the least visually obtrusive type of WCF. Moreover, its installation and use in a road right-of-way will not impact any sensitive habitat resources or other significant County resources, including agricultural, open space, and community character resources. Finally, there are no other environmentally equivalent and/or superior and technically feasible alternatives to the proposed microcell designs that have less visual and/or other resource impacts.

2. The site is adequate for the development of the proposed wireless communications facility and, for sites located in one of the prohibited and/or restricted areas set forth in Sections 13.10.661(b) and 13.10.661 (c), that the applicant has demonstrated that there are not environmentally equivalent or superior and technically feasible: (1) alternative sites outside the prohibited and restricted areas; and/or (2) alternative designs for the proposed facility as conditioned.

This finding can be made, in that the proposed DAS node/microcell is to consist of antennas mounted upon an existing utility pole in the County right-of-way, an area where numerous utility poles are already located. Microcell WCF installations co-located on existing utility poles, such as these, are encouraged in the WCF Ordinance as the preferred WCF design, due to their relatively inconspicuous nature.

3. The subject property upon which the wireless communications facility is to be built is in compliance with all rules and regulations pertaining to zoning uses, subdivisions and any other applicable provisions of this title (County Code 13.10.660) and that all zoning violation abatement costs, if any, have been paid.

This finding can be made, in that the existing infrastructure uses of the subject right-of-way are in compliance with the requirements of the zone districts and General Plan designations, in which they are located, and that there are no outstanding or unpaid zoning violation abatement costs.

APN: N/A (in County Right-of-Way)
Owner: County of Santa Cruz

4. The proposed wireless communication facility as conditioned will not create a hazard for aircraft in flight.

This finding can be made, in that the proposed microcell WCF antenna will be located on an approximately 43-foot 6-inch tall existing utility pole, the top of which is at a height too low to interfere with the observed height of aircraft from nearby airports.

5. The proposed wireless communication facility as conditioned is in compliance with all FCC and California PUC standards and requirements.

This finding can be made, in that the maximum ambient RF levels at ground level due to the proposed WCF operations are calculated to be no more than 1.3% of the most restrictive applicable (i.e., FCC) limit, and less than 5% of that limit at the nearest second story level.

APN: N/A (in County Right-of-Way)
Owner: County of Santa Cruz

## **Conditions of Approval**

Exhibit D: Project Plans, 5 sheets, prepared by HP Communications, Inc., dated 2/8/13

- I. This permit authorizes the construction of a microcell wireless communication facility (location ID #FB08) on an existing 43-foot 6-inch tall utility pole, including a cylindrical approximately 24-inch tall and 12" in diameter "omni" or multi-directional antenna, mounted on the side of the pole approximately 26-feet from ground level, and related pole-mounted equipment, as part of a 13 microcell site distributed antenna system (DAS) in the Freedom Boulevard/Day Valley Road portion of the Aptos Hills. This approval does not confer legal status on any existing structure(s) or existing use(s) on the subject site that are not specifically authorized by this permit. Prior to exercising any rights granted by this permit including, without limitation, any construction or site disturbance, the applicant/owner shall:
  - A. Sign, date, and return to the Planning Department one copy of the approval to indicate acceptance and agreement with the conditions thereof.
  - B. Obtain a Building Permit from the Santa Cruz County Building Official.

Any outstanding balance due to the Planning Department must be paid prior to making a Building Permit application. Applications for Building Permits will not be accepted or processed while there is an outstanding balance due.

- C. Obtain an Encroachment Permit from the Department of Public Works for all work performed in the County road right-of-way.
- D. Submit proof that these conditions have been recorded in the official records of the County of Santa Cruz (Office of the County Recorder) within 30 days from the effective date of this permit.
- II. Prior to issuance of a Building Permit the applicant/owner shall:
  - A. Submit final architectural plans for review and approval by the Planning Department. The final plans shall be in substantial compliance with the plans marked Exhibit "D" on file with the Planning Department. Any changes from the approved Exhibit "D" for this development permit on the plans submitted for the Building Permit must be clearly called out and labeled by standard architectural methods to indicate such changes. Any changes that are not properly called out and labeled will not be authorized by any Building Permit that is issued for the proposed development. The final plans shall include the following additional information:
    - 1. One elevation shall indicate materials and colors as they were approved by this Discretionary Application. If specific materials and colors have not been approved with this Discretionary Application, in addition to showing

APN: N/A (in County Right-of-Way)
Owner: County of Santa Cruz

the materials and colors on the elevation, the applicant shall supply a color and material board in 8 1/2" x 11" format for Planning Department review and approval.

- 2. Details showing compliance with any fire department requirements, as applicable.
- B. Submit four copies of the approved Discretionary Permit with the Conditions of Approval attached. The Conditions of Approval shall be recorded prior to submittal, if applicable.
- C. Meet all requirements and pay any applicable plan check fee of the Aptos/La Selva Beach Fire Protection District.
- III. All construction shall be performed according to the approved plans for the Building Permit. Prior to final building inspection, the applicant/owner must meet the following conditions:
  - A. All site improvements shown on the final approved Building Permit plans shall be installed.
  - B. All inspections required by the building permit shall be completed to the satisfaction of the County Building Official.
  - C. Pursuant to Sections 16.40.040 and 16.42.080 of the County Code, if at any time during site preparation, excavation, or other ground disturbance associated with this development, any artifact or other evidence of an historic archaeological resource or a Native American cultural site is discovered, the responsible persons shall immediately cease and desist from all further site excavation and notify the Sheriff-Coroner if the discovery contains human remains, or the Planning Director if the discovery contains no human remains. The procedures established in Sections 16.40.040 and 16.42.080, shall be observed.

## IV. Operational Conditions

- A. In the event that future County inspections of the subject property disclose noncompliance with any Conditions of this approval or any violation of the County Code, the owner shall pay to the County the full cost of such County inspections, including any follow-up inspections and/or necessary enforcement actions, up to and including permit revocation.
- B. The wireless communication facility may not be connected to a power source or operated until a final inspection and clearance from the Santa Cruz County Planning Department has been received.
- C. The use of temporary generators to power the wireless communication facility is not allowed.

APN: N/A (in County Right-of-Way) Owner: County of Santa Cruz

- D. The exterior finish and materials of the wireless communication facility must be maintained on an annual basis to continue to blend with the existing trees and utilities infrastructure. Additional paint and/or replacement materials shall be installed as necessary to blend the wireless communication facility with the existing trees and utilities infrastructure to maintain visual appearance as approved.
- E. The operator of the wireless communication facility must submit within 90 days of commencement of normal operations (or within 90 days of any major modification of power output of the facility) a written report to the Santa Cruz County Planning Department documenting the measurements and findings with respect to compliance with the established Federal Communications Commission (FCC) Non-Ionizing Electromagnetic Radiation (NEIR) exposure standard. The wireless communication facility must remain in continued compliance with the NEIR standard established by the FCC at all times. Failure to submit required reports or to remain in continued compliance with the NEIR standard established by the FCC will be a violation of the terms of this permit.
- F. If, in the future, the pole based utilities are relocated underground at this location, the operator of the wireless communication facility must abandon the facility and be responsible for the removal of all permanent structures and the restoration of the site as needed to re-establish the area consistent with the character of the surrounding natural landscape.
- G. If, as a result of future scientific studies and alterations of industry-wide standards resulting from those studies, substantial evidence is presented to Santa Cruz County that radio frequency transmissions may pose a hazard to human health and/or safety, the Santa Cruz County Planning Department shall set a public hearing and in its sole discretion, may revoke or modify the conditions of this permit.
- H. If future technological advances would allow for reduced visual impacts resulting from the proposed telecommunication facility, the operator of the wireless communication facility must make those modifications which would allow for reduced visual impact of the proposed facility as part of the normal replacement schedule. If, in the future, the facility is no longer needed, the operator of the wireless communication facility must abandon the facility and be responsible for the removal of all permanent structures and the restoration of the site as needed to re-establish the area consistent with the character of the surrounding natural landscape.
- I. Any modification in the type of equipment shall be reviewed and acted on by the Planning Department staff. The County may deny the modification or amend the approved conditions at that time, or the Planning Director may refer it for public hearing before the Zoning Administrator.

APN: N/A (in County Right-of-Way)
Owner: County of Santa Cruz

- J. <u>Transfer of Ownership</u>: In the event that the original permittee sells its interest in the permitted wireless communications facility, the succeeding carrier shall assume all responsibilities concerning the project and shall be held responsible to the County for maintaining consistency with all project conditions of approval, including proof of liability insurance. Within 30-days of a transfer of ownership, the succeeding carrier shall provide a new contact name to the Planning Department.
- K. In the event that future County inspections of the subject property disclose noncompliance with any Conditions of this approval or any violation of the County Code, the owner shall pay to the County the full cost of such County inspections, including any follow-up inspections and/or necessary enforcement actions, up to and including permit revocation.
- V. As a condition of this development approval, the holder of this development approval ("Development Approval Holder"), is required to defend, indemnify, and hold harmless the COUNTY, its officers, employees, and agents, from and against any claim (including attorneys' fees), against the COUNTY, it officers, employees, and agents to attack, set aside, void, or annul this development approval of the COUNTY or any subsequent amendment of this development approval which is requested by the Development Approval Holder.
  - A. COUNTY shall promptly notify the Development Approval Holder of any claim, action, or proceeding against which the COUNTY seeks to be defended, indemnified, or held harmless. COUNTY shall cooperate fully in such defense. If COUNTY fails to notify the Development Approval Holder within sixty (60) days of any such claim, action, or proceeding, or fails to cooperate fully in the defense thereof, the Development Approval Holder shall not thereafter be responsible to defend, indemnify, or hold harmless the COUNTY if such failure to notify or cooperate was significantly prejudicial to the Development Approval Holder.
  - B. Nothing contained herein shall prohibit the COUNTY from participating in the defense of any claim, action, or proceeding if both of the following occur:
    - 1. COUNTY bears its own attorney's fees and costs; and
    - 2. COUNTY defends the action in good faith.
  - C. <u>Settlement</u>. The Development Approval Holder shall not be required to pay or perform any settlement unless such Development Approval Holder has approved the settlement. When representing the County, the Development Approval Holder shall not enter into any stipulation or settlement modifying or affecting the interpretation or validity of any of the terms or conditions of the development approval without the prior written consent of the County.
  - D. <u>Successors Bound</u>. "Development Approval Holder" shall include the applicant and the successor'(s) in interest, transferee(s), and assign(s) of the applicant.

APN: N/A (in County Right-of-Way) Owner: County of Santa Cruz

Minor variations to this permit which do not affect the overall concept or density may be approved by the Planning Director at the request of the applicant or staff in accordance with Chapter 18.10 of the County Code.

Please note: This permit expires three years from the effective date listed below unless a building permit (or permits) is obtained for the primary structure described in the development permit (does not include demolition, temporary power pole or other site preparation permits, or accessory structures unless these are the primary subject of the development permit). Failure to exercise the building permit and to complete all of the construction under the building permit, resulting in the expiration of the building permit, will void the development permit, unless there are special circumstances as determined by the Planning Director.

Deputy Zoning Adr	ninistrator	Project Planner	
Wanda Williams		Frank Barron, AICP	
Expiration Date:		\$ ·	
Effective Date:			
Approval Date:	· <del>.</del>		

Appeals: Any property owner, or other person aggrieved, or any other person whose interests are adversely affected by any act or determination of the Zoning Administrator, may appeal the act or determination to the Planning Commission in accordance with chapter 18.10 of the Santa Cruz County Code.







MCROWN

NECT INFORMATION

890 TASMAN DRIVE MRJYTAS, CA. 85035-7439 PHONE (408) 854-1580

FREEDON
NODE VAZ FROS
283-343 M-BOMALD RD
APTOS, CA 85003

## **NODE VRZ\_FB08** FREEDOM

293-343 McDONALD RD, APTOS, CA 95003



ALL WORK AND MATERIALS SHALL BE PERFORMED AND INSTALLED IN ACCORDANCE WITH THE CURRENT EDITIONS OF THE FOLLOWING CODES AS ADDITED BY THE LOCAL GOVERNING AUTHORISMS OF THE FOLLOWING CODES AS ADDITED BY THE LOCAL GOVERNING AUTHORISMS OF LAWS IS TO BE COUNTRULED TO PERSAN TWENK NO LOWFORMERS OF THE MESSAGE GOVERNING LOCKES

6. BTATE PLANSING CODE 9. 8TATE ELECTRIC CODE 7. LOCAL BUILDING CODE 9. CTTY/COLINTY CIRCINANCIAN

Knew what's below. Call before you dig. Call 811 Before you Dig!



MCROWN

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SHEET INDEX	SITE SURVEY	UTILITY POLE EQUIPMENT TYPICALS	UTILITY POLE EQUIPMENT PROFILES	SITE PLAN	TITLE SHEET	DESCRIPTION
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PROJECT SUMMARY

PROJECT DESCRIPTION

PROJECT SCOPE

THE PROJECT CONSISTS OF THE INSTALLATION AND OPERATION OF WRELESS EQUIPMENT AND ANTENNAS FOR CROWN CASTLE ON EXISTING WOOD UTILITY POLES

INSTALL NEW WIRELESS ECUPINENT AND ANTENNAS AND AL ASSOCIATED BRACKETS IN ACCORDANCE TO CONSTRUCTION SPECIFICATIONS RELAVEAUGE ANY EXISTING FACULTIES IN ACCORDANCE TO GOVERNING CONSTRUCTION QUIDELINES

DO NOT SCALE DRAWINGS

STREET SIDE

PAD CENTER J ANTENNA HEIGHT

27-0" TO RAD CENTER 28-0" TO TCP OF ANTENN

293-344 MEDOWALD RD APT OS. CA 95003 NIA / WOOO POLE

PROPERTY INFORMATION
CHOWNCASTLE

CODE COMPLIANCE

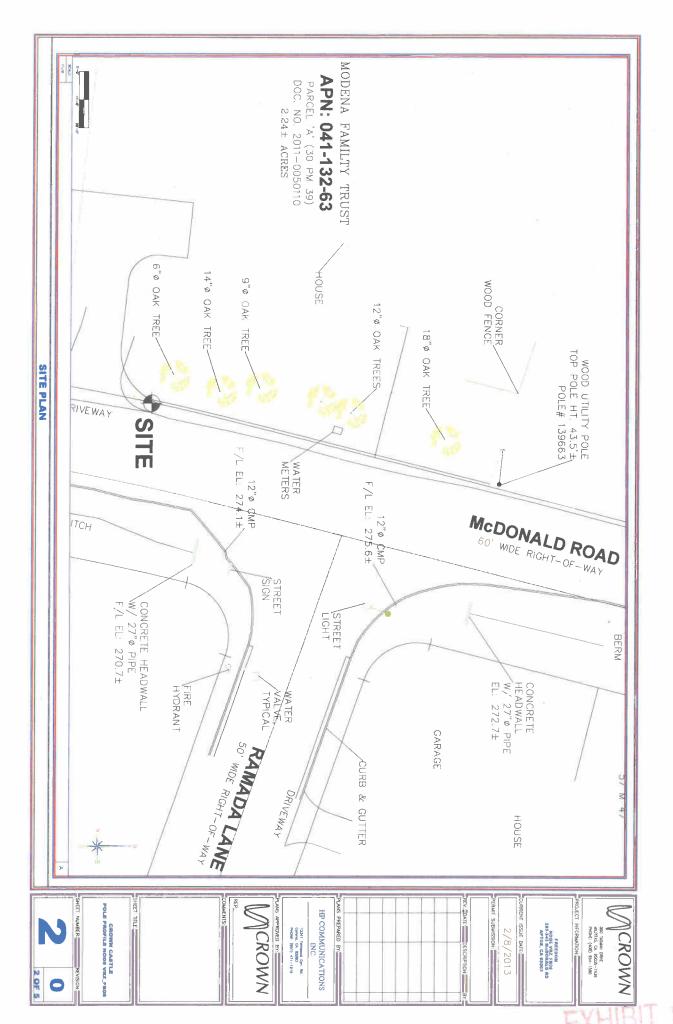


13341 Termssod Cym Rd Carlong CA 92883 PHONE: (651) 471—1919	HP COMMUNICATIONS	ANS PREPARED BY:					
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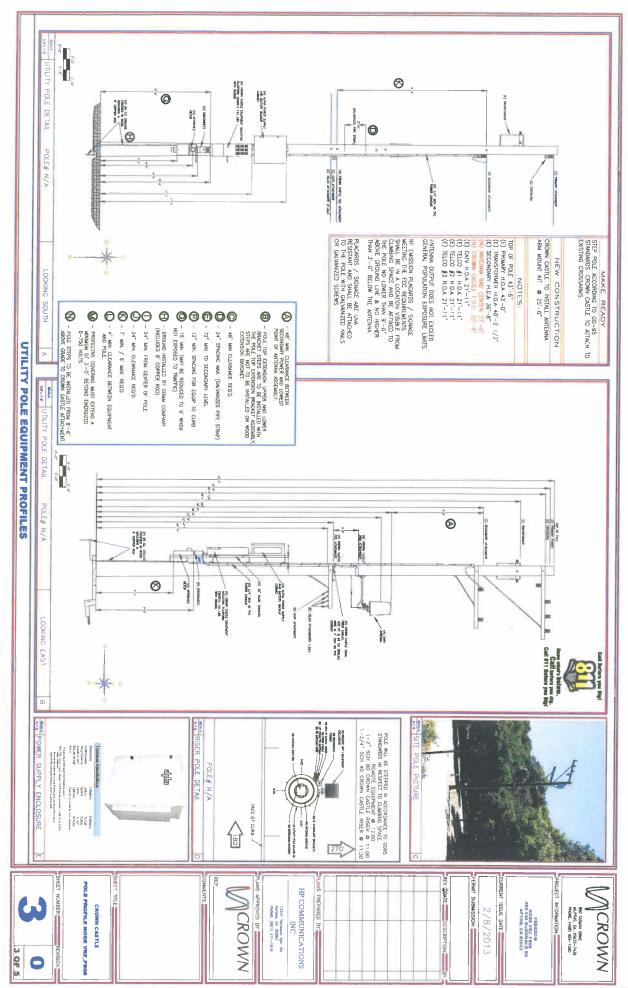


EXHIBIT D

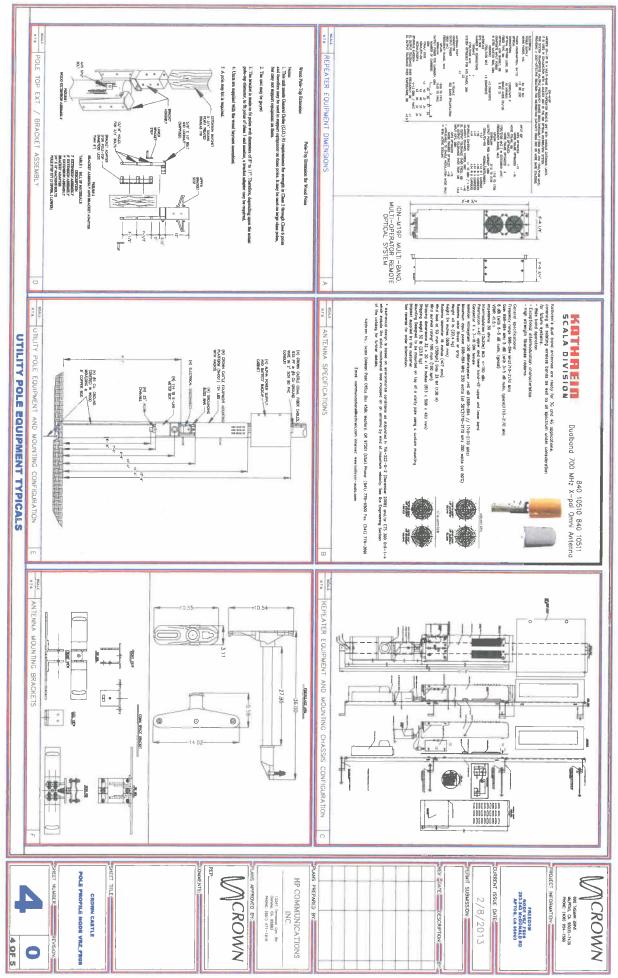
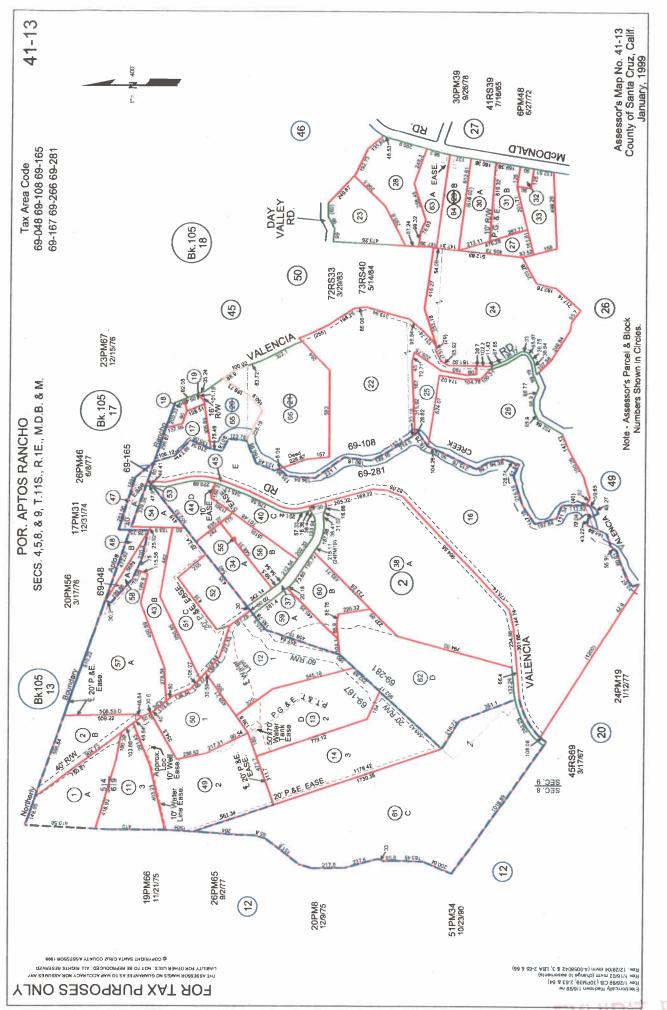


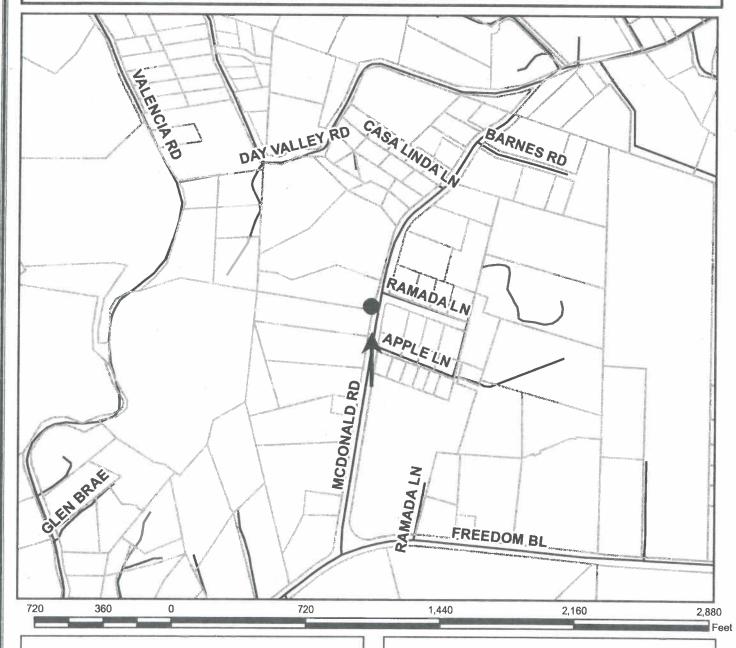
EXHIBIT D

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## **Location Map**





- Cell Site Location
- Assessors Parcels

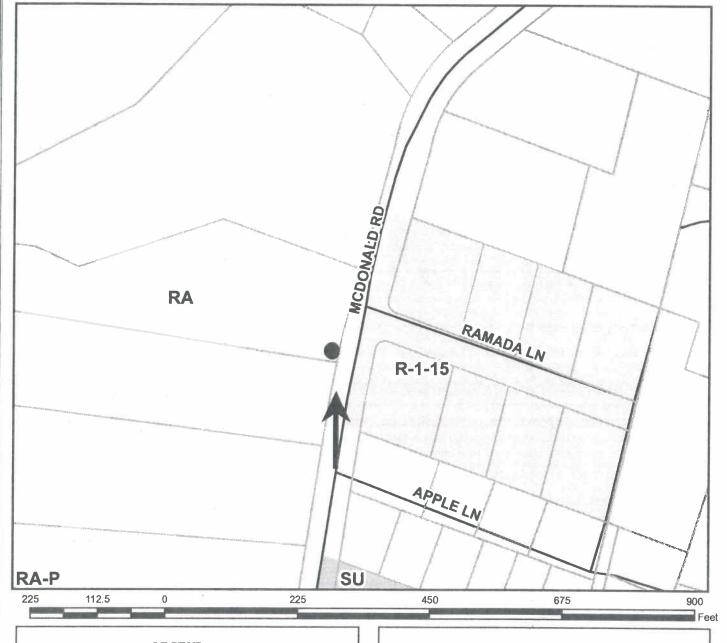
---- Streets



Map Created by County of Santa Cruz Planning Department April 2013



## Zoning Map





- Cell Site Location
- Assessors Parcels
- ---- Streets

AGRICULTURE RESIDENTIAL

RESIDENTIAL-SINGLE FAMILY

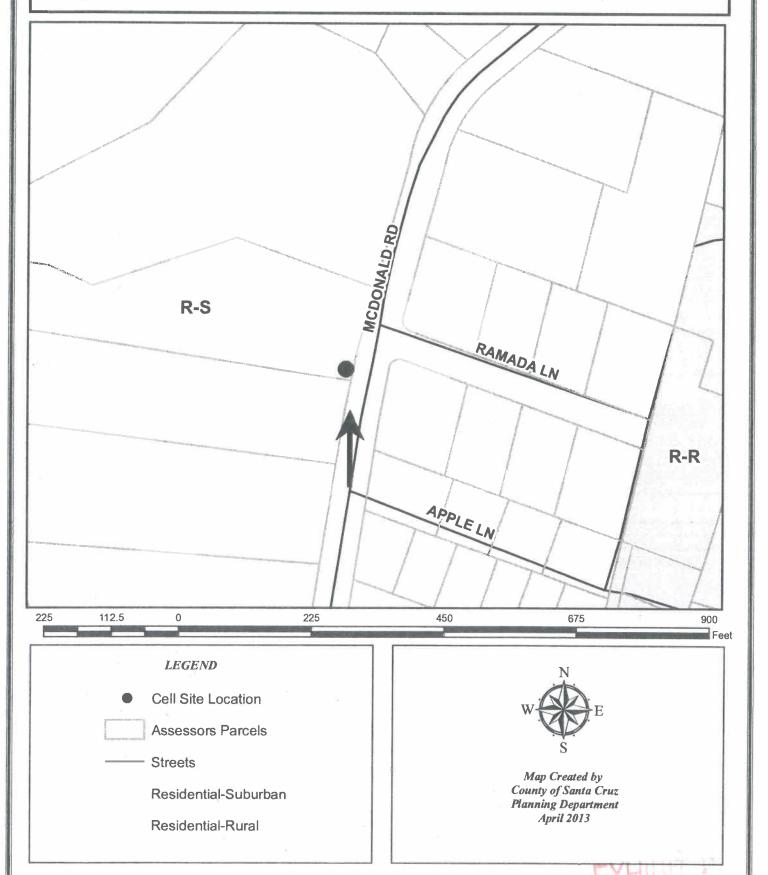
SPECIAL USE



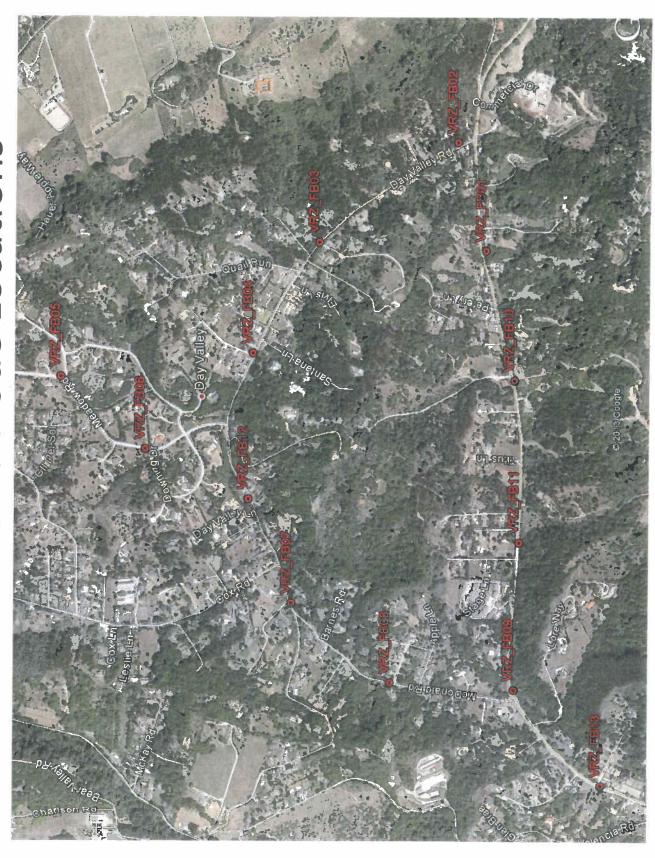
Map Created by County of Santa Cruz Planning Department April 2013



## General Plan Designation Map



# Freedom Blvd Node Locations





## JERROLD T. BUSHBERG Ph.D., DABMP, DABSNM, FAAPM ♦ HEALTH AND MEDICAL PHYSICS CONSULTING ♦

## 7784 Oak Bay Circle Sacramento, CA 95831 (800) 760-8414-jbushberg@hampc.com

Bhavani Yella Crown Castle 890 Tasman Drive Milpitas, CA 95035

May 20, 2013

## Introduction

At your request, I have reviewed the technical specifications and calculated the maximum potential radiofrequency, (RF), power density from the proposed Crown Castle (CC) omni Distributed Antenna System (DAS) sites proposed for the right-of-way in Aptos, CA. A DAS is a network of spatially separated antenna sites called "nodes" connected to a common source that provides wireless service within a geographic area. DAS antennae are typically installed near the top of light standards or on utility poles. The idea is to split the transmitted signal among several antenna sites, separated in space so as to provide coverage over the same area as a single antenna but with reduced total power and improved reliability. Thus a single antenna radiating at high power is replaced by a group (i.e., network) of low-power antennas to cover the same area. Some of the other advantages of DAS include the ability to provide service for multiple wireless carriers without the need to have separate antenna sites for each carrier at each location and the ability to place the antennae on existing vertical structures such as light or utility poles.

These proposed DAS nodes will utilize one omni antennae mounted on the top of utility poles. The antenna specified is Kathrein antennae model #840-10510. The maximum effective radiated power (ERP) from the omni antennae will be up to 43.65 watts at approximately 775 MHz utilizing LTE transmission technology; 34.67 watts at approximately 850 MHz and 77.62 watts at approximately 1,900 MHz utilizing CDMA/EVDO transmission technology. The distance from the antenna center to the ground will be at least 27 feet. A list of the proposed DAS node locations and an example of the site configuration are shown in attachment one. The antenna specification details are depicted in attachment two. This analysis represents the worst case RF exposure of any of the proposed utility pole mounted omni DAS node locations.

## **Calculation Methodology**

Calculations at the level of the antenna were made in accordance with the cylindrical model recommendations for near-field analysis contained in the Federal Communications Commission, Office of Engineering and Technology Bulletin 65 (OET 65) entitled "Evaluating Compliance with FCC-Guidelines for Human Exposure to Radiofrequency Electromagnetic Fields." RF exposure calculations at ground level were made using equation 10 from the same OET document. Several assumptions were made in order to provide the most conservative or "worst case" projections of power densities. Calculations were made assuming all channels were operating simultaneously at their maximum design effective radiated power. Attenuation (weakening) of the signal that would result from surrounding foliage or buildings was ignored. Buildings or other structures can reduce the signal strength by a factor of 10 (i.e., 10 dB) or more depending upon the construction material.

In addition, for ground level calculations, the ground or other surfaces were considered to be perfect reflectors (which they are not) and the RF energy was assumed to overlap and interact constructively at all locations (which they would not) thereby resulting in the calculation of the maximum potential exposure. In fact, the accumulations of all these very conservative assumptions, will significantly overestimate the actual exposures that would typically be expected from such a facility. However, this method is a prudent approach that errs on the side of safety.

## **RF Safety Standards**

The two most widely recognized standards for protection against RF field exposure are those published by the American National Standards Institute (ANSI) C95.1 and the National Council on Radiation Protection and measurement (NCRP) report #86. The NCRP is a private, congressionally chartered institution with the charge to provide expert analysis of a variety of issues (especially health and safety recommendations) on radiations of all forms. The scientific analyses of the NCRP are held in high esteem in the scientific and regulatory community both nationally and internationally. In fact, the vast majority of the radiological health regulations currently in existence can trace their origin, in some way, to the recommendations of the NCRP.

All RF exposure standards are frequency-specific, in recognition of the differential absorption of RF energy as a function of frequency. The most restrictive exposure levels in the standards are associated with those frequencies that are most readily absorbed in humans. Maximum absorption occurs at approximately 80 MHz in adults. The NCRP maximum allowable continuous occupational exposure at this frequency is 1,000  $\mu$ W/cm². This compares to 2,933  $\mu$ W/cm² at cellular frequencies and 5,000  $\mu$ W/cm² at PCS frequencies that are absorbed much less efficiently than exposures in the VHF TV band.

The traditional NCRP philosophy of providing a higher standard of protection for members of the general population compared to occupationally exposed individuals, prompted a two-tiered safety standard by which levels of allowable exposure were substantially reduced for "uncontrolled " (e.g., public) and continuous exposures. This measure was taken to account for the fact that workers in an industrial environment are typically exposed no more than eight hours a day while members of the general population in proximity to a source of RF radiation may be exposed continuously. This additional protection factor also provides a greater margin of safety for children, the infirmed, aged, or others who might be more sensitive to RF exposure. After several years of evaluating the national and international scientific and biomedical literature, the members of the NCRP scientific committee selected 931 publications in the peer-reviewed scientific literature on which to base their recommendations. The current NCRP recommendations limit continuous public exposure at cellular frequencies (e.g.,  $\sim$ 820MHz) to 550  $\mu$ W/cm² and to 1,000  $\mu$ W/cm² at PCS frequencies ( $\sim$ 1,900 MHz).

The 1992 ANSI standard was developed by Scientific Coordinating Committee 28 (SCC 28) under the auspices of the Institute of Electrical and Electronic Engineers (IEEE). This standard, entitled "IEEE Standards for Safety Levels with Respect to Human Exposure to Radio Frequency Electromagnetic Fields, 3 kHz to 300 GHz" (IEEE C95.1-1991), was issued in April 1992 and subsequently adopted by ANSI. A revision of this standard (C95.1-2005) was completed in October 2005 by SCC 39 the IEEE International Committee on Electromagnetic Safety. Their recommendations are similar to the NCRP recommendations for the maximum permissible exposure (MPE) to the public PCS frequencies (950  $\mu$ W/cm² for continuous exposure at 1,900 MHz) and incorporates the convention of providing for a greater margin of safety for public as compared with occupational exposure. Higher whole body exposures are allowed for brief periods provided that no 30 minute time-weighted average exposure exceeds these aforementioned limits.



On August 9, 1996, the Federal Communications Commission (FCC) established a RF exposure standard that is a hybrid of the current ANSI and NCRP standards. The maximum permissible exposure values used to assess environmental exposures are those of the NCRP (i.e., maximum public continuous exposure at cellular and PCS frequencies of 550 μW/cm<sup>2</sup> and 1,000 μW/cm<sup>2</sup> respectively). The FCC issued these standards in order to address its responsibilities under the National Environmental Policy Act (NEPA) to consider whether its actions will "significantly affect the quality of the human environment." In as far as there was no other standard issued by a federal agency such as the Environmental Protection Agency (EPA), the FCC utilized their rulemaking procedure to consider which standards should be adopted. The FCC received thousands of pages of comments over a three-year review period from a variety of sources including the public, academia. federal health and safety agencies (e.g., EPA & FDA) and the telecommunications industry. The FCC gave special consideration to the recommendations by the federal health agencies because of their special responsibility for protecting the public health and safety. In fact, the MPE values in the FCC standard are those recommended by EPA and FDA. The FCC standard incorporates various elements of the 1992 ANSI and NCRP standards which were chosen because they are widely accepted and technically supportable. There are a variety of other exposure guidelines and standards set by other national and international organizations and governments, most of which are similar to the current ANSI/IEEE or NCRP standard, figure one.

The FCC standards "Guidelines for Evaluating the Environmental Effects of Radiofrequency Radiation" (Report and Order FCC 96-326) adopted the ANSI/IEEE definitions for controlled and uncontrolled environments. In order to use the higher exposure levels associated with a controlled environment, RF exposures must be occupationally related (e.g., wireless company RF technicians) and they must be aware of and have sufficient knowledge to control their exposure. All other environmental areas are considered uncontrolled (e.g., public) for which the stricter (i.e., lower) environmental exposure limits apply. All carriers were required to be in compliance with the new FCC RF exposure standards for new telecommunications facilities by October 15, 1997. These standards applied retroactively for existing telecommunications facilities on September 1, 2000.

The task for the physical, biological, and medical scientists that evaluate health implications of the RF data base has been to identify those RF field conditions that can produce harmful biological effects. No panel of experts can guarantee safe levels of exposure because safety is a null concept, and negatives are not susceptible to proof. What a dispassionate scientific assessment can offer is the presumption of safety when RF-field conditions do not give rise to a demonstrable harmful effect.

## **Summary & Conclusions**

All CC utility pole DAS nodes listed in attachment one, operating with the characteristics as specified above and observing an three foot public exclusion zone directly in front of and at the same elevation as the antenna, will be in full compliance with FCC RF public and occupational safety exposure standards. These transmitters, by design and operation, are low-power devices. Even under maximal exposure conditions in which the antenna is transmitting at its greatest design basis ERP, the maximum exposure at the elevation of the antenna will not result in RF exposures in excess of the FCC public RF safety standard at three or more feet from the surface of antenna, (see appendix A-1). The maximum RF exposure at ground level will not be in excess of 1.3% of, (i.e., 76 times lower than), the FCC public safety standard, (see appendix A-2).

A chart of the electromagnetic spectrum and a comparison of RF power densities from various common sources is presented in figures two and three respectively in order to place exposures from DAS wireless systems in perspective. RF exposure in the neighborhood served by this and other DAS sites are very low due

to three main factors. First, as previously stated, DAS is a relatively low-power technology. The maximum power into the antennae will be less than 50.72 watts. In addition, DAS sites utilize antenna that focus the RF energy in the vertical plane toward the horizon, (i.e., parallel with the ground at the level of the antenna), thus only a very small percentage of the RF energy is emitted directly down toward the ground. This is similar to a lighthouse beacon that sends the majority of its light out toward the horizon with very little reaching the base of the lighthouse or people living nearby. Finally, as shown on the graph in appendix A-2, as one gets farther away from the site, the change in RF exposure intensity becomes more uniform with distance. Eventually there is a very rapid and consistent decrease in exposure with distance. Like all forms of electromagnetic energy, including light, the decrease in exposure at this point is proportional to the square of the increased distance. Thus, if the exposure at this point was 1% of the public exposure standard and one simply moved 10 times further away, (all other conditions being the same), the exposure would be  $10^2$  or 100 times less than before (i.e., 0.01% of the public exposure standard).

It is also important to realize that the FCC maximum allowable exposures are not set at a threshold between safety and known hazard but rather at 50 times below a level that the majority of the scientific community believes may pose a health risk to human populations. Thus, the previously mentioned maximum ground level exposure from these sites represents a "safety margin" from this threshold of potentially adverse health effects of more than 3,840 times.

Given the low levels of radiofrequency fields that would be generated from these CC antenna installations and given the evidence on RF biological effects in a large data base, there is no scientific basis to conclude that harmful effects will attend the utilization of these proposed wireless telecommunications facilities. This conclusion is supported by a large number of scientists that have participated in standard-setting activities in the United States who are overwhelmingly agreed that RF radiation exposure below the FCC exposure limits has no demonstrably harmful effects on humans. An RF notice sign, containing appropriate contact information and indicating the stay back distance beyond which the RF exposures do not exceed the public maximum permissible exposure, should be placed near the antenna (see appendix A-3).

These findings are based on my professional evaluation of the scientific issues related to the health and safety of non-ionizing electromagnetic radiation and my analysis of the technical specification as provided by CC. The opinions expressed herein are based on my professional judgement and are not intended to necessarily represent the views of any other organization or institution. Please contact me if you require any additional information.

Sincerely,

Jerrold T. Bushberg Ph.D., DABMP, DABSNM

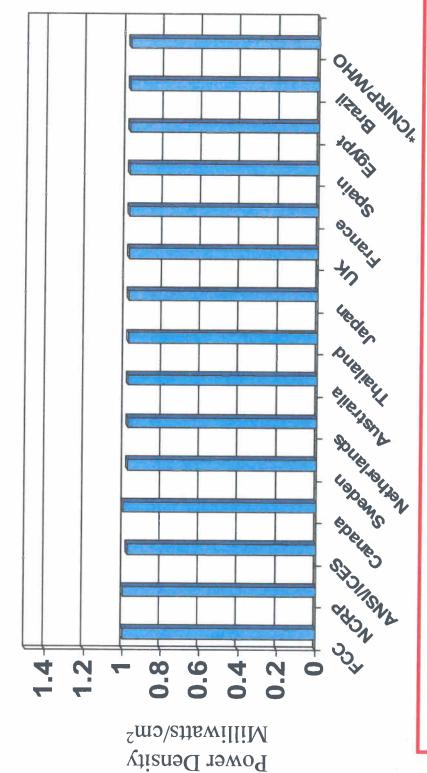
Diplomate, American Board of Medical Physics (DABMP)

Diplomate, American Board of Science in Nuclear Medicine (DABSNM)

Fellow, American Association of Physicists in Medicine (FAAPM)

Enclosures: Figures 1-3; Attachment 1,2; Appendices A1-A3 and Statement of Experience.

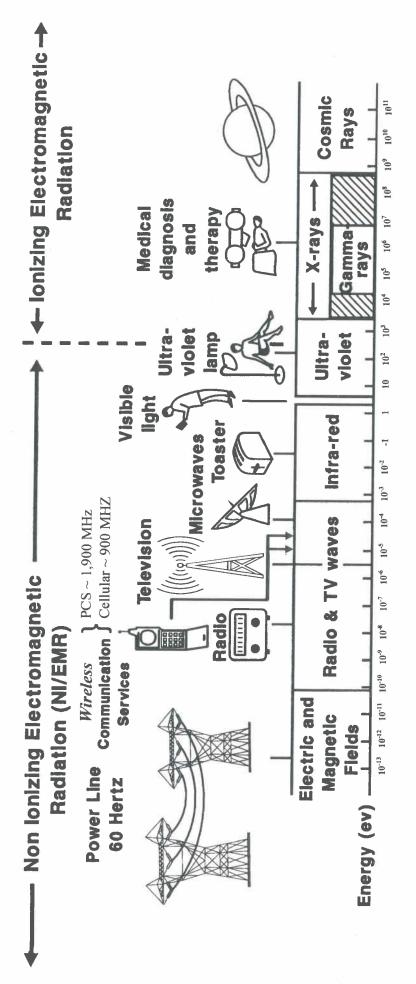
## Exposure Standards (DAS @ 1,950 MHz) National and International Public RF



\*International Commission on Non-Ionizing Radiation Protection (ICNIRP) Public Safety Exposure Standard. ICNIRP standard recommended by the World Health Organization (WHO). Members of the ICNIRP Scientific Committee were from: Hungary
 United States · United Kingdom · Sweden Australia · Italy

Figure 1

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# The Electromagnetic Spectrum

Figure 2

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## Sypical Exposure from Various Radio Frequency / Microwave Sources

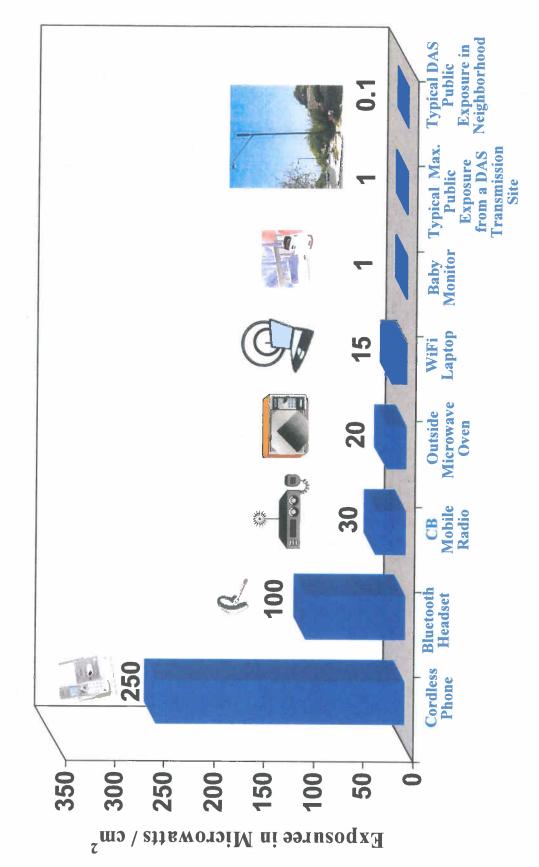


Figure 3

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## **Attachment 1**

List of Proposed Utility Pole Omni Antenna DAS Node Locations and Example of Proposed Utility Pole Mounted Omni Antenna

- [		သ	Configuration #1:0mni Antennae	
Node ID Antenna	enna	Structure Type	Location	Centerline (ft)
VRZ_FB01 Ka	Kathrein Scala - 840 10510 Utility pole	Utility pole	5288 Freedom Boulevard, Aptos, CA	41'-6"
VRZ_FB02 K	Kathrein Scala - 840 10510 Utility pole	Utility pole	5101 Freedom Blvd Aptos, CA 95003	36'-5"
VRZ_FB03 k	Kathrein Scala - 840 10510 Utility pole	Utility pole	1701-1705 Day Valley Rd Aptos, CA 95003	51-'6"
VRZ_FB04	Kathrein Scala - 840 10510 Utility pole	Utility pole	1400-1428 Day Valley Rd, Aptos, CA 95003	42'
VRZ_FB05	Kathrein Scala - 84010525	Utility pole	1200-1286 Day Valley Rd, Aptos, CA 95003	33'-10 1/2"
VRZ_FB06	Kathrein Scala - 84010525	Utility pole	400-698 Cil Del Sol, Aptos, CA 95003	46'-6 1%"
VRZ_FB07	Kathrein Scala - 840 10510 Utility pole	Utility pole	757-785 Day Valley Rd, Aptos, CA 95003	307"
VRZ_FB08	Kathrein Scala - 840 10510 Utility pole	Utility pole	293-343 McDonald Rd, Aptos, CA 95003	27.
				i



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850 TASSAM DRIVE MEPTAS, CA. 95035–74.39 PHONE. (408) 954–1580

NODE VAZ FROS FREEDOM BLVD/McDONALD RD AFTOS, CA 95003

RENT ISSUE DATE

## FREEDOM BLVD/McDONALD RD, APTOS, CA 95003 NODE VRZ FB09 FREEDOM





MCROWN

HP COMMUNICATIONS INC

ANS PREPARED BY:

3341 Tempora Cyn. Ru. Cerona, CA. 92863 PriONE, (931) 471-1919

ANS APPROVED BY:

THE PROJECT COMBISTS OF THE INSTALLATION AND OPERATION OF WIRELESS EQUIVALENT AND ANTENNAS FOR CROWN CARTLE ON EXISTING WOOD UTILITY POLES

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CROWN CASTLE POLE PROFILE NODE VRZ\_F

GENERAL CONTRACTOR NOTES

CO OF MEDONALD RD

PROJECT SUMMARY

PROPERTY INFORMATION

FOR A CONTROL NO.

FOR ANY SERVICE

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FOR A CONTRO

RAD CENTER / ANTENNA HEIGH

POWER TO POLE

CODE COMPLIANCE

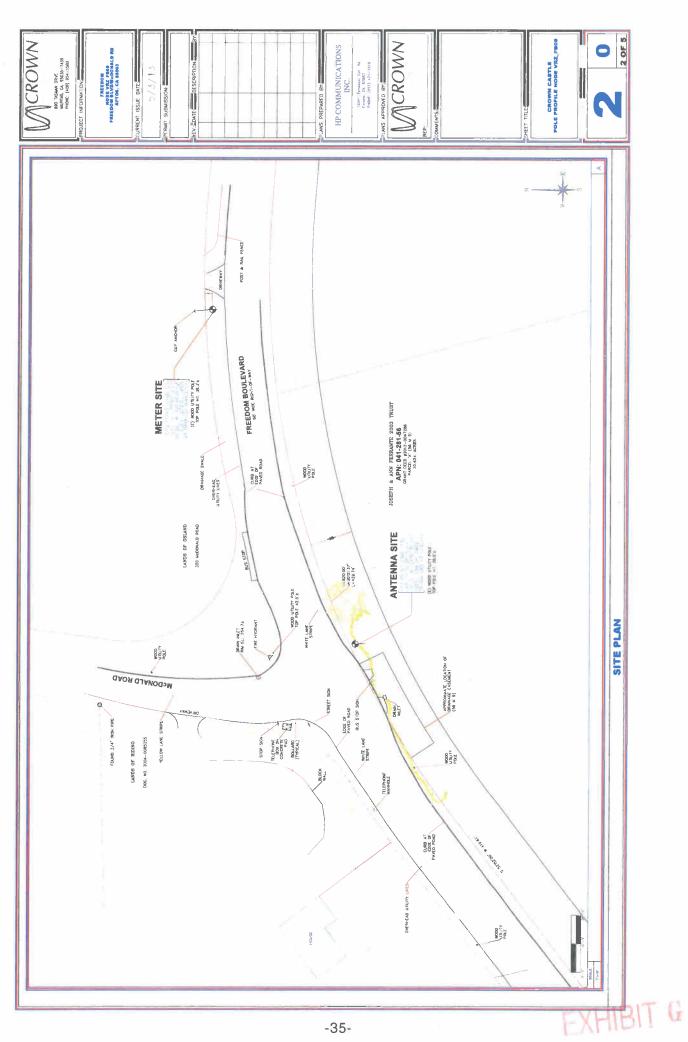
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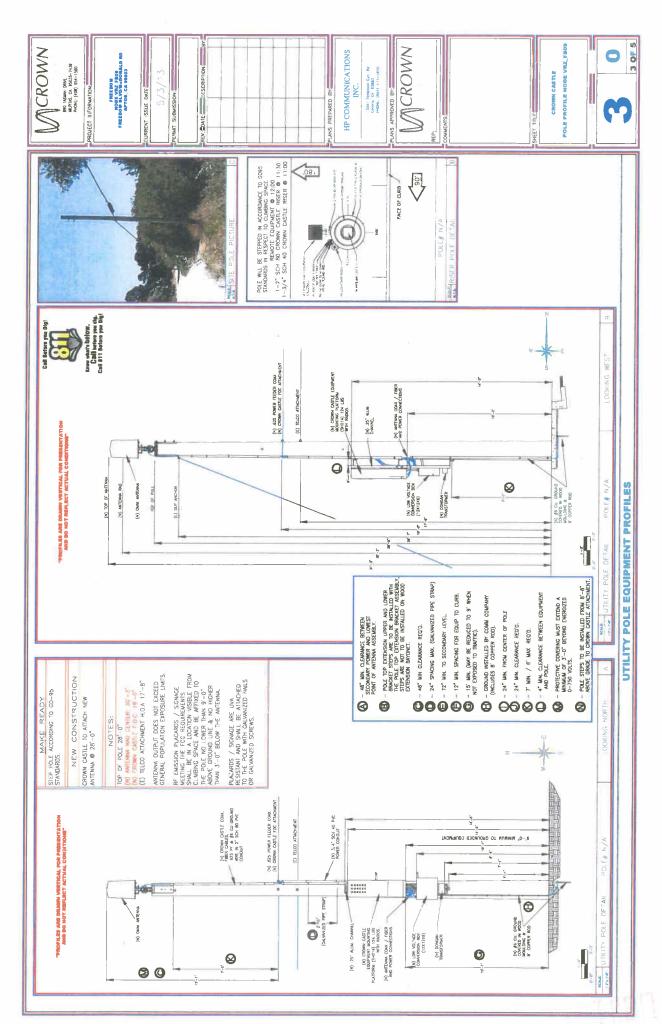
PROJECT SCOPE

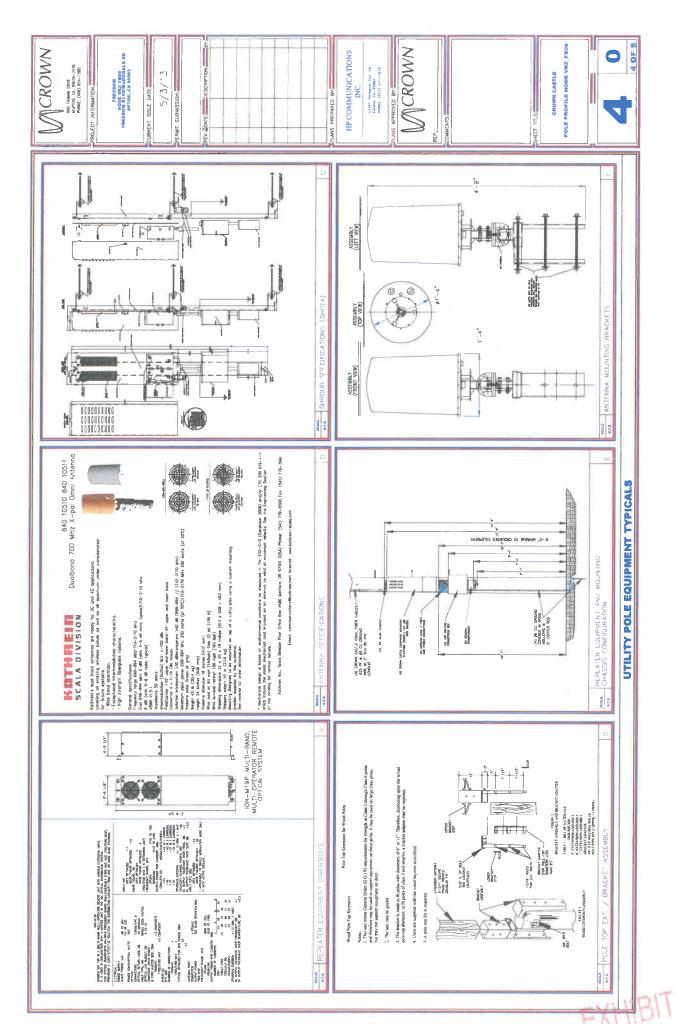
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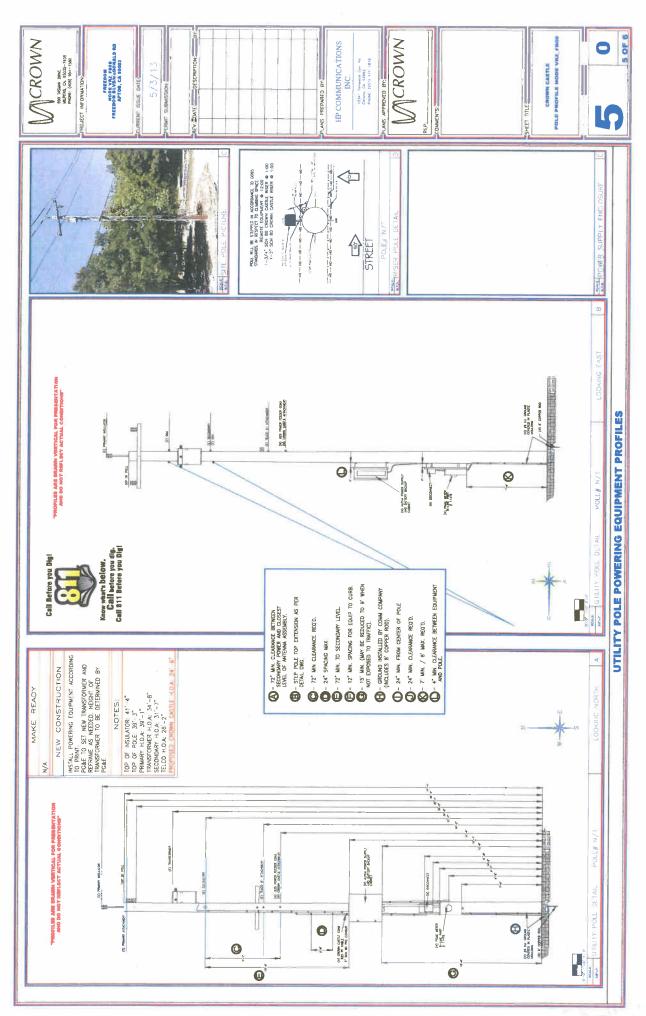
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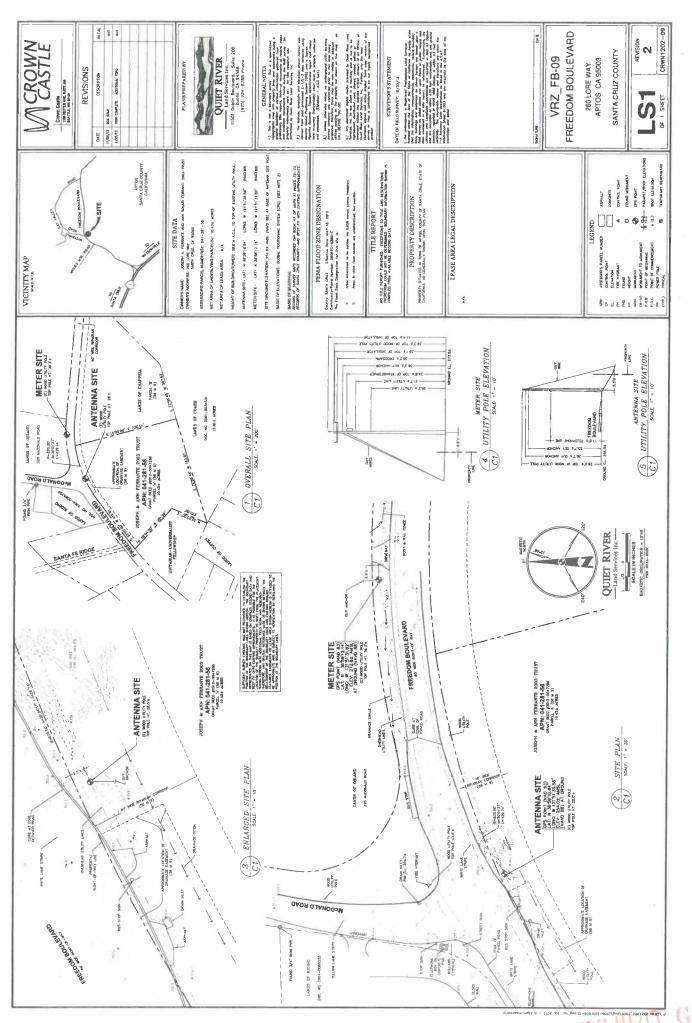
Know what's below.
Call before you dig.
Call 811 Before you Dig!











### Attachment 2

**Antenna Specifications** 



#### 840 10510 840 10511

#### Dualband 700 MHz X-pol Omni Antenna

Kathrein's dual band antennas are ready for 3G and 4G applications, covering all existing wireless bands as well as all spectrum under consideration for future systems.

· Wide band operation.

General specifications:

- · Exceptional intermodulation characteristics.
- · High strength fiberglass radome.

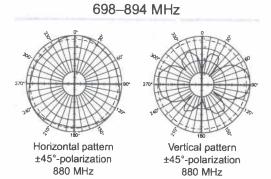
Frequency range		698–894 MHz 1710–2170 MHz
Gain	698–894 MHz 1710–2170 MHz	5 dBi (with 3–5 dB nulls, typical) 8 dBi (with 6–8 dB nulls, typical)
VSWR		<1.5:1
Impedance		50 ohms
Intermodulation (2x20w)		IM3: <-150 dBc
Polarization		+45° upper and lower band -45° upper and lower band
Connector		4 x 7-16 DIN female
Isolatio	n intrasystem intersystem	>30 dB >40 dB (698–894 // 1710–2170 MHz)
Maximum input power 698–894 MHz 1710–2170 MHz		250 watts (at 50°C) 200 watts (at 50°C)
Radome color		Brown or gray
Weight		45 lb (20.4 kg)
Height		24 inches (609 mm)
Radome diameter		16 inches (407 mm)
Wind load Side		at 93 mph (150kph) 32 lbf (138 N)

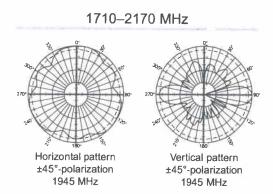
100 mph (160 kph) 32 x 20 x 19 inches (813 x 508 x 483 mm)

Shipping weight 52 lb (23.6 kg) Mounting Designed to be mounted on top of a utility pole using a custom mounting bracket supplied by the customer. See reverse for order information.

\* Mechanical design is based on environmental conditions as stipulated in TIA-222-G-2 (December 2009) and/or ETS 300 019-1-4 which include the static mechanical load imposed on an antenna by wind at maximum velocity. See the Engineering Section of the catalog for further details.









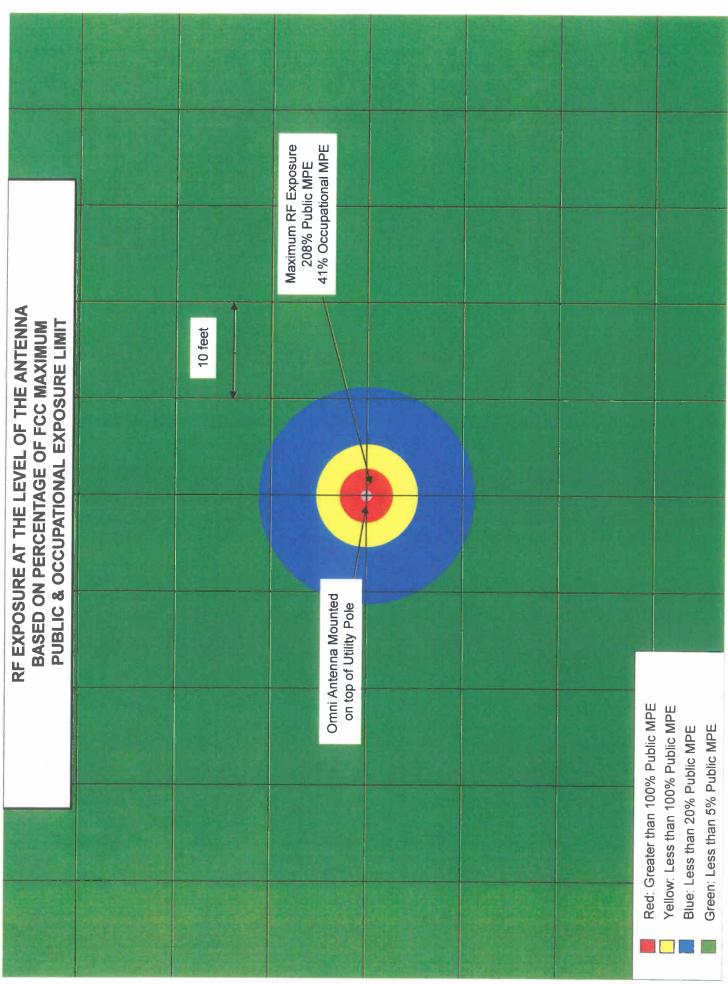
Wind survival rating\*

Shipping dimensions



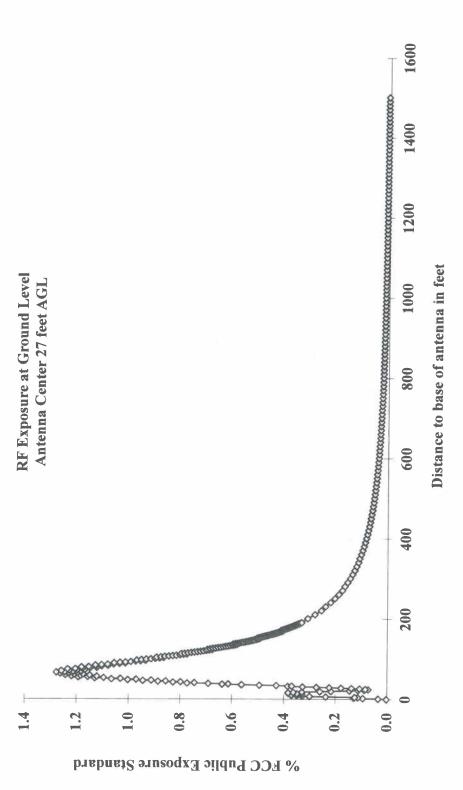
# **Appendix A-1**

RF EXPOSURE AT ANTENNA LEVEL



## **Appendix A-2**

RF EXPOSURE AT GROUND LEVEL



# **Appendix A-3**

**RF NOTICE SIGN** 



# 国 い L O Z

The radio frequency (RF) emissions at this site have been evaluated for potential RF exposure to personnel who may need to work near these antennae. RF EXPOSURE AT 3 FEET OR CLOSER TO THE FACE OF THE FOOT EXCLUSION ZONE, OTHERS WHO NEED TO WORK IN THE ANTENNA MAY EXCEED THE FCC PUBLIC EXPOSURE STANDARD AND THUS ONLY QUALIFIED RF WORKERS MAY WORK IN THIS 3 REFER 1-866-639-8460 WORK. TO COMMENCING SHOULD CALL: FREEDOM NODE VRZ\_FB09. INSTRUCTIONS PRIOR ZONE EXCLUSION

Reference: Federal Communications Commission (FCC) Public Exposure Standard. OET Bulletin-65, Edition 97-01, August 1997.



#### STATEMENT OF EXPERIENCE

#### Jerrold Talmadge Bushberg, Ph.D., DABMP, DABSNM, FAAPM

(800) 760-8414 jbushberg@hampc.com

Dr. Jerrold Bushberg has performed health and safety analysis for RF & ELF transmissions systems since 1978 and is an expert in both health physics and medical physics. The scientific discipline of Health Physics is devoted to radiation protection, which, among other things, involves providing analysis of radiation exposure conditions, biological effects research, regulations and standards as well as recommendations regarding the use and safety of ionizing and non-ionizing radiation. In addition, Dr. Bushberg has extensive experience and lectures on several related topics including medical physics, radiation protection, (ionizing and non-ionizing), radiation biology, the science of risk assessment and effective risk communication in the public sector.

Dr. Bushberg's doctoral dissertation at Purdue University was on various aspects of the biological effects of microwave radiation. He has maintained a strong professional involvement in this subject and has served as consultant or appeared as an expert witness on this subject to a wide variety of organizations/institutions including, local governments, school districts, city planning departments, telecommunications companies, the California Public Utilities Commission, the California Council on Science and Technology, national news organizations, and the U.S. Congress. In addition, his consultation services have included detailed computer based modeling of RF exposures as well as on-site safety inspections. Dr. Bushberg has performed RF & ELF environmental field measurements and recommend appropriate mitigation measures for numerous transmission facilities in order to assure compliance with FCC and other safety regulations and standards. The consultation services provided by Dr. Bushberg are based on his professional judgement as an independent scientist, however they are not intended to necessarily represent the views of any other organization.

Dr. Bushberg is a member of the main scientific body of International Committee on Electromagnetic Safety (ICES) which reviews and evaluates the scientific literature on the biological effects of nonionizing electromagnetic radiation and establishes exposure standards. He also serves on the ICES Risk Assessment Working Group that is responsible for evaluating and characterizing the risks of nonionizing electromagnetic radiation. Dr. Bushberg was appointed and is serving as a member of the main scientific council of the National Council on Radiation Protection and Measurements (NCRP). He is also the Senior Scientific Vice-President of the NCRP and chairman of the NCRP Board of Directors. Dr. Bushberg has served as chair of the NCRP committee on Radiation Protection in Medicine and he continues to serve as a member of this committee as well as the NCRP scientific advisory committee on Non-ionizing Radiation Safety. The NCRP is the nation's preeminent scientific radiation protection organization, chartered by Congress to evaluate and provide expert consultation on a wide variety of radiological health issues. The current FCC RF exposure safety standards are based, in large part, on the recommendations of the NCRP. Dr. Bushberg was elected to the International Engineering in Medicine and Biology Society Committee on Man and Radiation (COMAR) which has as its primary area of responsibility the examination and interpreting the biological effects of non-ionizing electromagnetic energy and presenting its findings in an authoritative and professional manner. Dr. Bushberg also served for several years as a member of a six person U.S. expert delegation to the international scientific community on Scientific and Technical Issues for Mobile Communication Systems established by the FCC and the FDA Center for Devices and Radiological Health.

Dr. Bushberg is a full member of the Bioelectromagnetics Society, the Health Physics Society and the Radiation Research Society. Dr. Bushberg received both a Masters of Science and Ph.D. from the Department of Bionucleonics at Purdue University. Dr. Bushberg is a fellow of the American Association of Physicists in Medicine and is certified by several national professional boards with specific sub-specialty certification in radiation protection and medical physics. Prior to coming to California, Dr. Bushberg was on the faculty of Yale University School of Medicine.